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1	ILLINOIS POLLUTION C	ONTROL BOARD	
2	ROCHELLE WASTE DISPOSAL, L.L.C.,	)	
		)	
3	Petitioner,	)	
		)	
4	vs.	) PCB 03-218	
		) (Pollution Control	
5	CITY COUNCIL OF THE CITY OF	) Facility Siting	
	ROCHELLE, ILLINOIS,	) Appeal)	
6		)	
	Respondent.	)	
7			
8	REPORT OF PROCEEDINGS		
9	had at the hearing of the above-entitled cause before		
10	HEARING OFFICER BRADLEY P. HALLORAN, one of the Hearing		
11	Officers of said court, at Rochelle City Hall Council		
12	Chambers, 420 North Sixth Street, Rochelle, Illinois, on		
13	Wednesday, December 10, 2003, at the hour of 9:00		
14	o'clock a.m.		
15			
16	APPEARANCES:		
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	Appearing for R	espondent.	
21			
22	REPORTED BY: TRACY L. ABBOTT, CSR		
23	LICENSE NO. 084-003182		
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Page 4 HEARING OFFICER HALLORAN: We are on the 1 Good morning. My name is Bradley Halloran. Ι 2 record. am with the Illinois Pollution Control Board, and I am 3 also a hearing officer assigned to this matter being 4 Rochelle Waste Disposal, LLC, Petitioner, versus the 5 City Council of the City of Rochelle, Illinois, 6 Respondent, PCB3-218. This is a pollution control 7 facility siting appeal. 8

Today is December 10th at 9:00 a.m. We do 9 10 have members of the public present. I will address that 11 in short order. We also have a staff attorney from Pollution Control Board, Mr. John Knittle. This hearing 12 has been scheduled in accordance with the Illinois 13 Pollution Protection Act and the Pollution Control Board 14 Rules and Procedures. It will be conducted according to 15 the procedural rules found at Section 107.400 and 101 16 Subpart F. 17

Addressing the members of the public, I will allow the public to make comments or statements. And we can do so -- if you have to leave, we can do so right after opening statements or just let me know at the various breaks we'll have during the hearing; and you can step up here.

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If you come up and give public comment and

Page 5 just say your peace and step down as opposed to a public 1 statement where you're sworn in, those two will be 2 3 weighed accordingly. In other words, if you're sworn in, the Board will consider it and give it more weight. 4 5 And before I continue, I would like to just 6 talk a moment about the Board's hearing process. First I think many of you know and are already familiar with 7 the process, and that is I will not be making the 8 ultimate decision in this matter, rather it's the 9 10 Pollution Control Board who will. 11 They will review the transcript of these proceedings and the record below and also review the 12 post-hearing briefs from this hearing. My job is to 13 ensure that an orderly hearing and a clear record is 14 15 developed so that the Board can have all the proper and relevant information before it when deciding the case. 16 17 Again after the hearing, the parties will have an opportunity to submit post-hearing briefs. 18 These, too, will be considered by the Board, and also I 19 20 will set a public comment period, as well. And finally I don't think I have to, but I do want to caution 21 everyone in that this hearing is much like a trial in 22 Circuit Court; and I expect everyone to act 23 appropriately and with proper decorum. 24

Page 6 That's pretty much all I have, but I do want 1 to note and I want to read from the June 5th, 2003, 2 Board order, "The petitioner appeals on the grounds that 3 the procedures used by the City of Rochelle to reach its 4 siting decision were not fundamentally fair; and, 2, the 5 6 City of Rochelle's decision was against the manifest weight of the evidence as to Criteria 1, 2, 3, 6 and 9. 7 As to the remaining criteria, Rochelle Waste Disposal 8 also seeks to challenge special conditions that the City 9 of Rochelle included as part of its finding of 10 11 compliance in these remaining criteria." With that said, I think we will let the 12 13 parties introduce themselves. Mr. O'Brien? MR. O'BRIEN: I'm Mike O'Brien, and I 14 represent Rochelle Waste Disposal. With me at counsel 15 table is Thomas Hilbert. 16 HEARING OFFICER HALLORAN: Thank you, 17 Mr. O'Brien. Mr. Porter? 18 MR. PORTER: Good morning. Rick Porter on 19 behalf of the City of Rochelle, and I am here with my 20 partner and boss, Chuck Helsten. 21 HEARING OFFICER HALLORAN: With that said, I 22 think my plan is to allow the parties to give opening 23 statements, and then I will ask any members of the 24

Page 7 public if they would like to make comment or statement; 1 and they can step in and step up if they so choose. 2 3 Mr. O'Brien? You can remain seated if you'd like. 4 MR. O'BRIEN: That would be fine. 5 6 Mr. Halloran, the Petitioner intends to address two issues in the siting review hearing. One of issues is 7 our belief that the Rochelle City Council's findings 8 9 that we did not establish Criteria 1, need; 2, design 10 location and operation; 3, incompatibility and effect on 11 value; 6, traffic; and 9, regulated recharge zone, are 12 against the manifest weight of the evidence and that the decisions were based on political considerations, not on 13 14 the record of the hearing.

Secondly, we believe that the siting process 15 and procedures are fundamentally unfair and that the 16 17 Council's decision was tainted by extensive, 18 inappropriate, prejudicial and undisclosed ex parte communications resulting in a decision that was based on 19 20 the political influence of the CCOC, the so-called 21 Concerned Citizens of Ogle County, which was a party to 22 the proceedings significantly, which knew that the 23 rules prohibited the ex parte communications and, 24 nevertheless, engaged in extensive such communications

before, even during and after the hearing and before the
 decision was rendered.

3 Those inappropriate contacts were made 4 essentially to persuade the Council of the CCOC's 5 political power, and that the decision should be based 6 not on the evidence in the hearing but on the basis of 7 political influence even if this aggregate theory were 8 met.

As far as the manifest weight of the evidence 9 is concerned, Mr. Halloran, you indicated that the 10 parties will have an opportunity to submit post-hearing 11 briefs. My understanding is that our brief will be due 12 in about mid January. Because of the manifest weight of 13 the evidence issue is based entirely on the record 14 developed in the hearing below and that no new evidence 15 16 could be introduced in this hearing on those issues, we intend to concentrate today primarily in this hearing on 17 18 the fundamental fairness issues that necessitate 19 consideration of new evidence during this hearing. Thus, although I will submit a preliminary 20 brief to you on the manifest weight of the evidence 21 issues as to why we feel the City Council's decision was 22 against the manifest weight of the evidence on the 23

various criterion, our primary purpose today will be in

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Page 9 establishing the fundamental unfairness of the hearing based on those ex parte communications, as well as the City Council's effort to change the decision once it had been made by reconsidering supposedly it's final decision of April 24th at a meeting four days later as to which we have been told by the city's attorney, Mr. Helsten, that no action would be taken.

8 Therefore, let me address primarily in my 9 opening statement the primary issue we are to take 10 evidence on today, the fundamental fairness. We think 11 there are two major reasons that the siting procedures 12 below violated fundamental fairness.

First, the CCOC, which was a party to the 13 proceedings -- and we think that's significant in terms 14 of the gravity element of the contacts -- knew full well 15 that the rules prohibited post-filing ex parte 16 communications and nevertheless engaged in extensive 17 18 such communications both through a letter writing 19 campaign and through personal contacts that occurred before, even during and after the hearing and before a 20 decision was reached. 21

22 Secondly, the decision that was rendered on 23 April 24th was so blatantly and obviously wrong, for 24 example, finding that the property was in a regulated

Page 10 recharge zone which was directly contrary to all of the 1 evidence, directly contrary to the City Staff's report 2 and Mr. Helsten's report, and directly contrary to the 3 hearing officer's report, that the City purported to 4 reconsider that decision four days later, to reverse 5 that finding and to impose new conditions in the event 6 7 of a PCB reversal, The City Staff having expressed the view that the Criterion 9 filing was so obviously not 8 based on the record that the PCB might well reverse the 9 10 whole case.

Now, that reconsideration took place on 11 April 28th even though the City Staff attorney had 12 informed us that no action could be taken at that 13 meeting, thus effectively the City Council held an ex 14 parte hearing without notice or actually I should say it 15 16 was held with notice, notice that no action would be 17 taken at the meeting, to reconsider their vote and to eliminate an obvious basis for reversal and effectively 18 19 to conceal from the PCB an important basis for precisely 20 such a reversal, that is, the decision had been based not on the record at all but on the political influence 21 22 and arm twisting of the CCOC through those inappropriate 23 ex parte communications.

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Now, as the hearing office undoubtedly knows,

1 it is not enough to show merely that such ex parte 2 communications took place. There must also be a showing 3 of prejudice resulting from those communications; and 4 obviously, Mr. Halloran, you're familiar with E&E 5 Hauling and Land-O-Lakes Company and other cases that 6 have dealt with ex parte communications.

7 And you're undoubtedly aware of the five-part 8 test that's repeatedly employed to measure prejudice resulting from such ex parte communications, including 9 the factors of the gravity of the communication, whether 10 the contacts "may" have influenced the decision, whether 11 the party making the contacts benefited, whether the 12 contents of the communication were not disclosed and 13 unknown to the party victimized by the contact, and 14 whether vacating the decision would serve a useful 15 16 purpose. Now, all of that is I'm sure probably very familiar territory to you --17

18 HEARING OFFICER HALLORAN: Mr. O'Brien, can 19 you slow down just tad, please?

20 MR. O'BRIEN: Sure. I will.

21 HEARING OFFICER HALLORAN: Thank you.

22 MR. O'BRIEN: All that is probably well known 23 and familiar territory to you, Mr. Halloran, and to my 24 opposing counsel.

Page 12 What is new, however, and what we will be 1 2 suggesting in the course of this hearing is that that five-part test has really not been appropriately applied 3 by the PCB or in some instances by the courts because of 4 what I could would call a catch 22, whereby the 5 applicant has to show prejudice; but the applicant is 6 7 prohibited from exploring the mental processes of the 8 decision-makers; but by the same token, the decision-9 makers themselves have in several cases been permitted 10 to testify without objection that the contacts did not influence them or that they relied exclusively on the 11 12 record.

And that catch 22, we believe, is inappropriate; and we will be submitting a brief to you and arguing to the PCB and ultimately to the appellate court, if necessary, that it is entirely improper for the decision-makers to be permitted to dispel any suggestion of prejudice by testifying that they were not influenced.

20 Rather under the body of case law that the 21 PCB has cited as a basis for not permitting invasion of 22 the decision-makers' mental processes, it is equally 23 improper, we contend, to permit evidence of prejudice to 24 be dispelled by such self-serving testimony by the 1 decision-makers themselves.

Thus, right at the outset of this hearing I 2 want to make clear we believe that the PCB which should 3 review this issue of prejudice on an entirely objective 4 basis, just as would be done if a judge, an 5 administrative decision-maker or a juror were subjected 6 to such improper ex parte communications. Thus, for 7 example if a judge were approached with an ex parte 8 communication, the judge would not be permitted to 9 testify to his own mental process or to say well --10 11 MR. PORTER: Mr. Halloran, I am very reluctant to ever interrupt an opening statement, but we 12 13 are obviously getting into argument regarding the nature of ex parte law which is not what the evidence will show 14 in this case. So I have to object. Sorry. 15 HEARING OFFICER HALLORAN: Mr. O'Brien? 16 MR. O'BRIEN: I just want to explain to you 17 the way I'm putting in the evidence and the test that I 18 intend to suggest as a proper measure of prejudice. 19 HEARING OFFICER HALLORAN: I will give you a 20 little latitude. 21 MR. O'BRIEN: I guess what I'm attempting to 22 say is if the judge were approached, the judge would not 23 be able to testify that the approach didn't influence 24

Page 14 him. Under Cannon 3 of the Code of Judicial Conduct 1 2 which is clarified in Illinois Supreme Court Rule 63 as well as for Federal judges 28VFC455, the issue is 3 whether because of the ex parte communication, quote, 4 "the judge's impartiality might reasonably be 5 questioned." The judge isn't even permitted to testify 6 7 on the issue. The guestion is an objective one with an 8 objective observer looking at the contact believed that this may have tainted the judge's ability to be 9 impartial. 10

11 The same thing would be true for a juror 12 under Federal Rule of Evidence 606. The juror could 13 testify to the fact of the communication but not to, 14 quote, "the effect of anything upon that or any other 15 juror's mind or emotions as influencing the juror."

16 This case law also suggests, however, that 17 the post-decision comments of the decision-makers are 18 admissable as to their views of the decision; and I will 19 cite to you cases on that, also.

Now, what the evidence in this case will show is that immediately following the decision on April 24th, two of the Council members walked right out of the meeting and announced to the newspaper that they had voted in accordance with what they believed to be Page 15 1 popular political sentiment, that as Councilman Kissick 2 says, "My job up there is to represent the majority of 3 the public," and as Councilman Bubik said, "I voted the 4 way the citizens of this town wanted to go." Thus, two 5 of the councilmen members acknowledged having voted in 6 accordance with public opinion and political arm 7 twisting.

That is, by the way, exactly the message that 8 the CCOC had already stressed in its letter writing 9 campaign and in its ex parte communications, that the 10 11 Council should vote against the expansion, not on the merits but because that's what the CCOC wanted, not in 12 accordance with what the City Staff had recommended 13 because, after all, Mr. Helsten's report had recommended 14 that the siting be approved, not in accordance with the 15 hearing officer's report because that's what the hearing 16 officer had recommended, but in accordance with how the 17 CCOC wanted things to go. 18

19 Significantly the hearing officer below made 20 a specific finding that, for example, as to the need 21 criterion, that the CCOC's position on need was 22 essentially political and not legal. And indeed 23 Rochelle City Council on the basis of utterly no 24 evidence determined that there was no need for this

Page 16 1 facility, even though the only suggestion that had been 2 made by the CCOC in any of its cross-examination was the 3 political argument noted by the hearing officer, which 4 was contrary to law, that the need expert should have 5 considered unpermitted facilities and should have 6 considered only the needs of Ogle County as opposed to 7 the service area the applicant had designated.

8 As the hearing officer suggested in his 9 report, any finding that need had not been established 10 on the basis of those types of political considerations, 11 which was the position of the CCOC, would have been 12 subject to reversal.

Now, what exactly were these ex parte 13 communications by the CCOC that led to this essentially 14 political result not based on the record of the hearing? 15 We believe that the evidence will show that as Council 16 members and others have admitted during the pre-hearing 17 depositions that Mr. Frank Beardin, the CCOC's 18 president, made repeated efforts before, during and 19 following the hearing and before the decision to contact 20 Council members and to influence their decision to vote 21 22 against the siting application.

23 Councilman Kissick, for example, says that24 after the application was filed on November 22nd,

Page 17 1 Mr. Beardin contacted him on approximately six occasions 2 to the point that Mr. Kissick finally instructed his 3 secretary to not take any further calls from 4 Mr. Beardin.

Now, Mr. Beardin denies making calls like 5 that; and significantly he admits that he knows the 6 7 rules, and he knows he's not supposed to be making these ex parte communications. Nevertheless, he also 8 9 contacted other Council members including Council member Don Bubik, Council member Colwill and Council member 10 11 Hann, all of whom we believe Mr. Beardin contacted while the hearing was actually in progress. 12

13 The hearing took place, by the way, on 14 Monday, Tuesday and Wednesday, February 24th through 15 27th, 2003. There was a weekend recess. And it resumed 16 on Monday, March 3rd, and concluded on Tuesday, March 17 4th. On Monday -- excuse me; on Saturday, March 1st, 18 Mr. Beardin apparently saw a religiously oriented television program, a syndicated program called Touched 19 20 By An Angel, the specific episode being entitled "The Good Earth" that echoed many of the same themes that 21 22 Beardin had repeatedly hammered away at in his many letters to the editor of the Rochelle newspaper, that 23 the Council should disregard the economic benefits of 24

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Page 18 1 the expansion, that they should do their Christian duty 2 and they should be concerned about the environment and 3 the legacy left to the children and grandchildren, and 4 that there were things like turning down the expansion 5 that were a lot more important than money.

The program Touched By An Angel that he saw 6 on that Saturday evening basically has angels coming 7 down to Earth from heaven and participating in the lives 8 of regular human beings. That particular episode an 9 inventor played by Chester from Gun Smoke, Dennis 10 Weaver, has almost completed building a machine which is 11 going to turn water into energy so that, for example, as 12 one of the angels pointed out, with a single glass of 13 water you could power a house. 14

Chester, the inventor, I forget his name in 15 16 the actual show, is basically quite concerned about the environment. The show was largely about the 17 18 environment. The show was largely about the fact that 19 there are things that are much more important than 20 money; and just like Mr. Beardin says, there are concerns that you shouldn't sell for money such as the 21 22 legacy of your children and grandchildren.

23 Ultimately in this show, one of the angels24 gets herself into management of an energy company, and

Page 19 1 Chester hasn't quite completed his invention. He's got 2 this prototype; but throughout the program, the angel is 3 convincing both the energy company to buy his invention 4 so he can finish it because, as the angels know, Chester 5 is about to die; and he's not going to be able to finish 6 his invention, and convincing the energy company to do 7 that.

So ultimately even though Chester says that 8 money isn't everything, he agrees to sell his prototype, 9 all of his drawings and all of his notes. He's just on 10 the verge of furnishing this machine to the energy 11 company so they can finish it; and on the way to the 12 13 airport, the evil energy company president says, well, we're going to make a pit stop and takes the angel into 14 what appears to be a transfer station where the evil 15 energy company executive throws the prototype and all 16 the drawings and the notes into the back of a packer 17 18 truck and crushes it all up.

The angel, of course, is horrified; and the motive of the story or the basic point of the episode is that he's been cheated. And so in any event, the angels make arrangements for this fellow Chester to teach a small boy how to rebuild the machine.

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All of those themes are exactly the themes

Page 20 1 that Beardin pounded away at in his many letters to the 2 editor. Having seen that show, he then make copies of that tape; and he states he takes that tape to four of 3 the alderman, and he then disingenuously says that he 4 5 didn't do that to influence them. He does that on the 6 Sunday during the recess in the hearing, and he gives 7 the tape to Councilman Bubik. He thinks he also gave it to three of the other alderman. 8

He didn't give it to the mayor who actually 9 voted in favor of the expansion. When asked why he 10 didn't do that, he says, well, he knew the mayor's 11 12 stance on the expansion; but he contends that he did not do this in order to influence the alderman. 13 He just thought it was a good show, had nothing to do with the 14 15 landfill siting. These just happened to be the only three people in town who took the tape. 16

Now, Mr. Halloran, Mr. Beardin was a party to 17 the proceedings. He was the president of the CCOC. 18 Не sat at counsel table. He participated with counsel in 19 cross-examining witnesses and putting a witness on the 20 He will testify that he knew that the rules 21 stand. prohibited this type of ex parte communication. He 22 nevertheless engaged it, and he went to their homes 23 during the hearing itself to attempt to influence them. 24

Significantly neither Mr. Beardin nor his 1 counsel, Mr. Mueller, nor the City Council members who 2 had been approached disclosed any appropriate ex parte 3 communication at any time prior to the decision. 4 5 A similar instance took place when a 6 gentleman by the name of Ken Roeglin, that's R-o-e-g-l-i-n, went to Councilman Bubik again after the 7 hearing had concluded and before the decision and gave 8 9 him an article from a Florida newspaper which asserted 10 as a fact something that was directly contrary to the 11 evidence in this hearing. The newspaper article asserted that all 12

landfill liners leak and ultimately contaminate the 13 14 ground water. The record in this hearing was directly The only evidence on landfill liners contrary to that. 15 leaking was that the University of Illinois Engineering 16 School had done a study in which they said there had 17 been no documented instance of any Subtitle D liner ever 18 leaking anywhere, not only in Illinois but anywhere in 19 20 the country.

When asked afterwards by Mr. Hilbert, who is 21 sitting next to me, why he had apparently changed his 22 mind because he told Hilbert before the application was 23 filed that he thought it was an acceptable application 24

and a good application, he cited his concerns about the ground water and specifically referenced this article that he had gotten from Mr. Roeglin, knew he shouldn't read, but went ahead and read.

Page 22

The evidence will also show that Mr. Bubik 5 6 was told that if he voted in favor of the expansion, he would be sitting alone in church; and a gentleman by the 7 name of John O'Brien has admitted to John Holmstrom, who 8 I will call as a witness, one of our in-house lawyers at 9 10 Rochelle Waste, that after the hearing began that 11 O'Brien and others began leaning on Council members to get them to vote against the expansion and that there 12 13 were many such ex parte communications.

Now, all of that ex parte communication, much 14 of which took place by a party, the CCOC, was 15 inappropriate and led to the essentially political 16 decision that the Council made. The decision should 17 have been made on the basis of the actual evidence in 18 the record, not as it was on the basis of erroneous news 19 reports and ex parte communications. For all of those 20 reasons, we believe that the Council's decision should 21 be reversed on the basis of fundamental fairness. 22 Thanks. 23

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HEARING OFFICER HALLORAN: Thank you,

1 Mr. O'Brien. Mr. Porter?

2 MR. PORTER: Thank you. Good morning. Again, my name is Rick Porter; and I and Attorney Chuck 3 4 Helsten represent the City of Rochelle. The evidence that will be submitted today will show that the process 5 6 employed by the City of Rochelle was not only 7 fundamentally fair, it was exceptionally fair; and it was free from the usual and inevitable communications 8 that occur by members of the public to the City Council. 9 As a matter of fact, there will only be 10 11 testimony that a very few of these inevitable, unsolicited comments were made by members of the public; 12 and there will be evidence that these inevitable, 13 unsolicited communications in no way prejudiced the 14 decision of the City Council. 15 To the contrary, each and every City Council 16 member will testify that when someone came up to them 17 after the application was filed and attempted to discuss 18 the landfill application, they were informed that it 19 could not be discussed by the City Council members; and 20

21 that was the end of the communication.

Apparently Mr. O'Brien has reviewed some of the case law on the issue, and it is -- he must now be aware that the PCB has acknowledged that as public

officials at a local level, these types of 1 2 communications are absolutely inevitable. The public З views these individuals as their elected officials and wants an opportunity to talk to them. These particular 4 5 City Council members were aware that that might occur; 6 and, therefore, acted accordingly by informing the 7 public when they would do so that they could not discuss the matter. 8

You will notice that Mr. O'Brien references 9 some communications of Mr. Beardin; and specifically 10 11 what he says is that Mr. Beardin made efforts to communicate with some of the City Council members. 12 That's exactly what may have transpired, and I think 13 14 that evidence will be today that the City Council 15 members aren't even entirely clear as to the dates that 16 those communications took place or attempted 17 communications took place; but what the evidence will be 18 is that the attempts at communication were unsuccessful 19 because they refused to speak with Mr. Beardin about the 20 matter.

Amazingly, Mr. O'Brien talks about an episode of a television series called Touched By An Angel, and that was the major emphasis of his opening statement. This epitomizes the lack of evidence in this case of

improper ex parte communications for a variety of
 reasons. First, the evidence will be that only Mr.
 Bubik recalls receiving that tape from Mr. Beardin, that
 he was -- Mr. Beardin came to his house, put the tape in
 his hand, turned around and left. Mr. Bubik never
 watched the tape.

7 How in the world that is ever going to be relevant to an ex parte communication is beyond me. 8 And the fact that -- or the assertion that the City Council 9 would somehow base its decision on a television series 10 11 is offensive and downright silly. None of the City Council members will testify that that television series 12 had any impact whatsoever on their decision; and to the 13 contrary, each and every City Council member will 14 testify that their decision was based only on the record 15 that existed at the time that they went to make that 16 decision and that they considered each and every 17 criteria, not anything that was said or received outside 18 of the record. 19

Surprisingly, Mr. O'Brien also brings up an article that was given by Mr. Kenneth Roeglin to Mr. Bubik. Again, this is not an exparte communication. First of all, that article is in the record. It cannot be an exparte communication. It's

filed in the public comment period and was received before the close of the public comment period, and the evidence will be clear and is already clear as the records have been filed with the PCB.

Furthermore, the applicant mischaracterizes 5 the content of that article. It doesn't even involve a 6 study of the propensity of a liner to leak. To the 7 contrary, what it involves is a study of whether or not 8 adding water to a landfill and recirculating water might 9 increase the -- or decrease the decay time such that you 10 may not need as many landfills. It has absolutely 11 nothing whatsoever to do with what the applicant 12 suggests, and finally it didn't have any impact upon 13 Mr. Bubik in this case. And, regardless, all the City 14 Council members necessarily were required to consider 15 the article because it was part of the record. 16

Finally, there was some discussion about 17 Criteria No. 9, and specifically the applicant rests on 18 the fact that the City Council initially had found that 19 Criteria 9 was not met and then met again on April 28th 20 and corrected that finding. Their reliance upon the 21 fact that the City Council found in favor of them on 22 Criteria 9 belies logic. How in the world could that be 23 unfair or prejudice them when they actually were found 24

Page 27 1 to have met Criteria No. 9? There will be evidence and there is evidence 2 in the record that there was discussion at the Section 3 39.2 hearing regarding recharge of areas underneath a 4 And undoubtedly some of the City Council 5 landfill. 6 members confused that with a designated recharge area as referenced in Criteria 9. That was brought to their 7 attention by the attorney for City Staff, my partner 8 9 Mr. Helsten, at the April 28th meeting; and they then 10 voted again and found in favor of Criteria 9. 11 The applicant's assertion that somehow they were informed no action would be taken will be belied by 12 the testimony of Mr. Helsten, if it's necessary. 13 14 Furthermore, it's ridiculous because the applicant was Tom Hilbert was there in the room at the time 15 present. 16 that the matter was brought forward. It was on the public agenda, which will be part of the record; and it 17 was also a regularly publicized meeting that was 18 19 published early in the year. 20 Finally, there will be evidence that Mr. Helsten telephoned counsel for the applicant; and 21 apparently he is going to come testify, Mr. Holmstrom. 22 23 And Mr. Holmstrom elected not to be there, though he didn't have any particular reason not to be there. 24 So

Page 28 obviously this process is not only fundamentally fair, 1 it is exceptionally clean. 2 Mr. Helsten and I have been down the road on 3 these cases on numerous occasions, and it's hard to 4 imagine one which involved less communications from the 5 public. For those reasons the PCB should deny the 6 request by the applicant to reverse or remand the 7 proceeding. 8 HEARING OFFICER HALLORAN: Thank you, 9 Mr. Porter. I think before we get on to public comment, 10 if there is any, I think counsel have some stipulations 11 they want to present. 12 MR. O'BRIEN: 13 Yes. HEARING OFFICER HALLORAN: And then we can go 14 15 right into public comment. MR. O'BRIEN: I will just read them into the 16 record basically. 17 HEARING OFFICER HALLORAN: Okay. Thank you. 18 There are essentially three of MR. O'BRIEN: 19 First of all, we are going to do this in lieu of 20 them. live testimony; and if the witness were called, the 21 parties stipulate that this would be the thrust of their 22 testimony. If called as a witness to testify, the 23 Rochelle City Clerk, Bruce McKinney, would testify that 24

Page 29 Petitioner's Exhibit 16 is a tape of the Rochelle City 1 Council meeting held on April 24th, 2003, when the final 2 decision was rendered. And Petitioner's Exhibit 18 is a 3 tape of the Rochelle City Council meeting held on 4 April 28th when the decision was reconsidered. 5 So I offer those two exhibits, Exhibit 16 and 18, based on 6 7 that stipulation. HEARING OFFICER HALLORAN: Is that 16 and 18? 8 MR. O'BRIEN: Yes. 9 So stipulated, Mr. Halloran. 10 MR. PORTER: HEARING OFFICER HALLORAN: Thank you, 11 Mr. Porter. 12 MR. O'BRIEN: Secondly, if called to testify 13 my assistant, Susan McIntyre, would testify that 14 Petitioner's Exhibit 17 is a true and correct 15 transcription of the tape of the Rochelle City Council 16 meeting on April 24th, which is Exhibit 16, and that 17 18 Petitioner's Exhibit 19 is a true and correct transcription of the tape of that portion of the 19 Rochelle City Council meeting on April 28th, 2003, that 20 dealt with the reconsideration of the landfill 21 conditions, and that where the tape was occasionally 22 inaudible, she has noted that; but it is otherwise a 23 true and accurate transcription of the tape. 24

Page 30 HEARING OFFICER HALLORAN: That's 16, 17, 18 1 and 19 as exhibits? 2 MR. O'BRIEN: Yes, 16, 17, 18, 19. 3 MR. PORTER: 17 is the transcription of 4/24, 4 and 19 is the transcription of 4/28? 5 MR. O'BRIEN: Yes. 6 MR. PORTER: Would you like me to respond to 7 the stipulation now? 8 HEARING OFFICER HALLORAN: If you --9 MR. PORTER: We do stipulate that indeed that 10 is what his secretary would testify. For the record, 11 there are published minutes of those meetings which are 12 not the same documents as 16, 17, 18 and 19. 13 MR. O'BRIEN: That's correct. We agree with 14 15 that. HEARING OFFICER HALLORAN: Are you going to 16 offer those? 17 MR. PORTER: I may, yes. 18 HEARING OFFICER HALLORAN: Thank you. 19 MR. O'BRIEN: So we offer this in lieu of her 20 live testimony and offer these exhibits. 21 HEARING OFFICER HALLORAN: Thank you. I can 22 take them now. 23 MR. O'BRIEN: Yeah, I'll do that. Let me 24

1 just get one other one out of the way, and then I'll
2 hand them to you.

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3 HEARING OFFICER HALLORAN: Okay. I'm sorry. MR. O'BRIEN: And if called as a witness to 4 5 testify, that the program director of Channel 23 TV, 6 Carol Comilla, would testify the Petitioner's Exhibit 20 7 is an accurate description of the episode "The Good 8 Earth" of the TV program Touched By An Angel that was 9 broadcast in Rochelle on CBS on Saturday, March 1st, 10 2003, at 7:00 p.m. which was the first and only airing 11 of that show.

HEARING OFFICER HALLORAN: 12 Mr. Porter? 13 MR. PORTER: Mr. Halloran, I think addressing that stipulation now is improper. I think we should do 14 it when we attempt to bring in any type of evidence 15 16 regarding that videotape. The videotape is completely 17 irrelevant, and I would be objecting to its use or admission at trial. Therefore, there's certainly no 18 reason to even lay the foundation for when the videotape 19 first aired. Having said that, I really don't care when 20 the videotape first aired. Therefore, I would stipulate 21 as to when it did. 22

HEARING OFFICER HALLORAN: So you're
stipulating to Petitioner's Exhibit 20 as to when it

Page 32 aired? 1 MR. O'BRIEN: And that she would testify that 2 this is the description of the program. 3 MR. PORTER: So stipulated. 4 MR. O'BRIEN: Petitioner's Exhibit 20. So I 5 would then offer, 16, 17, 18, 19 and 20. 6 HEARING OFFICER HALLORAN: Admitted. 7 (Petitioner's Exhibits Nos. 16 8 through 20 were admitted into 9 evidence.) 10 11 HEARING OFFICER HALLORAN: While we are waiting for Mr. O'Brien, I think there's a sign-up sheet 12 13 in the back. It would probably be good to sign in; but nevertheless, if anyone wants to step up and make a 14 comment or a statement, they can do so now before 15 Mr. O'Brien starts his case in chief. Sir? Come on up. 16 Are you going to give public comment or statement? 17 Do 18 you wish to be sworn in? MR. LES SZEWCZYK: NO. Just comment. 19 HEARING OFFICER HALLORAN: State your name 20 and spell it, please. 21 MR. LES SZEWCZYK: My name is Les Szewczyk. 22 Last name is spelled S-z-e-w-c-z-y-k. As an individual 23 homeowner -- first of all, let me compliment Rochelle 24

Waste Disposal, excellent garbage pickup, seems to be
 more frequent emptying of the recycling container in the
 Wal-Mart parking lot. I think these services are both
 necessary and appropriate.

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What's not necessary seems to me or a 5 appropriate to the Rochelle area is the proposal to 6 expand by 300 percent the current landfill. This plan 7 8 in my view will be detrimental to the area for the following reasons: The expanded landfill will take in 9 2,500 tons per day versus the current 320 tons. Truck 10 traffic will increase dramatically, and since 2,000 of 11 these -- 2,500 tons will come from transfer stations, it 12 would not be possible to know entirely what kind of 13 substances enter the landfill. 14

I think landfill liners deteriorate, may eventually leak. There's a possibility of future contamination of the aquifer located beneath the landfill. Our water supply could be threatened. Few people care to live near a huge landfill. I think this will negatively affect the desirability of living, working in the area.

It's estimated Rochelle would receive
annually about 2.4 million in tax revenue from the
expansion. Currently it's about 600,000. I think that

Page 34 1 much of this increase may have to be set aside for the future cleanup and closure of this landfill. A decision 2 to expand will affect the Rochelle area for many years. 3 I hope that quality of life issues take priority over 4 economic considerations. I think the public good would 5 6 be better served by supporting Rochelle's decision to 7 deny expansion of the landfill. Thank you. HEARING OFFICER HALLORAN: 8 Thank you, sir. Anyone else at this point in time? Would you like to be 9 10 sworn in, sir, or just give public comment? 11 MR. KEN BETTS: Just comment. 12 HEARING OFFICER HALLORAN: Thank you, sir. 13 Have a seat. MR. KEN BETTS: Thank you. Good morning. 14 Τ I am 76 years old and have lived in this 15 am Ken Betts. area for more than 60 years. In those 60 years I have 16 17 seen many improvements which have made this a better community in which to live. It is my belief that this 18 expansion of the present landfill will not be in the 19 20 best interest of this community. Sadly to say, it will 21 a giant step backward. 22 I do not claim to be an expert on the technical phase of landfill operations. I am leaving 23

that to the true experts, and a number of them have

24

Page 35 1 pretty well established that for many reasons we should 2 not significantly expand this landfill. However, when 3 we as civic-minded citizens considered the negative 4 aspect of this proposed expansion such as increased 5 traffic, fear of water contamination, devaluing of our 6 real estates, and compromising the quality of life which 7 we now enjoy, we are the experts.

It has been plainly stated time and time R again in many ways by the overwhelming percentage of the 9 local community that expanding this dump is a bad idea; 10 and this bad idea cannot be justified. Time and time 11 again all attempts to expand this landfill has been 12 13 rejected. Time and time again the operator has not Time and time again we have stated it is accepted no. 14 15 not our responsibility to dispose of Chicago-area garbage for the sole purpose of enhancing the profit of 16 the local operator. 17

18 In closing, I respectfully request that the 19 Illinois Pollution Control Board consider the concerns 20 of this community and uphold the voting of the siting 21 authority. Thank you.

HEARING OFFICER HALLORAN: Thank you, sir.
Could you spell your surname for the court reporter?
MR. BETTS: Ken Betts.

Page 36 HEARING OFFICER HALLORAN: Could you spell 1 your last name? 2 MR. BETTS: B-e-t-t-s. 3 HEARING OFFICER HALLORAN: Thank you, sir. 4 Anyone else at this time? Yes, sir. 5 And if you all do get a chance, those who 6 have spoken, please sign the sheet in the back of the 7 I think Mr. McKinney has it. Would you like to 8 room. 9 be sworn in or just public comment? MR. CEDERHOLM: Does it make a difference? 10 HEARING OFFICER HALLORAN: If you are sworn 11 in, you are subject to cross-examination; and the Board 12 will weigh that accordingly. In other words, if you're 13 sworn in, the Board will probably give it more weight 14 than if you're not. 15 MR. CEDERHOLM: That's fine. 16 HEARING OFFICER HALLORAN: So you would like 17 to be sworn in? 18 MR. CEDERHOLM: Yes. 19 FRED CEDERHOLM, 20 having been first duly sworn, gave a public statement as 21 follows: I am Fred Cederholm, C-e-d-e-r-h-o-l-m; and I 22 am from Creston, Illinois. I have been thinking about 23 the landfill. Actually I have been thinking about the 24

whole siting process, and I am truly in awe of it. Last winter we were all given the opportunity to observe and to participate in the public hearings for the proposed landfill expansion. We saw the American system at work, and it was amazing.

6 The hearing officer bent over backwards to 7 give each and every person their chance to speak. We 8 had the opportunity to hear the expert witnesses make 9 their presentations for each side and then be questioned 10 by counsel for the other. We heard from the public, 11 both pro and con.

12 Some presentations were more technical than 13 others. Some were more emotional, and some were more 14 eloquent. Some were long, while some were short. They 15 all showed thought, and each came from the heart. 16 That's all in the record, and now that record must speak 17 for itself.

I learned a great deal from the presentations that I heard. The engineering that now goes into today's landfills amazed me. If approved, this one was not going to be our father's landfill. It certainly was not going to be our grandfather's dump. I listened to the conflicting testimonies of the hydrogeologists; and while I did not understand some of what they said, I was

impressed by their professionalism, consideration and knowledge. That's all in the record, and now that record must speak for itself.

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I listened to the objections raised by 4 counsel for each side. Sometimes I agreed with the 5 objections, other times I didn't. Actually I found 6 myself mentally objecting to many more statements and 7 questions than those raised by the attorneys, but they 8 are the professionals in that regard. It is what they 9 do, and they're very good at it. That's all in the 10 record, and now that record must speak for itself. 11

When I was given the opportunity to speak, I 12tried to focus on the mandated criteria and to put my 13 own personal twist on them. I made my comments in the 14 context of an economic indifference model and used the 15 example of a school yard teeter-toter to hammer home why 16 the proposed landfill was viewed so differently from the 17 Creston perspective than it was from the Rochelle one. 18 That's all in the I tried to be fair in what I said. 19 record, and now that record must speak for itself. 20

While not being privy to any financial projections or break-even point analyses, I drew from my own experiences as a CPA and forensic accountant in my comments regarding landfill need. I emphasized that 1 given the huge investment and fixed cost of today's 2 landfills, this expansion could not be limited solely to 3 local waste and be successful. I emphasized that if 4 this landfill expansion was to be approved, I wanted it 5 to be the most successful and profitable one in the 6 state and a model for all others to come.

I felt that our community would be far more 7 likely to experience problems if this proposed landfill 8 9 expansion was marginally profitable or showed recurring financial losses. In my professional career, I 10 specialized in failures; so I know from where I speak. 11 I only ask throughout my presentation that the Rochelle 12 City Council acting as siting authority have the focused 13 thoughts and the wisdom of a Solomon. 14

15 In the days after I spoke last winter, I heard far more negative comments about what I had said 16 than positive ones from both sides, the pros and the 17 18 cons. I must have been pretty objective since I seem to have everybody mad at me. While I was strongly opposed 19 to the first proposal on expanding the Creston/Rochelle 20 landfill, I was slowly approaching my indifference point 21 regarding the second one, that is, if there were some 22 other considerations of concessions tossed into the mix. 23 I had major reservations about the traffic 24

Page 40 1 impact of the expansion. I still do. Only time will 2 tell what we will face from the Global III Intermodal 3 and the projected population, residential, commercial 4 growth.

While I had major concerns about the impact 5 6 on ground water, I was very impressed by the 7 presentation of the landfill's engineer. I also thought back to a much earlier afternoon when I joined Ron 8 Schroeder to watch engineers fill a cubic yard hole with 9 water for a percolator test for Creston's proposed sewer 10 system. When one man looked at his watch to start the 11 12 timing of the dissipation, Ron said, "This is Creston. 13 With that layer of red, hard, pan clay under us, Hell, you're not going to need a watch, you're going to need a 14 15 calendar." While unscientific, Ron had a point. I miss 16 you, Ron.

17 Still, I felt that the ground water well 18 guarantees should be expanded to pick up Creston's three 19 existing wells. Such guarantees were ultimately agreed 20 to at the very next Creston Village Board meeting. This 21 was only fair, and it was the correct thing to do. So 22 thank you, Mr. G.

When I went to witness the siting authorityvote, I really didn't know what would be the outcome. I

Page 41 must confess that I was surprised by the various 1 breakdowns of the votes that occurred. As an armchair 2 quarterback, I didn't do very well in my mental 3 predictions. While some of the votes were as I 4 expected, far more were not, expected ayes were nays, 5 and expected nays were ayes. I had only the information 6 from the public hearings which I attended. I did not 7 spend any time with or have access to all the written 8 submissions to the Rochelle City Council. That's all in 9 the record, and now that record must speak for itself. 10 I am Fred Cederholm, and I have been 11 thinking. Thank you for letting me share my thoughts. 12 HEARING OFFICER HALLORAN: Thank you, 13 Mr. Cederholm. Mr. O'Brien, any questions? 14 15 MR. O'BRIEN: NO. HEARING OFFICER HALLORAN: Mr. Porter? 16 MR. PORTER: 17 NO. HEARING OFFICER HALLORAN: Thank you, sir. 18 You may step down. Anybody else at this time that would 19 like to give comment or statement? Yes, ma'am. Which, 20 by the way, the Board encourages. Would you like to 21 give comment or statement? In other words, would you 22 like to be sworn in? 23 MS. CHARLOTTE BERG: No. 24

HEARING OFFICER HALLORAN: Thank you. You
 may proceed.

MS. CHARLOTTE BERG: May name is Charlotte 3 Berg, B-e-r-g. I live at 422 Cederholm Street, 4 Rochelle, Illinois. We appreciate and want to thank the 5 support and decision of the City Council to deny the 6 7 landfill expansion. We know a lot of thought was given to the whole idea for the safety of the citizens, for 8 the questionable need of landfill space, for protecting 9 the environment, and also for the growth potential in 10 11 both Rochelle and Creston. Thank you, City Council.

According to the nine criteria that has to be met, need for more landfill space is not necessary. Recently the landfill at Orchard Hills has been granted a 20-year expansion. It is away from housing development, but the Rochelle landfill is not. It is within approximately one-half mile of the town of Creston.

As to travel, although Highway Route 38 has placed turn lanes at Mulford, it hasn't eliminated or cut the number of garbage trucks on the road. With expansion, the number would increase greatly. Traffic to and from Kishwaukee College and NIU make it very busy especially for a two-lane highway. If semis are allowed

Page 43 1 to bring in garbage from 6:00 a.m. to 7:00 p.m., traffic hazards could multiply. More semis traveling certainly 2 could raise the cost of road maintenance. 3 There are many trains, long trains traveling 4 the United Pacific Railway, some causing cars to wait 15 5 to 20 minutes before crossing. Certainly that will 6 cause delays for trucks getting in and out of the 7 8 landfill entrance area. I doubt if much can be done about that, so there are still traffic problems. 9 I have an article printed in the Aurora 10 Beacon News dated June 2nd, 2000. It states that 11 Settlers Hill landfill there may be closed in three to 12 13 four years, and that would be any time now, which would leave the area cities without a place to take their 14 refuge. So the City Council that week approved a two-15 year option to purchase 7.7 acres of land to be used as 16 a solid waste transfer station. It would have garbage 17 18 haulers bring in. Then it would be shipped to other 19 areas, and it goes on to say that it is adjacent to a railroad spur. There are no residents anywhere near. 20 21 And then it goes on to say, quote, "Rail cars 22 would take the refuge cars to a large landfill site along the United Pacific Railroad line in the area of 23 24 Rochelle or other communities to the west of it. It is

possible that some waste could be transferred by trucks,
 depending upon the destination, " unquote.

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I wonder why they even thought the Rochelle 3 area landfill if no one ever said it would be or could 4 Would the Rochelle Waste Disposal ever be available. 5 ask for permission to accept rail deliveries in the 6 future? Garbage in and out of a transfer station is not 7 monitored by the IEPA, and also sludge is not 8 recommended by the IEPA to be sent to a landfill; but 9 the cleanings from the NI pond were sent to the Rochelle 10 11 landfill.

There's no proof that the landfill will ever 12 leak, but there's no proof that it won't. As a child, I 13 remember folks saying in this area of Illinois, there is 14 a fault line. We checked the Internet to see what 15 information was available. And the map shows two fault 16 lines in northern Illinois, and one of those travels 17 from the center of Ogle County to the southeast corner, 18 pretty close to the DeKalb/Ogle County line. Creston is 19 about two miles from that line. 20

Although there hasn't been any severe earthquakes, the last earthquake in the area was September of 1972, a 4.5 magnitude. Who can safely say that there will never be one? And I wonder if the landfill liner would split or tear if a quake ever
 happened. Leakage into the aquifer could be very
 possible. Once the watertable is contaminated, there's
 not much that can be done to clean it up.

Knowing that Cell One of the present landfill 5 6 has been leaking since before the application of the expansion of the Rochelle Waste Disposal in the year of 7 2000, why hasn't all effort been made to remove the 8 refuge from that cell even if it would mean that the 9 10 trash could not be accepted until the landfill cell was 11 empty and sealed. They don't want landfills near There are too many people. Don't we count as 12 Chicago. 13 people worth protecting?

14 I don't see people rushing to build around a Why? Certainly there are other methods of 15 landfill. getting revenue than by destroying the landscape or 16 17 taking the chance of polluting our water or ruining our roads with heavy traffic or devaluating our land values. 18 Until better methods of disposing of our garbage or 19 20 trash is established, we do need landfills; but we don't need them right next to a village. Thank you. 21

HEARING OFFICER HALLORAN: Thank you, ma'am. You may step down. Anyone else at this time like to give comment or statement? Yes, sir. I want to note

Page 46 for the record that as I see it there are approximately, 1 I don't know, 25 members of the public seated. 2 Would you like to give comment or statement? 3 MR. JIM RICH: I'll just give comment. 4 HEARING OFFICER HALLORAN: Just comment. 5 Thank you very much. 6 MR. JIM RICH: Good morning. My name is Jim 7 I live in Galesburg, Illinois. Prior to moving 8 Rich. to west central Illinois, we lived here in the Rochelle/ 9 Creston area. For family reasons, we sold our house in 10 this community, left our friends behind, and moved 11 closer to our home area. Nonetheless, I have continued 12 to maintain contact regularly with community happenings 13 14 and events here in the Rochelle area. First, I would like to comment briefly 15 regarding the sale of our former residence here in 2001. 16 19480 Creston Road is located slightly more than one 17 18 quarter mile east from the berms or dirt hills constructed in 1999 by the landfill applicant on the 19 20 proposed landfill site in anticipation of siting approval for a significant landfill expansion. 21 That's just down the road from where we used to live. 22 We all know that the applicant's real estate 23 professional employed to testify during the 2003 24

Page 47 hearings regarding the impact of the landfill expansion on local property values, Criteria No. 3, used the sale of our former residence to document his position; and that is landfills have no negative impact on local real estate values. He cited the fact that we sold our property in 2001 for more than we purchased it for in 1995.

Now I think it is only fitting and 8 appropriate to share with you the rest of the story 9 about the sale of our home. Before we listed our house 10 in 2000, we invited three different real estate brokers 11 to evaluate our property and provide their 12 recommendation for a listing value. Each recommendation 13 as provided by these brokers was significantly higher 14 than our final selling price, ranging, in fact, from 18 15 percent to nearly 28 percent higher which translates to 16 45,000 to 70,000 dollars. 17

Yes, the property did finally sell in 2001 for more than we paid for it six years earlier. Please note, however, that we actually lost money on our property. The lower selling price we received due the proximity to and awareness of the proposed landfill expansion did not exceed the original purchase price plus the improvements that we made. And we did spend a

.

1 lot of money on our improvements.

Additionally, it is important to recognize 2 that we had several interested parties tour our house 3 and property while it was on the market at the higher 4 More than one prospective buyer turned away; and 5 price. 6 according to the realtor was no longer interested after learning about the proposed landfill expansion nearby 7 and having witnessed, "wonder what those hills are down 8 there on the edge of the road.". 9

10 Our real estate broker/owner at the time, 11 Nancy Watson of DeKalb Caldwell Banker Primes Realty, 12 could verify these facts. Conclusion: Awareness of a 13 pending landfill expansion in the vicinity of our 14 property most definitely had a negative impact on our 15 real estate value.

Now, I would like to turn my remarks to the 16 17 appeal by Rochelle Waste Disposal to the Illinois Pollution Control Board regarding the Rochelle City 18 Council's finding to deny the application for siting 19 I am here today to express to you and for the 20 approval. record the Illinois Pollution Control Board my full and 21 unconditional support for the April 24th, 2003, Rochelle 22 City Council findings on the nine criteria and the 23 subsequent resolution to deny the application for siting 24

Page 49 approval for expansion of the Rochelle landfill. 1 More importantly, I respectfully request that 2 the Illinois Pollution Control Board concur with the 3 Rochelle City Council's findings on these criterion and 4 support the denial of the expansion application. 5 Without a doubt, more than one Council member made the 6 correct, obvious-choice decisions that day when asked to 7 8 vote aye or nay on each of the nine siting criterion. Surely it has to be crystal clear that the 9 only outcome of these proceedings today and tomorrow can 10 only be to concur with the leaders of this community who 11 12 voted that day, those individuals who live here, work here, send their children to school here, worship here, 13 people who call Rochelle their hometown, the same people 14 who will leave behind a legacy in this community forever 15 16 through family heritage, business acumen and especially good sound judgment. 17 18 I cannot fathom how morally, rationally, or 19 ethically the decision which has already been made by 20 these community leaders based on fair proceedings and 21 unbiased consideration should go beyond the people in 22 this community. To do so would be to recklessly

24 be an appalling disservice to these people.

23

question their individual integrity. To me that would

Page 50 Therefore, the outcome of these proceedings 1 can only be to deny this application for expansion, the 2 same outcome which resulted from the Council vote on 3 April 24th, 2003. The evidence was presented, digested, 4 studied, and reviewed over and over again. Scientists 5 and professionals in their fields did their very best to 6 convince the Council that this landfill expansion met 7 8 the criteria. And the outcome -- well, you know, several individuals known as the siting authority, g community residents and businessmen, peer leaders, 10 people any community would be proud to have as leaders 11 in local government -- these people voted that the 12 applicant failed to meet not one, not two, but four of 13 14 the nine criteria as established by the Illinois EPA. Lest we forget, four of five votes were cast as nay for 15 16 Criterion 1, need. Three of five votes were cast as nay 17 on Criterion No. 2, protecting the health, safety and 18 welfare. Three of five votes nay on Criterion 3, location compatible. And four of five votes nay were 19 20 cast on Criterion 6, traffic impact. 21 Yes, these people were under a lot of

22 pressure. And that pressure came from many places,
23 including the applicant. Yet these people ignored the
24 pressure; and based upon the evidence presented by the

applicant and discussed during the hearings, these
people voted to deny the application for expansion based
upon the failure of the application to meet four of nine
criteria by a margin of 14 no votes out of 20 possible
on these four criterion alone.

Therefore, I say once again, I can only find 6 one logical outcome from these proceedings, that the 7 Illinois Pollution Control Board respect and support the 8 decisions made fairly based on the evidence presented by 9 10 this body of people on April 24th, 2003. These people 11 invested hours and hours of their time and energy into 12 this process. They ignored the pressures from outside. They considered the evidence. They made a decision on 13 14 each criterion. I say the process has worked as it 15 should and as it was planned. Now, let's stand by their vote to deny the application for expansion once and for 16 all, and let this community move ahead with its future. 17 18 Thank you.

HEARING OFFICER HALLORAN: Thank you, sir.
Anyone else at this time like to give public comment or
public statement? Yes, sir. Would you like to be sworn
in, sir?

23 MR. BRUCE MORRALL: I don't know for sure.
24 Can I interject anything, any new evidence at all,

Page 52 1 anything into this hearing? HEARING OFFICER HALLORAN: 2 It's based exclusively on the record below. 3 MR. BRUCE MORRALL: On the record that's 4 already been established? 5 HEARING OFFICER HALLORAN: 6 That's correct. 7 MR. BRUCE MORRALL: Then I'll just make 8 comment, My name is Bruce Morrall. I am a resident of 9 Ogle County. 10 HEARING OFFICER HALLORAN: Could you spell your last name, please? 11 12 MR. BRUCE MORRALL: M-o-r-r-a-1-1. HEARING OFFICER HALLORAN: Thank you, sir. 13 14 MR. BRUCE MORRALL: And I live in Monroe 15 Center. First part of my life I lived in Chicago for about 30 years, and you're familiar with that area. 16 And 17 landfills that they had back at that time was just dump 18 it, leave it on the ground. Lake Calumet was one of the 19 big depositories of refuse and garbage at that time. 20 That was bad technology, just dumping and leaving it on 21 the ground, do whatever, the landfills back then. 22 I don't know when this -- when the rubber 23 overlay on the ground came in. Has that been here for the last 20 years, 30 years, what? How long has that 24

been? 1 HEARING OFFICER HALLORAN: I have no idea, 2 3 sir. MR. MORRALL: I don't know, either; but it 4 seems to me it's not a very good technology either. 5 It's a stop-gap thing. I think they leak regardless of 6 what everybody else says, but there's new technology 7 come on line here. Are you familiar with the change in 8 world technologies? Anybody? Okay. They have built a 9 plant in Carthage, Missouri, for the ConAgra Company, 10 11 and they are building one in Philadelphia. What this does is it's flash cooking of solid 12 13 waste, everything from sewage, old tires to pulverized electronics, industrial refuse, and turning them into 14 viable products. This process, it says, if America's 15 annual 12 billion tons of solid waste was pressure 16 cooked, it would yield 5 billion barrels of oil for 10 17 to 15 dollars a barrel, more than an enough to replace 18 the 4 billion barrels now imported each year. 19 What they do is use steam generated by the 20 methane gases taken off from the landfills and do this 21 Anybody who wants anything, I have handouts on 22 process. it all. But we got to stop the madness. We can't be 23 doing this to ourselves. In the news yesterday, there 24

Page 54 1 was in Freeport, Taylor Park, people had a high case of 2 cancer there. So they went and finally got somebody to 3 investigate it. They found high levels of lead in the soil. It's about the environment. It is the 4 5 environment. That's why we're here. We're trying to 6 protect the environment, not sell it. So that's all I have got to say. 7 8 HEARING OFFICER HALLORAN: Thank you very much, sir. Anyone else at this time would like to give 9 10 public comment or public statement? Yes, sir. Would 11 you like to be sworn in? 12 MR. HUGH McDERMITT: Just comment, public 13 comment. I have a cold and sore throat, so I hope I can hold up to this. 14 HEARING OFFICER HALLORAN: I am sure you'll 15 do fine. 16 17 MR. HUGH McDERMITT: My name is Hugh McDermitt, M-c-D-e-r-m-i-t-t. I live in Rochelle. 18 Ι have been here almost 20 years now on 207 School Avenue, 19 and I'd like to read some comments that I have put 20 together here. 21 Back in 1999 there were a group of citizens 22 that got together and was concerned about the expansion 23 of the Rochelle landfill. And from that a group was 24

Page 55 formed called the Concerned Citizens of Ogle County. 1 The CCOC felt that the proposed expansion was 2 3 progressing without proper community support. The group hoped to find solutions to some of Oqle County's public 4 5 concerns, help ordinary citizens become actively involved in local issues, and would encourage them to 6 7 make a difference resulting in a higher guality of life in Ogle County for now and in the future. 8

9 The CCOC has worked to increase public 10 awareness on issues relating to the health, welfare, 11 safety of Ogle County residents to encourage the 12 responsible use of resources and to find solutions to 13 public concerns as they relate to our community and to 14 motivate local citizens to express their viewpoints on 15 these issues.

As concerns and questions arose from the initial study, the CCOC decided they should hire legal counsel and technical experts to assist us in further research on this landfill expansion issue. We started holding public meetings to inform area residents of the potential hazards inherent in the landfill expansion.

It was at these informal meetings -- these informational meetings, excuse me, that we obtained our large base for support was from the citizens of Rochelle

Page 56 and the surrounding area. The CCOC would like to 1 2 emphasize that as a group we are not against landfills, 3 per se. Each side has to be judged on its own merits, on the hydrogeology of the specific cite. 4 After all our investigating efforts, we 5 6 believe that this landfill located over the aquifer that supplies water to the local area is not in the best 7 interest of the surrounding community. The CCOC would 8 like to take this opportunity to urge the IPCB to 9 10 support the Rochelle City Council's decision to deny the 11 siting application of RWD. 12 We believe the decision of the Rochelle City 13 Council was correct. It was not based on and was not prejudged -- it was not bias, excuse me, and was not 14 prejudged; but rather a decision based on the submitted 15 evidence, thus making the proceedings fundamentally 16 fair. We believe the siting authority thoroughly 17 analyzed the evidence provided by all interested parties 18 at the hearings in February of 2003. 19 They took into consideration the actual 20

application, expert testimony and summary presented by the applicant, expert testimony and summary presented by the CCOC, the hearing officer's report and recommendations, the Rochelle City attorney's report and 1 the public comments from citizens.

The CCOC contends that the hearing officer 2 did what he was hired to do. He recommended that all 3 nine criteria had been met by the applicant; but for 4 that nine that he approved, there were 50 special 5 conditions and 9 general special conditions attached. 6 It is a matter of opinion whether the application was 7 passed or not. The CCOC strongly believes that the 8 application did not pass. 9 We formed from -- we know from past history 10 11 that special conditions do not hold up after an 12 application has been approved. It is our understanding 13 that the City Council is free to accept or reject any or all of the findings of fact, conclusions of law and 14 recommendations of the hearing officer. The Rochelle 15 City Council after researching and reviewing the 16 application, the hearing officer's findings, the 17 Rochelle City attorney's recommendation, CCOC, hearings, 18 19 briefings voted on each of the nine criteria. The four criteria that failed are listed below here. 20

21 Criteria 1, need; Criteria 2, to protect 22 public health, safety and welfare; Criteria 3, minimize 23 the effect on the value of surrounding property; 24 Criteria 6 was traffic. All those were voted down.

Page 58 The CCOC felt Rochelle's City Council's vote 1 on the night of April 24th, 2003, was fair and unbiased 2 3 because of what they did to arrive at that decision. They did their homework. No. 2, they looked beyond some 4 of the applicants high-tech, generalized expert 5 witnesses. No. 3, they protected the health, safety and 6 welfare of the people they served. No. 4, they looked 7 at the applicant's past operational history. 8

No. 5, they realized that nothing had changed 9 between the first and second application except for 10 11 sizing down of a few acres. No. 6, they reviewed the 12 Illinois National History Survey in which Illinois 13 residents identified water quality as their most important issue. No. 7, they considered the already 14 leaking cell at the landfill. No. 8, they considered 15 the potential battle brewing over who is responsible for 16 closing the leaking cell, the city of Rochelle or the 17 18 operator.

No. 9, they noted that approximately 60
percent of the waste accepted would originate from
transfer stations located in Chicago as well as Cook,
DuPage and Kane counties.

No. 10, they realized that the estimated 442 trucks perday in and out would create a traffic hazard on Mulford

Road and Route 38, and no amount of turn lanes would
 solve that problem.

Page 59

As reflected in Item 6 above, the most important issue to the people of this area is the quality of our water. We believe it is wiser to be very conservative about the risk of our water system. If there is any likelihood of future ground water contamination, error on the conservative side.

So what I'm saying here, let us uphold the
informed decision made by the Rochelle City Council to
deny the expansion application. Thank you very much.
HEARING OFFICER HALLORAN: Thank you, sir.
Anyone else would like to give public comment or
statement. Would you like to be sworn in or just give
public comment?

MRS. ANN McDERMITT: Comment is fine.
HEARING OFFICER HALLORAN: Thank you.

MRS. ANN McDERMITT: I am Ann McDermitt, 207 School Avenue, Rochelle. We have lived in Rochelle nearly 20 years. We have children and grandchildren in Creston. And there are many, many objections I have to the location of this dump; but the primary one is the fact that its location is over the aquifer that supplies the water for Creston, Rochelle, and the surrounding

1	area.
2	It's in one half mile of a school, and it is
3	nearly adjacent to the city of Creston. This is a
4	decided threat to the health, safety and welfare of the
5	citizens of the community; and I urge you to stand
6	behind Rochelle City Council's decision to deny this
7	request, Thank you.
8	HEARING OFFICER HALLORAN: Thank you, ma'am.
9	Anyone else like to give public comment or statement? I
10	don't see any hands. Let's take a five-minute break.
11	And when we come back, we're going to start with
12	Mr. O'Brien's case in chief. Thank you.
13	(A brief recess was taken.)
14	HEARING OFFICER HALLORAN: We are back on the
15	record. It's approximately 10:28. Mr. O'Brien will
16	commence his case in chief. First witness?
17	MR. O'BRIEN: I'd call former Council member
18	Donald Bubik as if on cross-examination. I guess since
19	I'm kind of seated behind the witness, I'll move over to
20	the podium.
21	HEARING OFFICER HALLORAN: Okay. Sir, if you
22	could raise your right hand, the court reporter will
23	swear you in.
24	DONALD K. BUBIK,

Page 61 called as a witness herein, having been first duly 1 2 sworn, was examined and testified as follows: DIRECT EXAMINATION 3 BY MR. O'BRIEN: 4 Sir, would you please state your full name 5 ο. 6 and spell your last name for the record. 7 Α. Donald K. Bubik. That's spelled B-u-b-i-k. Q. And, Mr. Bubik, where do you live? 8 Α. 1206 Brookside Drive, Rochelle, Illinois. 9 And, sir, you were on the City Council that 10 Q. 11 made the decision denying the application; is that correct? 12 13 Α. Yes. And you had been on the City Council for how 14 Ο. long approximately? 15 Α. Two years. 16 And you were appointed to your position in --17 Q. I think after the -- immediately after the 2001 18 election, is that correct? 19 20 A. Yes. So you served from 2001 until essentially 21 ο. right after the decision in this case on May 1st when 22 the new council was sworn in? 23 24 Α. Yes.

Page 62 (Petitioner's Exhibit No. 2 1 was identified.) 2 BY MR. O'BRIEN: 3 Now, I'd like to refer you to Petitioner's 4 Ο. Exhibit 2 which is a newspaper article about the 5 decision, and specifically to the --6 HEARING OFFICER HALLORAN: Thank you, sir. 7 BY MR. O'BRIEN: 8 Specifically to the comments that you made to 9 Ο. the newspaper immediately after the decision, which are 10 highlighted on the second to last --11 In pink. 12 Α. -- in pink on the last --13 Ο. Uh-huh, I see that. Α. 14 And ask you is it true that immediately after 15 Ο. the vote on the siting hearing, you told the newspaper 16 reporter, quote, "I voted the way the citizens of this 17 town wanted it to go." Did you say that? 18 19 Α. Yes. And did you further say immediately after the 20 Q. vote to that reporter, "The people of this area do not 21 want to make a landfill. The message I was getting was 22 that we didn't want it"? 23 Can I make another comment? 24 Α. Yes.

Page 63 You'll have an opportunity to respond. 1 Q. Okay. 2 Α. And after the hearing which ended on -- I 0. 3 believe it was March 4th and before the decision on 4 April 24th, is it true that you were approached by 5 several people who told you that they opposed the 6 siting? 7 8 Α. Yes. And who were those people that approached you 9 Ο. after the hearing and before the decision? 10 Barb Renick. 11 Α. Spell that, please? R-e-n-i-c-k? 12 Q. Α. Yes, I believe that's correct. Frank 13 Kranbuhl. 14 K-r-a-n-b-u-h-1?ο. 15 Α. Yes. And Richard Ohlinger. 16 O-h-l-i-n-g-e-r? ο. 17 Α. Right. 18 Did all three of them express to you their 19 Q. opposition to the landfill? 20 Yes, they did. 21 Α. Were all three of those people members of the Q. 22 CCOC, to your knowledge? 23 Α. I don't know. 24

Page 64 Do you know if any of them were? Q. 1 Α. No. 2 Now, during the hearing, did the president of 3 Ο. the CCOC, Frank Beardin, come to your house on the 4 Sunday of the hearing? 5 Yes, he did. 6 Α. And would you relate what happened at that 7 0. time? What did he do? 8 Frank came to the door, and I think he had Α. 9 been out passing out signs. And he said, "I have this 10 tape that I'd like for you to see, Touched By An Angel." 11 12 And he gave it to me, and that was the extent of our 13 conversation. Did he tell you it was about landfills? 14 Ο. You know, I don't remember. Yeah, I think he Α. 15 did mention that it could pertain to landfills. 16 He said there's some important information, although I did not 17 18 look at the tape. Okay. Is Petitioner's Exhibit 14 the 19 Ο. videotape that he gave you that day? 20 That's it. 21 Α. Now, this occurred on the Sunday during the 22 Q. hearing; is that correct? 23 Yes, sir. 24 Α.

Page 65 And the hearing had taken place for three Q. 1 days the previous week, there was a recess. So this is 2 on Sunday, March 2nd, that he came to your house? 3 Yes, I believe it was. Α. 4 Then the hearing resumed the following day? Q. 5 Α. Yes. 6 Did you disclose to anyone that Mr. Beardin Q. 7 had come to you and asked you to see this video? 8 MR. PORTER: Object. Obviously we disclosed 9 it. We're the ones that produced the videotape in 10 answer to interrogatories. 11 BY MR. O'BRIEN: 12 13 Q. Before the decision, did you disclose that to anyone? 14 15 Α. May I answer that? MR. PORTER: Absolutely. 16 HEARING OFFICER HALLORAN: Is that fine with 17 18 you, Mr. Porter? MR. PORTER: No objection. 19 HEARING OFFICER HALLORAN: Okay. You may 20 continue. 21 Repeat the question. 22 Α. BY MR. O'BRIEN: 23 Before the decision on April 24th, did you 24 Q.

Page 66 disclose to anyone that Mr. Beardin had come to you and 1 made this ex parte contact? 2 No, except my wife. She knew that he had 3 Α. stopped by. 4 5 Ο. Now, Mr. Beardin during the hearing was seated at counsel table with Mr. Mueller, is that 6 correct? 7 Yes, he was. 8 Α. And were you aware that the CCOC was a party 9 Ο. to the siting proceedings? 10 11 Α. Oh, yes. 12 Ο. Were you aware that Mr. Beardin was the 13 president of the CCOC? 14 Α. Yes. 15 Q. During the hearing, did Mr. Beardin or his 16 counsel ever disclose that this ex parte communication 17 had taken place? 18 MR. PORTER: Objection, record speaks for itself. 19 20 HEARING OFFICER HALLORAN: Mr. O'Brien? 21 MR. O'BRIEN: I'm just asking Mr. Bubik if he knows whether it was disclosed. It was his ex parte 22 communication. 23 24 HEARING OFFICER HALLORAN: Overruled. He may

Page 67 respond if he is able. 1 2 Α. Would you repeat that again? 3 BY MR. O'BRIEN: 4 Do you know if Mr. Beardin or his counsel Q. 5 disclosed that this ex parte communication had been made 6 with you during the hearing? 7 Α. NO. 8 MR. PORTER: I have to object. I let it 9 slide a couple times. Mr. O'Brien keeps referring to it as an ex parte communication. Clearly that calls for 10 legal communication this witness is not able to testify 11 to. If he wants to ask him if he was aware of the 12 13 communication --14 I'll rephrase the question. MR. O'BRIEN: 15 HEARING OFFICER HALLORAN: Objection 16 sustained. Please rephrase. BY MR. O'BRIEN: 17 Are you aware of whether or not Mr. Beardin 18 0. or his counsel disclosed that he had had this 19 communication with you on the Sunday during the hearing? 20 No. 21 Α. Now, after the hearing began, were you 22 Ο. contacted by other people before the decision was 23 rendered to express their opposition to the landfill? 24

BY MR. O'BRIEN:	24
HEARING OFFICER HALLORAN: Overruled.	23
question.	22
MR. O'BRIEN: I'm going to go on to the next	21
HEARING OFFICER HALLORAN: Mr. O'Brien?	20
impeachment.	19
MR. PORTER: Objection. That's not	18
saying that?	17
remember saying you didn't recall? Do you remember	16
and before the decision was rendered, and do you	15
you were approached by people after the hearing began	14
Q. Do you recall me asking you how many times	13
BY MR. O'BRIEN:	12
out?	11
MR. PORTER: Give me a moment to dig that	10
MR. O'BRIEN: Page 18, Line 16.	
refer me to a page and line?	ω
MR. PORTER: Objection. Counsel, can you	7
how many times you were	თ
deposition essentially that same question and asking you	ர
Q. Do you recall me asking you during your	+ <del>2</del>
A. No.	 س
Q. After the hearing began.	N
Page 68 A. After the hearing began?	 

Į.

Page 69 Q. Do you recall that? Did I ask you that 1 question? 2 Α. Yes. 3 Do you recall that I said "Would it have been Ο. 4 as many as 20 times that you were approached by people 5 after the hearing began and before the decision was 6 made?" 7 Α. Oh, that part. 8 Ο. Do you remember that? 9 Α. Yes, I remember it now. 10 11 Q. What was your answer? 12 Α. No. Do you remember that I asked you, "Would it 13 Q. have been as many 20 times," and your answer was under 14 oath, "I don't recall"? 15 I don't recall. 16 Α. That's correct; it could have been as many as 17 Q. 20 times? 18 MR. PORTER: Same objection, move to strike. 19 It's not impeachment. 20 HEARING OFFICER HALLORAN: Mr. O'Brien? 21 MR. O'BRIEN: I'm not impeaching. I'm asking 22 him the question. 23 BY MR. O'BRIEN: 24

Page 70 Could it have been as many as 20 times that Q. 1 you were contacted by people expressing their 2 opposition? 3 No. People didn't --Α. 4 Do you remember me asking you that question Ο. 5 and asking you, would it have been as many 20 times and 6 you saying I don't recall? 7 I don't recall. Α. 8 MR. PORTER: Same objection, move to strike. 9 It's not impeachment. 10 HEARING OFFICER HALLORAN: Overruled. 11 BY MR. O'BRIEN: 12 Do you recall that I asked you, could it have 13 Q., been as many as 100 times that people approached you 14 after the hearing began and before the --15 I recall that. 16 Α. And what was your answer? 17 Q. I don't recall. 18 Α. And then I asked you could it have been as 19 Q. many as 1,000 times that you were contacted by people 20 after that the hearing began? 21 I remember that. 22 Α. And you said what? Q. 23 I don't recall. Α. 24

Page 71 You said you'd rather doubt it, but you Q. No. 1 weren't keeping a score card. 2 Α. Yeah. 3 MR. PORTER: Same objection. 4 HEARING OFFICER HALLORAN: 5 Excuse me, 6 Mr. O'Brien, where is your impeachment? Mr. Porter has 7 an objection regarding improper impeachment. 8 MR. O'BRIEN: My impeachment is simply to suggest, he says, no, he wasn't contacted by as many as 9 In the deposition he said he didn't recall. 10 20 people. That's the thrust of it. 11 BY MR. O'BRIEN: 12 I'm asking him now an independent question, 13 ο. which is: Were you contacted as many as 100 times? 14 15 Α. I was not. You were not? 16 Ο. No, sir. 17 Α. You're sure of that now? 18 Ο. Yes, sir. 19 Α. But in the deposition you testified that you 20 Ο. 21 did not recall if it was as many as 100 times? 22 Α. Yeah, I -- yes. So how many times do you think you were 23 Q. contacted after the hearing began by people to express 24

Page 72 their opposition? 1 MR. PORTER: Objection, asked and answered. 2 He's already said none. 3 HEARING OFFICER HALLORAN: Sustained. 4 BY MR. O'BRIEN: 5 Now, after the hearing had ended but before Q. 6 the decision was rendered, were you approached by Ken 7 Roeglin? 8 Yes. Α. 9 And, in fact, did Mr. Roeglin give to you an Q. 10 article from the Florida newspaper, The Bradenton 11 Florida Herald Tribune of March 16th? 12 Yes, he did. That was a part of the record. 13 Α. (Petitioner's Exhibit No. 8 14 was identified.) 15 BY MR. O'BRIEN: 16 And is Petitioner's Exhibit 8 that newspaper 17 Q. article that he gave to you? 18 HEARING OFFICER HALLORAN: Thank you. 19 20 BY MR. O'BRIEN: Is that the newspaper article he gave to you? 21 Ο. 22 Α. Yes. And was Mr. Roeglin a member of the Concerned 23 Ο. Citizens of Ogle County? 24

Page 73 1 Α. I don't know. And did you read the article? 2 Ο. Α. Yes. З Did you know at that time that it was a part 4 ο. of the record? 5 Objection, irrelevant. MR. PORTER: 6 HEARING OFFICER HALLORAN: Mr. O'Brien? 7 8 MR. O'BRIEN: I think it's relevant, otherwise he shouldn't have been reading it. He 9 10 certainly knows that. MR. PORTER: I have another objection then. 11 12 You cannot dive into the middle of impressions of a City 13 Council member. You actually cannot ask them whether or not they have read a specific document. 14 You can ask 15 them if a document was available, and this one was 16 available. He's already testified it's part of the 17 record. 18 MR. O'BRIEN: If an ex parte communication 19 takes place, the fact of that ex parte communication is admissable. Whether he considered this in making a 20 21 decision, I would agree, his mental process is not; but 22 certainly the fact of whether he got this article in an ex parte communication and read it, that fact --23 24 HEARING OFFICER HALLORAN: I agree with

Page 74 Mr. Porter. Objection sustained. Whether or not he 1 read it is irrelevant. Just the fact that he was aware 2 of it, that may be a better question at this point. З MR. O'BRIEN: Whether or not he read it is 4 irrelevant even though it's an ex parte communication? 5 HEARING OFFICER HALLORAN: As far as a 6 7 decision-maker. I guess what I would argue to MR. O'BRIEN: 8 you, Mr. Halloran, is the fact of the communication, the 9 fact that he got this article outside the record. 10 11 Whether he got something in the record and read it, that 12 I agree I'm not allowed to explore. But if somebody 13 gives him something ex parte, I think the fact of that communication -- it would be as if somebody came into a 14 15 juror and gave them an article that said that this person on trial for burglary had committed five other 16 The juror would be required to testify that 17 burglaries. that communication took place and they read that 18 article. Whether it influenced them under Rule 606 of 19 20 the Federal Rules of Evidence would not be admissable. HEARING OFFICER HALLORAN: Mr. Porter? 21 Again, this article is already 22 MR. PORTER: part of the record. It's acknowledged that it's part of 23 the record. I don't believe there is any case law that 24

Page 75 establishes that the mere fact that it came to him other 1 than through the City Clerk's office is in any way 2 relevant. He's already admitted that anyhow. 3 So whether or not he read it necessarily gets to what his 4 decision process was in coming to the decision that was 5 made, and that's already -- the case law is absolutely 6 7 clear that if it's part of the record, he doesn't get an opportunity to ask if it's been reviewed; and this is 8 part of the record. 9 HEARING OFFICER HALLORAN: I am going to 10 sustain Mr. Porter's objection. You may proceed as an 11 offer of proof, and the witness may answer. 12 MR. O'BRIEN: Okay. 13 BY MR. O'BRIEN: 14 Q. Did you read the article? 15 16 Α. Yes. Did you read the statement in the article 17 Q. that liners meant to contain leche often fail over time 18 allowing leche to leak out and contaminate the aquifer? 19 20 Did you read that sentence? MR. PORTER: Objection, asked and answered. 21 He just said he read the article. 22 HEARING OFFICER HALLORAN: Overruled. 23 24 BY MR. O'BRIEN:

Page 76 1 Q. Did you read that sentence? Yes. 2 Α. And after the decision, did you have a 3 Q. conversation with Tom Hilbert about why you had voted as 4 you did? 5 Oh, after it was made? Α. 6 ο. Yes. 7 8 Α. Yes, sir. And did you tell Hilbert among other 9 Q. things --10 HEARING OFFICER HALLORAN: Mr. Porter? 11 MR. PORTER: I'm going to let the question be 12 out, but I have an objection as soon as it does. 13 MR. O'BRIEN: I'll ask the question, and you 14 wait until the objection is ruled on. 15 BY MR. O'BRIEN: 16 Did you tell Mr. Hilbert in the course of 17 Q. explaining why you voted as you did that this article 18 19 was something you were concerned about? MR. PORTER: Well --20 21 HEARING OFFICER HALLORAN: Mr. Porter? 22 MR. PORTER: I object. If it's obviously asking about the reasons that the City Council member 23 voted as to a specific criteria, it seeks testimony 24

Page 77 regarding his mental impressions. 1 HEARING OFFICER HALLORAN: You have to 2 enlighten me. Who is Mr. Hilbert? 3 MR. O'BRIEN: He is seated next to me. 4 He is the project manager. 5 6 HEARING OFFICER HALLORAN: Okay. MR. PORTER: The objection is it seeks 7 information regarding deliberative process. 8 MR. O'BRIEN: I'd like to address that issue. 9 10 HEARING OFFICER HALLORAN: You may, 11 Mr. O'Brien. 12 MR. O'BRIEN: I have a brief that basically 13 deals with the issue that I raise in my opening, and --14 HEARING OFFICER HALLORAN: I can assure you, I am not going to read it at this juncture. Probably it 15 would have been more appropriate to give it to me 16 beforehand, but that's fine. 17 MR. O'BRIEN: As I was arguing in my opening 18 statement, I won't reiterate all of that, this witness's 19 20 testimony as to whether or not any given piece of information in or out of the hearing, how it affected 21 him is not admissable. Similarly it's not -- the 22 purpose of this brief predominantly is to -- this 23 D'Maggio line of authority that says you can't explore 24

Page 78 the mental process, that's based on a larger body of Federal and State case law that says you cannot invade the decision-maker's mental processes. And it is equally inappropriate for the decision-maker to dispel the inference or implication of prejudice by testifying that they weren't influenced by this or that piece of evidence or this or that ex parte communication.

8 However, the case law also says that the 9 decision-maker's out-of-court statements,

10 post-decisional statements about their decision is admissable. There are a number of cases that have said that once the decision has been made on April 24th -- or let's say even on April 28th when they reconsidered it -- once that decision has been made, their out-of-court statements as to why they made that decision is admissable.

17 And the PCB and D'Maggio line of authority 18 has not dealt with that. What I'm saying is Mr. Bubik's 19 comments to Mr. Hilbert that he took this article into 20 consideration in rendering his decision is admissable, 21 and the cases that I cite in the brief stand for that 22 proposition.

HEARING OFFICER HALLORAN: Okay. At thisjuncture, I am going to sustain Mr. Porter's objection.

Page 79 1 You may proceed as an offer of proof, but again I think it would have been better to brief this and hand it to 2 3 me prior to the hearing because it was a reasonable 4 probability this issue would have come up. And I will 5 not make a knee-jerk reaction based on new case law that you have cited. So in any event, you may proceed. You б can ask the question as an offer of proof. Thank you, 7 8 Mr. O'Brien. I would say that's why I raised 9 MR. O'BRIEN: it in the opening statement. That's the reason I raised 10 the issue. 11 12 HEARING OFFICER HALLORAN: Thank you. 13 BY MR. O'BRIEN: So, Mr. Bubik, did you tell Mr. Hilbert in 14 Ο. this May 7th conversation that one of the reasons you 15 were concerned about the ground water is because what 16 you had read in this article? 17 18 Α. I don't recall my exact words, but yes. 19 MR. O'BRIEN: Just review my notes, and I think I'm done. 20 HEARING OFFICER HALLORAN: Take your time, 21 Mr. O'Brien. 22 MR. O'BRIEN: That's all the questions I 23 24 have.

Page 80 HEARING OFFICER HALLORAN: Thank you. I will 1 accept your hearing brief as Hearing Officer Exhibit 2 No. 1. 3 (Hearing Officer Exhibit No. 1 4 was identified.) 5 HEARING OFFICER HALLORAN: Mr. Porter? 6 MR. PORTER: Mr. Halloran, just to not be out 7 done, I happen to have a trial brief that addresses the 8 issue of mental processes, which I guess I will hand up, 9 It does not regretfully address the issue of 10 as well. 11 whether or not a statement has been made about a mental 12 process outside of the hearing. I wasn't aware that 13 that was going to be an issue, but it does address the 14 fact that you can't get into mental processes. 15 HEARING OFFICER HALLORAN: Thank you, Mr. Porter. I will mark that as Hearing Officer Exhibit 16 No. 2. 17 (Hearing Office Exhibit No. 2 18 was identified.) 19 20 MR. PORTER: Thank you. May I proceed? HEARING OFFICER HALLORAN: 21 You may. 22 CROSS-EXAMINATION BY MR. PORTER: 23 Mr. Bubik, you testified that there were I 24 Q.

Page 81 think three individuals that tried to talk to you after 1 2 the application was filed on November 22nd, 2002, and before decision. Can you repeat their names for me? I 3 missed one of them. 4 Α. Dick Ohlinger, Frank Kranbuhl and Barb 5 Renick. 6 When these individuals came up to you and 7 ο. 8 started to express their opinion regarding the landfill application, what did you tell them? 9 I told them that I was unable to discuss 10 Α. anything about the landfill. That was the end of our 11 12 conversation. 13 Did any of those unsolicited statements have Q. 14 any impact on your decision? MR. O'BRIEN: I object, and I object for the 15 16 reasons set forth in my brief. 17 HEARING OFFICER HALLORAN: I'm sorry, 18 Mr. O'Brien. Could you read the question back, Tracy? 19 (The record was read.) 20 MR. O'BRIEN: I object for all the reasons 21 set forth in this brief. I think it's entirely 22 inappropriate for the decision-maker to state that selfserving conclusion, and I think this is an important 23 24 issue that the hearing officer ought to consider right

Page 82 at this time because it's going to come up time and 1 2 aqain. HEARING OFFICER HALLORAN: I am going to 3 sustain your objection. Mr. Porter, you may ask as an 4 5 offer of proof. The question has been asked. MR. PORTER: Do 6 7 you want me to reiterate it? HEARING OFFICER HALLORAN: Yes, please, 8 And before you begin, since this was going 9 Mr. Porter. to be a foreseeable situation where it was going to 10 arise time and time again, I think we've had, I don't 11 know, four or five telephonic status conferences and 12 13 pre- hearing conferences. Nothing was said about this 14 possible issue coming up. With that said, Mr. Porter, 15 you may proceed. MR. PORTER: And along those lines, I don't 16 17 have the research or the ability to at this second go 18 through the nine-page brief that's been handed to me to respond, and obviously we will do so with the Board at 19 20 the appropriate time. BY MR. PORTER: 21 The question was: Did any of these 22 ο. unsolicited statements by Mr. Renick -- I'm sorry; 23 Ms. Renick, Mr. Ohlinger or the other individual in any 24

Page 83 way impact your decision? 1 Α. No. sir. 2 Did they in any way prejudice your decision? Q. 3 Α. No, sir. 4 MR. O'BRIEN: I understand this is all just 5 an offer of prove, and I have a standing objection. 6 HEARING OFFICER HALLORAN: That is correct. 7 MR. O'BRIEN: Thank you. 8 MR. PORTER: And this question I view as 9 different and not under the offer of proof, Mr. Hearing 10 11 Officer, the forthcoming question. BY MR. PORTER: 12 13 Ο. Was anything that those three individuals said different than the statements you heard during the 14 hearing? 15 MR. O'BRIEN: Object to that question for the 16 17 same reason. HEARING OFFICER HALLORAN: Overruled. You 18 may answer. 19 20 Would you repeat that again? Α. 21 BY MR. PORTER: Was anything that those three individuals 22 Ο. said to you outside of the hearing anything different 23 24 than what you heard during the hearing? I want to

Page 84 1 withdraw the question and ask it again. MR. O'BRIEN: Can I address the objection a 2 3 little more thoroughly. 4 MR. PORTER: Let me ask the question again, if you don't mind, Mr. O'Brien. 5 HEARING OFFICER HALLORAN: And then make your 6 7 objection if need be. Thanks. 8 BY MR. PORTER: Was anything that those three individuals 9 Ο. 10 said to you different than what you heard during the hearing or in the public comments that were filed within 11 12 the hearing? 13 MR. O'BRIEN: Before you answer, I would like 14 to object and state the reasons. Mr. Porter has argued 15 to me and I assume in his brief that what part of the 16 hearing the decision-maker attended, what evidence he 17 heard, what he considered, how it influenced him, none 18 of that is relevant. And now he's asking him to 19 basically say that something that he heard outside the 20 hearing was just like what he heard in the hearing, and 21 it seems to me that that's entirely inappropriate. In 22 other words, the Appellate Court has spoken to this 23 issue and said it's outside the realm of examination as 24 to what parts of the hearing they listen to, what

Page 85 1 evidence they heard. And now Mr. Porter is asking him, 2 well, did you hear this kind of evidence, and then I'm 3 precluded from asking him well what phase of the hearing 4 did you actually even attend.

5 HEARING OFFICER HALLORAN: Mr. Porter, are
6 you trying to backdoor --

MR. PORTER: I am not. As the hearing 7 officer is aware, the issue is whether or not there was 8 any prejudice as to the decision; and that's one of the 9 things the Pollution Control Board is going to have to 10 determine. First, they're going to have to determine if 11 they even were ex parte communications. I would submit 12 that they are not because these individuals were not 13 14 parties to this proceeding. And, therefore, they necessarily cannot be ex parte communications which are 15 16 discussions of a party with a trier of fact or trier of 17 law outside the presence of the other party.

18 Regretfully the Pollution Control Board 19 doesn't necessarily agree with me on that one point and 20 has in the past found that any communication, no matter 21 how trivial and inevitable, can be classified ex parte. 22 The next question is whether or not it's 23 prejudicial, and obviously we need to be able to ask

24 this individual if indeed the communications were

Page 86 1 anything different than was heard during the hearing that he indeed considered. And he has the ability to 2 answer that question and, therefore, should be allowed 3 to do so. 4 It's also been asked and answered in numerous 5 proceedings that I have been involved in without any 6 7 concern by the PCB. HEARING OFFICER HALLORAN: I am going to R stand on my initial -- go ahead, Mr. O'Brien. 9 MR. O'BRIEN: I was only going to say what's 10 in the record -- what was in the record of the hearing 11 is a matter of record. This witness doesn't need to 12 testify to it. On the issue of prejudice, all he's 13 entitled to testify to or competent to testify to is the 14 fact of the communication. He is not supposed to be 15 testifying to what occurred during the hearing, either 16 in my examination or in Mr. Porter's. 17 HEARING OFFICER HALLORAN: I am going to 18 overrule your objection and stand on my initial ruling, 19 and I'll allow Mr. Porter to ask this one question for 20 the third time, I think. 21 MR. PORTER: Do I need to repeat it? 22 BY MR. PORTER: 23 Was anything that these three individuals 24 Q.

Page 87 walked up to you and said different than what you heard 1 during the hearing? 2 3 Α. No. Counsel mentioned some statements that were 4 Ο. made in a newspaper article that was drafted after the 5 Do you recall that testimony? 6 decision. 7 Α. Yes. And isn't it true that during the hearing, 8 Ο. 9 many members of the public voiced their concerns about need, compatibility and traffic? 10 11 Α. Yes, many. MR. O'BRIEN: I am going to object to that 12 type of question as to what testimony did he hear, what 13 type of public comment did he hear for the same reasons 14 I've objected to. 15 HEARING OFFICER HALLORAN: Mr. Porter? 16 17 MR. PORTER: It's the same response. I am going to 18 HEARING OFFICER HALLORAN: overrule your objection, Mr. O'Brien. You may proceed, 19 20 Mr. Porter. 21 BY MR. PORTER: Do you remember the question? 22 Ο. There were many comments made by the 23 Α. Yes. public during the hearing that I heard that are a part 24

Page 88 of the record. 1 Was it your decision based on any -- strike 2 Ö. 3 that. (Respondent's Exhibit No. 1 4 was identified.) 5 BY MR. PORTER: 6 As to the newspaper article, you started to 7 Ο. mention this. If I may, I'd like to show you what I 8 have had marked as Respondent's Exhibit No. 1. What is 9 that? 10 Α. This is the article from the Florida 11 12 newspaper that Mr. Roeglin gave me. Ο. And it's the same article that was marked as 13 Petitioner's Exhibit No. 8, is that correct? 14 15 Α. Yes. And is that a true and accurate copy of the 16 Ο. article that Mr. Roeglin gave you? 17 Yes, it is. 18 Α. What is in the upper right-hand corner of 19 Ο. that article? 20 It says, "received March 28th, 2003, Bruce W. 21 Α. McKinney, City Clerk of Rochelle." 22 And what does that indicate to you? Q. 23 A. It indicates to me that this is a part of the 24

Page 89 record that would be available for me to read. 1 2 MR. PORTER: Move to admit Respondent's Exhibit No. 1. 3 HEARING OFFICER HALLORAN: Mr. O'Brien? 4 MR. O'BRIEN: No objection. 5 HEARING OFFICER HALLORAN: Respondent's 6 Exhibit No. 1 is admitted. 7 (Respondent's Exhibit No. 1 was 8 admitted into evidence.) 9 HEARING OFFICER HALLORAN: Were you going to 10 offer your Petitioner's Exhibit No. 8? 11 MR. O'BRIEN: I am. Let me take back the 12 lack of any objection. Do I understand the witness to 13 say that this is the actual copy he got from --14 THE WITNESS: The actual copy? 15 MR. O'BRIEN: You got from Roeglin? 16 MR. PORTER: I'm sorry. Are we allowing a 17 voir dire at this point? 18 MR. O'BRIEN: I will withdraw the question. 19 Before I agree to the admissibility of the article, I'd 20 like to know the answer to that question. 21 HEARING OFFICER HALLORAN: Okay. You did 22 23 agree once at one time. I'm not sure what the question 24 is now.

Page 90 MR. O'BRIEN: Really it's more a question to 1 Is this the copy that he was given by Roeglin 2 counsel. 3 are you saying? MR. PORTER: No. The question that's been 4 put to you is if you have any objection to the 5 admissibility of this document that I just tendered? Ιf 6 you do, state your objection, and I'll respond. 7 MR. O'BRIEN: Well, if the purpose -- I just 8 want to know what the question is. Is he saying is this 9 the copy that you got from Roeglin? 10 MR. PORTER: I have already asked the 11 questions that I believe lay the foundation. I have 12 tendered it to the Hearing Officer. 13 HEARING OFFICER HALLORAN: Mr. Porter, could 14 you answer Mr. O'Brien's question? 15 MR. PORTER: I simply -- obviously, it is the 16 It has a stamp on it that was article that he received. 17 put on by another individual. Is that --18 MR. O'BRIEN: Well, I don't mean to play 19 games here. I'm just saying I understood him to be 20 suggesting that he got a copy that had already been file 21 stamped by the clerk, and I obviously wouldn't object to 22 that if that's true. But now I'm beginning to think, 23 no, this isn't the case; he's just putting in a document 24

Page 91 that subsequently was file stamped by the clerk. I will 1 cross-examine the witness, and I don't object. 2 HEARING OFFICER HALLORAN: Whatever the case, 3 I'm going to admit it. 4 5 MR. PORTER: Thank you. BY MR. PORTER: 6 Counsel also brought up various statements in 7 Q. your deposition regarding whether or not you recall how 8 many people tried to talk to you after the hearing 9 started and before the decision. Is it possible in your 10 11 deposition you were just unclear as to the dates that he 12 was referring to? 13 Α. Yes. MR. PORTER: Nothing further. 14 HEARING OFFICER HALLORAN: Thank you. 15 Mr. O'Brien? 16 REDIRECT EXAMINATION 17 BY MR. O'BRIEN: 18 Mr. Bubik, this copy of the article, did you 19 Ο. get it -- from Roeglin when you got the article, did you 20 get it with that stamp on it? 21 22 Α. No. Okay. That's all I have. 23 MR. O'BRIEN: 24 HEARING OFFICER HALLORAN: Thank you,

Page 92 Mr. O'Brien. Any questions, Mr. Porter? 1 MR. PORTER: No redirect. 2 HEARING OFFICER HALLORAN: You may step down, 3 Thank you very much. 4 sir. MR. O'BRIEN: I'd like to offer Exhibits 2 5 and 8 and 14, the video. 6 MR. PORTER: I have no objection to 8. 7 I do object to 14 as it's irrelevant. The witness testified 8 he never watched the video. And so there's absolutely 9 no relevance to the video. And as to No. 2, I also 10 object. There was no foundation laid for the admission 11 of that newspaper article. 12 HEARING OFFICER HALLORAN: Mr. O'Brien, would 13 you like to address Exhibit No. 2, please? 14 MR. O'BRIEN: Exhibit No. 2, the witness has 15 testified what he told the newspaper and is exactly set 16 forth in that article. I showed it to him. 17 HEARING OFFICER HALLORAN: I think there was 18 sufficient foundation laid. I will admit Petitioner's 19 Exhibit No. 2. Now, Mr. Porter, the video, the Touched 20 By An Angel video that was received by the witness from 21 22 -- was it Mr. Beardin? MR. PORTER: Mr. Beardin. On direct 23 examination, Mr. Bubik explicitly testified he never 24

Page 93 watched the videotape. So how in the world can that 1 possibly be relevant to an ex parte communication? 2 MR. O'BRIEN: Mr. Halloran, may I address? 3 HEARING OFFICER HALLORAN: Yes, you may, 4 5 Mr. O'Brien. Please do. 6 MR. O'BRIEN: I am not attempting to show 7 that Mr. Bubik watched the tape. What I'm getting to is the gravity of the communication by the CCOC, and I 8 intend to examine Mr. Beardin quite thoroughly about the 9 tape and to suggest that despite his denials of these 10 various ex parte communications that he, in fact, did 11 12 make these statements and that he did it specifically to influence the Council members and that goes to the 13 14 gravity of the contacts. And I believe that under the 15 liberal rules of admissibility set forth in the PCB's 16 general rules, the videotape should be admitted. 17 HEARING OFFICER HALLORAN: Mr. Porter, 18 anything further? 19 MR. PORTER: It doesn't matter what 20 Mr. Beardin's intent was. The question is whether or 21 not the City Council considered an ex parte 22 communication. He didn't. He never even looked at the 23 videotape. Irrelevant. 24 HEARING OFFICER HALLORAN: Okay. I do find

Page 94 it relevant since there is an issue of fundamental 1 fairness. I think it will be helpful, I don't know, for 2 understanding of a fact of consequence in this 3 litigation. Again, it will go to its weight, not 4 admissibility; and I will accept Petitioner's Exhibit 5 No. 14 over objection. 6 (Petitioner's Exhibits Nos. 2, 8 7 and 14 were admitted into 8 evidence.) 9 MR. PORTER: May Mr. Bubik be excused? 10 HEARING OFFICER HALLORAN: Yeah. You may 11 step down, sir. Thank you. 12 (Discussion held off the record.) 13 HEARING OFFICER HALLORAN; Back on the 14 record. Mr. O'Brien, you wish to call your second 15 16 witness? MR. O'BRIEN: I call Mr. Roeglin. 17 18 HEARING OFFICER HALLORAN: Just raise your right hand. The court reporter will swear you in. 19 KENNETH C. ROEGLIN, 20 called as a witness herein, having been first duly 21 sworn, was examined and testified as follows: 22 DIRECT EXAMINATION 23 BY MR. O'BRIEN: 24

Page 95 Sir, would you state your full name and spell Ο. 1 your last name for the record? 2 Kenneth C. Roeglin, R-o-e-g-l-i-n. Do you Α. 3 want my address? 4 Yes, if you would, please. 5 Ο. 1113 McCall Court, Rochelle, Illinois. Α. 6 And, sir, are you now or have you ever been a 7 Ο. member of the Concerned Citizens of Ogle County? Ι 8 should get up in front of you. I'm sorry. Are you a 9 member of the Concerned Citizens of Ogle County? 10 11 Α. No, I am not. Had you ever attended their meetings? ο. 12 I attended one in Creston and one at the VFW. 13 Α. I'd like to show you what's been marked 14 Ο. previously and admitted as Petitioner's Exhibit 8 which 15 is that newspaper article we have been talking about and 16 ask you if you did give that article to Councilman Bubik 17 after the hearing and before the decision? 18 First, let me say that I was gone from 2/2719 Α. I am not sure of the dates of the hearing. Ι 20 to 3/25. was not in town. I was on vacation. 21 So you got back to town from Florida on 22 Q. March 25th? 23 Somewhere around there, yes, sir. 24 Α.

Page 96 Q. Sometime between March 25th and the decision 1 on April 24th, you gave that article to Mr. Bubik? 2 A. 3 Yes. Where were you when you gave that article to Q. 4 him? 5 6 Α. In Don's driveway. And had you gone to his house? 7 Q. Yeah. Α. 8 And had you done that for the purpose of 9 Ο. 10 giving him that article? 11 Α. Pardon me? Had you gone there for the purpose of giving 12 Q. him that article? 13 Yeah, I distributed several of them that day. Α. 14 And who else did you give the article to? 15 Q. I don't recall who all I gave them to. 16 Α. Well, were the people you gave them to 17 Q. Council members of the Rochelle City Council? 18 I can't say I recall that. I did give one to Α. 19 Frank Beardin, I know that. 20 You gave one to Frank Beardin, and you gave Q. 21 one to Don Bubik. You can't remember anyone else? 22 And I just don't recall. I just thought I 23 Α. was doing an educational factor because of the last 24

Page 97 statement in that article. 1 What last statement is that? 2 Ο. That article --3 Α. MR. PORTER: Objection. Article speaks for 4 itself. 5 6 HEARING OFFICER HALLORAN: He may answer if he's able. 7 BY MR. O'BRIEN: 8 What statement are you referring to? 9 Ο. 10 "The leche through the garbage, injecting it Α. 11 with air and water promotes bacteria growth, speeding up 12 the decay process by as much as 500 percent. It could 13 shorten the decaying process from 30 years to 5 years." 14 I thought that was an important factor. I understand bacteria very well. 15 Was your purpose of showing this article to 16 Q. Mr. Bubik to get him to vote against the application? 17 Α. Strictly education. 18 HEARING OFFICER HALLORAN: 19 Excuse me. 20 Mr. Porter? MR. PORTER: Again, I object. This is not a 21 decision-maker. His purpose in giving it is completely 22 23 irrelevant. 24 MR. O'BRIEN: Goes to the gravity of the

Page 98 If you intentionally are attempting to contact. 1 influence with an ex parte communication, that's 2 different than doing it innocently and without such 3 intent; and it goes to the gravity of the content. 4 HEARING OFFICER HALLORAN: Mr. Porter? 5 MR. PORTER: Well, it would be grave if the 6 City Council member solicited such contact; but this 7 again is one of the recognized inevitable contacts, and 8 his intent in making the contact is irrelevant. 9 He is 10 not --11 HEARING OFFICER HALLORAN: I do find it irrelevant, but you may ask the guestion under an offer 12 13 of proof. I sustain Mr. Porter's objection. BY MR. O'BRIEN: 14 Did you offer him this article in order to 15 Q. get Mr. Bubik to vote against the expansion? 16 I'm not sure I understand. As I said before, 17 Α. it was strictly something on my part that I thought 18 would be educational to everybody that I gave it to. 19 Were you opposed to the expansion yourself? 20Ο. MR. O'BRIEN: Offer of proof. 21 Pardon? 22 Α. BY MR. O'BRIEN: 23 Were you opposed to this expansion of the 24 Q.

Page 99 landfill? 1 I had my own opinion about that. 2 Α. No. That's what I'm asking you about, your own 3 Q. Were you opposed to the expansion? opinion. 4 MR. HELSTEN: I think his opinion, if I may 5 interject, I would object to even this part of the offer 6 of proof as to relevancy because I think his opinion is 7 not relevant unless he expressed it to the decision-8 9 maker. 10 MR. O'BRIEN: I can get to that under an 11 offer of proof. I'm doing this under the offer of 12 proof. 13 HEARING OFFICER HALLORAN: Yeah. Do you want to tag team over here, Mr. Helsten? 14 15 MR. HELSTEN: No. I'm sorry. That's fine. HEARING OFFICER HALLORAN: 16 17 That's fine. I couldn't resist. Mr. O'Brien, please do proceed under an offer of proof. 18 Α. You want me --19 BY MR. O'BRIEN: 20 What was your opinion? 21 Ο. My opinion? I don't know if you're going to 22 Α. like this or not. Let me tell you something. 23 My opinion is that if this Rochelle Waste Disposal would 24

Page 100 have came out to increase that landfill by 80 acres 1 instead of 360, we wouldn't be sitting in this room here 2 today. That's my opinion. 3 And your opinion was that you were opposed to Ο. 4 the application to expand? 5 I had heard about it, okay. I heard about 6 Α. I am a paper-reading nut, okay. You can tell why I 7 it. cut that article out. 8 And also you write letters to the editor? 9 Ο. Yeah. I just wanted to help the situation. 10 Α. And if I knew it was going to do this, I would have 11 never really cut the damn thing out. 12 HEARING OFFICER HALLORAN: To make the record 13 clear, I still sustain Mr. Porter and Mr. Helsten's 14 objection. This is all under an offer of proof. I find 15 16 it irrelevant. 17 Α. Thank you. BY MR. O'BRIEN: 18 You did write a letter to the editor of the 19 Ο. Rochelle News Leader, did you not? 20 Yes, sir, I did that. 21 Α. Opposing the application suggesting that 22 Q. 23 you --No, I didn't oppose it. 24 Α.

Page 101 MR. PORTER: Is this still under the offer of 1 2 proof? If not, I object. Wait a minute. That letter did not --3 Α. HEARING OFFICER HALLORAN: Excuse me, sir. 4 THE WITNESS: Go ahead. 5 6 HEARING OFFICER HALLORAN: Mr. Porter? MR. PORTER: If this is still under the offer 7 of proof, that's fine. If not, I object. 8 MR. O'BRIEN: It is. 9 HEARING OFFICER HALLORAN: It is still under 10 11 an offer of proof. Thank you. You may proceed. You want to know about that letter? 12 Α. 13 BY MR. O'BRIEN: Q. Let me show you and see if we're talking 14 about the same letter. 15 A. Yeah, go ahead. 16 (Petitioner's Exhibit No. 4 17 was identified.) 18 BY MR. O'BRIEN: 19 I have an exhibit that are a series of 20 Ο. letters that were sent to Councilman Hann, which is 21 Petitioner's Exhibit 4. And one of the letters in there 22 is a letter to the editor from you. 23 MR. O'BRIEN: This is Petitioner's Exhibit 4. 24

Page 102 HEARING OFFICER HALLORAN: Thank you. 1 MR. PORTER: Which letter are you referring 2 3 to? Petitioner's Exhibit 4 that is MR. O'BRIEN: 4 Bates stamped, and this is the page which is 12, 5 6 BB00012. BY MR. O'BRIEN: 7 Is that the letter at the top of the page 8 Ο. that you wrote to the Rochelle News Leader? 9 10 Α. Yeah. "Factor omitted from landfill 11 discussion." And was your purpose in writing this letter 12 Ο. to the editor to suggest that the expansion application 13 should not be approved? 14 No, sir. The purpose of that letter was, as 15 Α. I say in here, why a total of 360 acres at this time 16 when the sludge and the slaughtering at the packing 17 house was discontinued? 25 pounds of every hog that's 18 killed would end up in the sludge, and I can prove that. 19 When did you write this letter? 20 Ο. I wrote that letter --21 Α. MR. PORTER: While he's looking, Mr. 22 Halloran, I am not objecting to any of this until I hear 23 we are no longer within the offer of proof. Is that 24

Page 103 1 acceptable? 2 MR. O'BRIEN: I accept that. I wrote that letter on 3/28. 3 Α. HEARING OFFICER HALLORAN: We are still in 4 5 the offer of proof. Continuing. Go ahead, Mr. O'Brien. 6 BY MR. O'BRIEN: 7 Ο. You wrote that letter on 3/28? 8 Α. Yes. Or it was published on that date? 9 ο. It was published on 4/1/03. 10 Α. And at that time on 4/1/03 when this letter 11 Ο. was published, did you personally wish that the City 12 Council would deny this expansion application? 13 For the 320 acres? Α. 14 Yes. 15 Ο. Yes, sir. 16 Α. That was the application? 17 Ο. 18 320 acres, yes, sir. Α. And was your purpose then -- this is also 19 Ο. under the offer of proof -- in going to Mr. Bubik with 20 that Florida newspaper article to convince him to feel 21 similarly, to oppose the application that had been 22 applied? 23 No, we never discussed anything like that. 24 Α.

Page 104 1 MR. O'BRIEN: That's all the questions I 2 have. HEARING OFFICER HALLORAN: 3 Thank you, Mr. O'Brien. Mr. Porter? 4 5 MR. PORTER: Thank you. 6 CROSS-EXAMINATION BY MR. PORTER: 7 8 First, did any City Council member discuss Q. 9 the application with you after the application was filed on November 22nd, 2002? 10 No, sir. 11 Α. 12 ο. At no time did any City Council member 13 indicate any opinion to you regarding the application, correct? 14 15 Α. No, sir. 16 My statement was correct? Q. 17 Α. Yes. As for the newspaper article, you simply gave 18 Q. it to Mr. Bubik, turned around and left; is that 19 correct? 20 Yes, sir. 21 Α. 22 Did you file that newspaper article with the Q. City of Rochelle? 23 24 Α. I filed both of my articles with Bruce

Page 105 McKinney, the city clerk. 1 So we're clear, Petitioner's Exhibit 8 was 2 Ο. indeed filed in the record; correct? 3 Yes, sir. Α. 4 (Respondent's Exhibit No. 2 5 was identified.) 6 7 BY MR. PORTER: Let me show you what I have had marked as 8 Q. Respondent's Exhibit No. 2. What is that? Respondent's 9 Exhibit No. 2, what is that? 10 11 Α. This? What's the document? What is it? 12 Ο. 13 Α. This letter? Yes. 14 Ο. Okay. It's a factor that I felt was left 15 Α. It has to do with the discontinuing of the 16 out. 17 slaughtering at the Hormel Packing Company here in Rochelle last December. 18 Was that the letter to the editor that you 19 ο. 20 filed with the City Clerk on March 28th of 2003? 21 Α. Yes. And did you file on that same date the 22 Q. newspaper article that you gave to Mr. Bubik? 23 24 Α. Yes, sir.

Page 106 1 MR. PORTER: Move for admission of 2 Respondent's Exhibit No. 2. 3 MR. O'BRIEN: No objection. 4 HEARING OFFICER HALLORAN: Respondent's Exhibit No. 2 admitted. 5 (Respondent's Exhibit No. 2 was 6 7 admitted into evidence.) BY MR. PORTER: 8 In the upper corner of Respondent's Exhibit 9 Q. No. 2 is the City Clerk's stamp, is that right? 10 Say that again. 11 Α. 12 At the upper corner of the exhibit you have Ο. 13 in your hand there, there's a stamp from the City Clerk saying it was received March 28th; is that right? 14 15 Oh, yeah, the stamp; right. Α. 16 When you gave the article to Mr. Bubik, did Q. he at any time discuss with you the landfill? 17 18 Α. NO. 19 MR. PORTER: Nothing further. 20 HEARING OFFICER HALLORAN: Thank you, Mr. Porter. Mr. O'Brien? 21 22 MR. O'BRIEN: No further questions. 23 HEARING OFFICER HALLORAN: Thank you. You 24 may step down, sir.

Page 107 MR. O'BRIEN: Call Councilmen Ed Kissick. 1 HEARING OFFICER HALLORAN: Step up and raise 2 your right hand, and Tracy will swear you in. 3 EDWIN D. KISSICK, 4 called as a witness herein, having been first duly 5 sworn, was examined and testified as follows: 6 DIRECT EXAMINATION 7 BY MR. O'BRIEN: 8 Sir, would you state your full name and spell ο. 9 your last name for the record? 10 11 Α. Edwin Dennis Kissick, K-i-s-s-i-c-k. And where do you live, Mr. Kissick? 12 Ο. 1237 Finney Court, Rochelle. 13 Α. Are you presently on the City Council of 14 Q. Rochelle city? 15 Yes, I am. 16 Α. When were you first elected or appointed to 17 Q. the Rochelle City Council? 18 I believe we were sworn in May 1st of 2001, I 19 Α. 20 believe. Was that the same election in which there was Ο. 21 a referendum -- advisory referendum on the landfill 22 expansion on the ballot? 23 I thought it was before that. 24 Α.

Page 108 1 Q. So you don't recall that it was the same election? 2 3 Α. No. 4 ο. Were you endorsed by the CCOC at the time of 5 your election in April of 2001? 6 Α. Yes. And do you consider that that endorsement was 7 Ο. helpful to your election? 8 No -- I don't know. I couldn't answer that. 9 Α. 10 I'm unsure. HEARING OFFICER HALLORAN: After lunch, maybe 11 we can situate your desk so it's over farther. 12 MR. O'BRIEN: Good idea. 13 14 (Petitioner's Exhibit No. 5 15 was identified.) 16 BY MR. O'BRIEN: I show you Petitioner's Exhibit 5 which is a 17 Ο. double-sided election brochure. Do you recall seeing a 18 brochure like this at the time of your election? 19 20 Α. No, I don't. You have never seen this? 21 Ο. I don't recall ever seeing it. 22 Α. Do you know if at the time of your election 23 Q. that there were brochures passed out both endorsing you 24

Page 109 and Councilman Colwill and also endorsing the passage of 1 the referendum against the landfill expansion? Do you 2 recall that? 3 No, I don't. 4 Α. (Petitioner's Exhibit No. 6 5 was identified.) 6 7 MR. PORTER: What did you mark that as? MR. O'BRIEN: They're all marked six. R BY MR. O'BRIEN: 9 This is Petitioner's Exhibit 6, show you a 10 Ο. newspaper article from the Rochelle News Leader right 11 after your election in April of 2001, and I realize it's 12 a little bit difficult to read; but do you remember 13 telling a newspaper reporter immediately after your 14 15 election that you definitely thought that the CCOC 16 support played a part in your election? MR. PORTER: Objection, irrelevant. 17 18 HEARING OFFICER HALLORAN: Mr. O'Brien? MR. O'BRIEN: I think that it's relevant if 19 he was in effect elected and endorsed by the CCOC. 20 HEARING OFFICER HALLORAN: You know, I think 21 it could be relevant if we're talking about fundamental 22 fairness. He may answer. Objection overruled. 23 24 BY MR. O'BRIEN:

Page 110 Do you remember saying to the newspaper Q. 1 reporter what you're quoted as saying there that you 2 felt it definitely played a part in your election? 3 I do not remember saying that. Α. 4 Did you say anything like that to the 5 Ο. reporter? 6 It seems to me that I got a phone call about 7 Α. 10:30, guarter to 11:00, after the election from maybe 8 Dixon and the Rochelle newspaper. I was in bed, and I 9 was half asleep; and I honestly do not remember what the 10 questions were asked or what answers that I answered. 11 12 Q. Do you now feel that your election was assisted by the support you received from the CCOC? 13 MR. PORTER: Objection, asked and answered. 14 15 He's already said he didn't know. I have heard it HEARING OFFICER HALLORAN: 16 asked once before. Sustained. 17 MR. O'BRIEN: Okay. Withdraw the question. 18 BY MR. O'BRIEN: 19 Mr. Kissick, after the application was filed 20 Q. in November, how many times did Frank Beardin, the 21 president of the CCOC, contact you to express his 22 opposition to the landfill application? 23 I believe after that point, that date, that I 24 Α.

Page 111 had instructed my secretary to let me know who was 1 calling and not take any calls after that date. 2 3 Mr. Kissick, do you remember providing Ο. interrogatory answers to Mr. Porter? 4 5 Yes, sir. Α. 6 Q. Do you remember that in your interrogatory 7 answers -- the interrogatory was to the effect how many times were you contacted after the application was filed 8 before the decision, and that you said that Beardin had 9 10 contacted you on approximately half a dozen occasions? 11 Α. I don't remember the exact date, but --12 Ο. The question is: Do you recall saying that to Mr. Porter so that it would be recorded in the 13 14 interrogatory answers? 15 MR. PORTER: I object. If he's going to phrase the question what he said to me, there's another 16 17 way to go about that without invading the attorney/ client privilege. 18 MR. O'BRIEN: What he said to the attorney in 19 order to pass to the interrogatories is not privileged. 20 It's for the purpose of disclosure, not non-disclosure. 21 HEARING OFFICER HALLORAN: Mr. Porter? 22 MR. O'BRIEN: I would still prefer the 23 24 question be asked a different way.

Page 112 HEARING OFFICER HALLORAN: If you would 1 rephrase it, I tend to agree with Mr. Porter if you can 2 restate the question. 3 MR. O'BRIEN: Well, to rephrase it, I'm not 4 sure how I would do that. 5 BY MR. O'BRIEN: 6 What I want to know is did you tell 7 ο. 8 Mr. Porter when he asked you that same question that Beardin had contacted you six times after the 9 application was filed to express his opposition? Did 10 you say that, Mr. Kissick? You don't have to look at 11 Mr. Porter for that answer. 12 MR. PORTER: Objection. 13 HEARING OFFICER HALLORAN: Sustained. 14 I don't remember the exact date that I gave 15 Α. 16 my secretary --BY MR. O'BRIEN: 17 I am not asking that question. 18 Ο. Okay. So without remembering --19 Α. Did you tell Mr. Porter --20 Q. 21 Α. Yes. MR. PORTER: I'd object here. 22 HEARING OFFICER HALLORAN: 23 Excuse me. 24 Mr. Porter?

Page 113 MR. PORTER: I think he needs to allow the 1 witness to complete his answer. 2 3 HEARING OFFICER HALLORAN: I agree. Mr. O'Brien, you're interjecting while Mr. Kissick is 4 5 trying to explain. Go ahead, Mr. Kissick. I don't remember the exact date that I 6 Α. 7 instructed my secretary not to take any more calls from Mr. Beardin or anybody else regarding the landfill 8 I don't remember that exact date, but I did 9 issues. give her those instructions not to send any calls to my 10 11 office or give out my cell phone. 12 MR. O'BRIEN: Excuse me, your Honor. 13 HEARING OFFICER HALLORAN: Sure. 14 Mr. O'Brien, before I forget, your Petitioner's Exhibit 15 No. 6, you know, I have these cheap, Walgreen's reading 16 glasses, but I still can't -- I am having a hard time 17 reading exactly what is highlighted here. And I have no 18 idea what date this article came out, in April of 19 something, you stated. April, 2001. 20 MR. O'BRIEN: It's shortly after the election. I don't know the date either. 21 I am not 22 seeing it on the document. HEARING OFFICER HALLORAN: Is there going to 23 24 be a clearer copy submitted to the Board?

Page 114 MR. O'BRIEN: I will try to do that. I will 1 try to get a better copy. 2 3 HEARING OFFICER HALLORAN: You may proceed. Thanks. 4 (Petitioner's Exhibit No. 1 5 6 was identified.) 7 BY MR. O'BRIEN: Okay. I'd like to show you first of all 8 Q. Exhibit 1 I believe it is. Specifically it's your 9 answer to the interrogatory who contacted you after the 10 application was filed and before the decision. 11 This is Petitioner's Exhibit 1. This is the City's sworn 12 interrogatory response. And on the second page under 13 your name and response to the question, would you read 14 into the record the answer that was given on your 15 16 behalf? MR. PORTER: Well, I guess I have to object. 17 This is a hearsay statement he is just reading into the 18 record. 19 MR. O'BRIEN: This is his interrogatory 20 It's not hearsay. 21 answer. MR. PORTER: Right. It's discovery, and it's 22 a hearsay statement. The witness is on the stand. If 23 you want to ask him the question that's been referenced 24

Page 115 in the discovery, you can do so; but I don't know what's 1 the authority for filing discovery --2 3 MR. O'BRIEN: It's a prior inconsistent statement which he said that he --4 5 MR. PORTER: So the purpose of it is 6 impeachment. At least I understand the purpose. Go 7 ahead and ask the question. HEARING OFFICER HALLORAN: 8 Go ahead. 9 Proceed, Mr. O'Brien. 10 BY MR. O'BRIEN: 11 ο. Would you read into the record your answer to 12 the sworn interrogatory? "Mr. Kissick received several correspondences 13 Α. 14 from individuals indicating their opposition to the 15 landfill. These correspondences were primarily form letters, and all such correspondences were discarded. 16 17 Frank Beardin telephoned Mr. Kissick in Mr. Kissick's 18 office on approximately one-half dozen occasions after 19 the filing of the application and before the decision 20 was rendered, and on these occasions Mr. Kissick would inform Mr. Beardin that Mr. Kissick was not at liberty 21 to discuss the pending application." 22 23 And was that interrogatory answer on your Q. 24 behalf true?

Page 116 With the exception of the dates that I don't 1 Α. remember, the dates that I instructed my secretary not 2 to take any more calls. 3 But the interrogatory answer says after the Ο. 4 application was filed, he contacted you six times; that 5 was true? б MR. PORTER: I object. He just got done 7 saying except for the dates, the rest was true. 8 I am asking -- the question is MR. O'BRIEN: 9 very clear about it. It didn't ask anything about 10 11 things that happened before the application was filed. HEARING OFFICER HALLORAN: Objection 12 overruled. He may answer if he is able. 13 Yes, it appears to reflect that in this 14 Α. 15 paragraph. BY MR. O'BRIEN: 16 That paragraph is true? 17 Q. That paragraph is what we talked about during 18 Α. the deposition. We didn't talk -- I did not bring up 19 any dates regarding my secretary and when to take calls 20 and when not to take calls. 21 And in the deposition when I asked you about 22 Ο. the interrogatory responses, this would be Page 20, Line 23 2 of this deposition -- you don't have it, Mr. Kissick. 24

Page 117 I asked you -- and you were under oath in 1 your deposition, right? You were sworn? 2 3 Α. Yes, sir. And I asked you, "Now, you say in the 4 Q. 5 interrogatory response that after the application was 6 filed, you received about half a dozen phone calls from 7 Frank Beardin"; and you answered yes. Do you recall 8 that? 9 Α. Yes. And so -- and do you remember that I asked 10 Ο. 11 you this question. This is Page 21, Line 15, "And he called you about six times?" And your answer was, 12 13 "Probably once a week maybe, give or take." Do you remember that? 14 15 Α. Yes And in the very first conversation you told 16 Q. him that you couldn't talk to him about the application, 17 is that correct? 18 Yes. 19 Α. But he called you nevertheless again and 20 Ο. again after that, is that not correct? 21 I don't remember how many times, but he 22 Α. called several times; and I told him that I was not at 23 liberty to discuss it. And whatever date that was from 24

A. Prior to the application?	24
Q. Only Frank Beardin?	23
A. No.	N N
have any conversation like that with anyone?	21
expansion on the street, in the grocery store? Did you	20
application was filed about the application or the	19
Q. Did you ever talk to anyone from the time the	18
A. NO.	17
CCOC after the application was filed?	16
Q. Did anyone contact you who was not with the	Ч IJ
A. NO.	14
application?	ζ L
any time after the application was filed to discuss the	12
Q. Did anyone else from the CCOC contact you at	11
A. NO.	10
Q. Did he call you and talk to you about it?	<del>ن</del>
A. NO.	8
you this Touched By An Angel video?	7
Q. Did Mr. Beardin come to your home and offer	<del></del>
A. NO.	<u></u> თ
during the hearing?	4
Q. Did any of these conversations take place	ω
more calls.	N
Page 118 that point on, I told my secretary not to accept any	 اد-با

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Page 119 No. I'm talking about after the application. Q. 1 No, other than to say, no, I can't talk No. 2 Α. And I don't remember what that date was when I 3 to you. instructed my secretary not to take any more calls. 4 But you remembered in your interrogatory 5 Ο. answer and you remembered in your deposition that that 6 date was after the application was filed, did you not? 7 I don't remember what date that I told my 8 Α. secretary not to take any more phone calls; but any time 9 10 Mr. Beardin called, whether it was after the application 11 was filed, the answer was I cannot talk to you regarding this issue. 12 MR. O'BRIEN: No further questions. 13 HEARING OFFICER HALLORAN: Thank you, 14 Mr. O'Brien, Mr. Porter. 15 CROSS-EXAMINATION 16 BY MR. PORTER: 17 In hindsight regarding the interrogatory 18 Q. answers and the deposition response regarding the 19 interrogatory answers, were you unclear at the time we 20 answered the interrogatories as to what dates 21 Mr. Beardin called you? 22 MR. O'BRIEN: Objection, leading. 23 HEARING OFFICER HALLORAN: Overruled. He may 24

Page 120 answer if he is able. 1 From the start to the stop of those phone 2 Α. calls, I am not sure of the date when I instructed my 3 secretary not to take any more calls. 4 BY MR. PORTER: 5 So if the interrogatory answers indicate that 6 Ο. it was between those dates that he called, that could be 7 in error; correct? 8 Α. Correct. 9 Now, regardless, when Mr. Beardin would call, 10 Ο. 11 would you discuss the application with him? 12 Α. No, sir. Did you keep an open mind throughout the 13 Q. hearing process? 14 15 Α. Yes. MR. O'BRIEN: Objection, for the same reason. 16 HEARING OFFICER HALLORAN: Go ahead, 17 Mr. O'Brien. 18 MR. O'BRIEN: I want to object for the same 19 reason that I have submitted this brief. I don't think 20 that it's appropriate for the decision-makers to testify 21 to their mental process. I think more than it is --22 HEARING OFFICER HALLORAN: I agree. 23 24 Objection sustained.

Page 121 MR. PORTER: As an offer of proof? 1 HEARING OFFICER HALLORAN: As an offer of 2 3 proof. BY MR. PORTER: 4 5 Did you keep an open mind throughout the Q. hearing process? 6 7 Α. Yes, sir. Same offer of proof. Did you do your best to 8 Q. impartially weigh the evidence? 9 Α. Yes, sir. 10 HEARING OFFICER HALLORAN: Your objection is 11 noted, Mr. O'Brien. This is an offer of proof. 12 MR. O'BRIEN: I assume I have a standing 13 objection. 14 HEARING OFFICER HALLORAN: Thanks. 1.5 16 BY MR. PORTER: Counsel brought up the CCOC endorsement early 17 Ο. on in your questioning. Do you recall that? 18 Yes, sir. 19 Α. And at any time did you voice to the CCOC 20 Ο. that you were going to vote one way or the other? 21 No. 22 Α. At any time did you agree to exchange your 23 Q. vote in exchange for a CCOC endorsement? 24

Page 122 No, sir. Α. 1 In opening statement, counsel brought up a 2 Ο. newspaper article in which you referenced that your job 3 was to listen to the public. What did you mean by that? 4 Objection. This is all within MR. O'BRIEN: 5 the offer proof? Otherwise I will object. 6 HEARING OFFICER HALLORAN: No. 7 Your objection. Please, state your objection for the record. 8 This is not under an offer of proof. 9 MR. PORTER: No. When I was under the offer 10 11 of proof, I explicitly indicated when I was under the offer of proof. 12 13 HEARING OFFICER HALLORAN: That was my understanding. Mr. O'Brien, your objection to his last 14 question? And before we begin, can you read the last 15 question back, Tracy? 16 (The record was read.) 17 MR. O'BRIEN: My objection is that although 18 his out-of-court post-decisional statements about the 19 decision are admissable, his in-court statements as to 20 his mental processes are not. And I rely on the brief 21 that I submitted. 22 HEARING OFFICER HALLORAN: Objection 23 overruled. You may answer if you're able. 24

Page 123 To listen to all the pros and cons and to Α. 1 keep an open mind, people that were for it, people that 2 3 were against it prior to the filing of the application, to keep an open mind. 4 BY MR. PORTER: 5 б And at the hearing, the public voiced Q. opposition; is that correct? 7 Yes, sir. Α. 8 At any time did you consider anything you 9 Ο. 10 heard outside of the hearing process as evidence for the 11 hearing? HEARING OFFICER HALLORAN: Mr. O'Brien? 12 I do object to that. 13 MR. O'BRIEN: Mental process, if he's asking that substantively, I certainly 14 object to that question. 15 HEARING OFFICER HALLORAN: Mr. Porter? 16 MR. PORTER: I think this is different. 17 Now I'm asking if he actually considered anything outside of 18 the hearing as evidence, and it's not -- I'm not asking 19 for his mental process in coming to a decision. 20 MR. O'BRIEN: What he means is as evidence, 21 in other words, did he consider it? Did it influence 22 Did I take it into consideration? It's all the 23 me? same thing, and I think he is coming in through the back 24

Page 124 It's the same objection. door. 1 MR. PORTER: Well, no. If it's evidence, it 2 may not impact your decision whatsoever; but you might 3 believe that it was evidence, and that's what my 4 question is. Did he believe that anything stated 5 outside of the hearing process was evidence? 6 7 MR. O'BRIEN: That goes right to his mental process, and I object. 8 MR. PORTER: I think I've stated my position. 9 HEARING OFFICER HALLORAN: You know, I don't 10 think it goes to his mental processes. He may answer if 11 he is able. 12 No, sir. Α. 13 MR. PORTER: Nothing further. Thank you. 14 HEARING OFFICER HALLORAN: Mr. O'Brien? 15 MR. O'BRIEN: Nothing further. 16 HEARING OFFICER HALLORAN: You may step down, 17 Mr. Kissick. Thank you. Let's go off the record for a 18 second. 19 (Discussion held off the record.) 20 HEARING OFFICER HALLORAN: We will back here 21 Thank you very much. 22 at 12:35. (A lunch recess was taken from 23 11:35 a.m. to 12:35 p.m.) 24

Page 125 (The proceedings resumed at 1 12:36 p.m.) 2 HEARING OFFICER HALLORAN: Good afternoon, 3 everybody. It's approximately 12:40. We have some 4 members of the local high school here; there are three 5 of them. Ladies and gentleman could you state your name 6 for the court reporter, please, and spell it? 7 MS. STOUFFER: I am Lindsey Stouffer. 8 HEARING OFFICER HALLORAN: And your spelling? 9 MS. STOUFFER: L-i-n-d-s-e-y S-t-o-u-f-f-e-r. 10 11 HEARING OFFICER HALLORAN: Thank you. Sir? MR. CARMICHAEL: I am Grant Carmichael, 12 G-r-a-n-t C-a-r-m-i-c-h-a-e-l. 13 HEARING OFFICER HALLORAN: Thank you. 14 MS. NORKUS: Alison Norkus, A-l-i-s-o-n 15 N-o-r-k-u-s. 16 HEARING OFFICER HALLORAN: Thank you. And 17 they were going to show -- I have in my possession a DVD 18 which is in the record of the record below; however, 19 they decided to offer it as an exhibit, and I'm taking 20 it as Hearing Officer Exhibit No. 3. And they have 21 elected not to expound on the DVD or make any public 22 statements. They stated that pretty much what they have 23 to say they said down at the local siting hearing. Is 24

Page 126 that my understanding? 1 MR. CARMICHAEL: Correct. 2 (Hearing Officer Exhibit No. 3 3 was identified.) 4 HEARING OFFICER HALLORAN: I see nods. In 5 any event, thank you very much. You can stick around 6 7 and stay and watch the fun or go back to school. Thank you very much. Mr. O'Brien? Off the record for a 8 9 second. (Discussion held off the record.) 10 HEARING OFFICER HALLORAN: All right. We are 11 back on the record. Mr. O'Brien. 12 MR. O'BRIEN: I was going to call Councilman 13 Colwill as if on cross. 14 HEARING OFFICER HALLORAN: Raise your right 15 hand, and Tracy will swear you in, please. 16 WENDELL COLWILL, 17 called as a witness herein, having been first duly 18 sworn, was examined and testified as follows: 19 DIRECT EXAMINATION 20 BY MR. O'BRIEN: 21 Sir, would you state your full name and spell 22 Ο. your last name for the record? 23 Wendell, I'm going to spell that, too, 24 Α.

Page 127 because nobody spells it right, W-e-n-d-e-l-l, Colwill, 1 C-o-l-w-i-l-l. 2 Nickname Al? 3 Q. That's correct. Α. 4 And where do you live, Mr. Colwill? 5 Ο. 1221 Springdale Drive, Rochelle. 6 Α. And when were you first elected to the 7 Ο. Rochelle City Council? 8 I took office May 1st, 2001. Α. 9 And are you still a member of the council? Q. 10 Α. Yes, sir. 11 And did you get elected in the same election Q. 12 in 2001 when the advisory referendum was on the ballot 13 regarding the expansion of the landfill? 14 Α. I believe it was, yes. 15 Were you endorsed by the CCOC in connection Ο. 16 with that election? 17 No, not that I'm aware of. 18 Α. Did you ever see any fliers during the 19 Q. campaign that endorsed both the non-expansion of the 20 landfill as well as your candidacy? 21 22 Α. No. After the application was filed, is it 23 Q. correct that you were contacted by the president of --24

Page 128 the application was filed November 22nd, 2002. 1 After that application was filed, is it correct that you were 2 3 contacted on two occasions by the president of the CCOC, Frank Beardin, to express his opposition to the 4 expansion? 5 I believe I stated before that it's possible. 6 Α. I don't recall what dates or when he did contact me, but 7 that's possible. 8 Do you recall being deposed in this case? 9 Ο. 10 Α. Yes. 11 ο. And that took place on September 2nd? I would assume so. 12 Α. Do you recall me asking you this question and 13 Q. you giving this answer: "After the application was 14 filed in November -- on November 22nd, 2002, the 15 application for the expansion, after that was filed, did 16 you ever speak to Frank Beardin about the proposed 17 expansion or the application?" And your answer was, 18 "Yeah, he called me a couple of times. I let him talk, 19 20 but I never expressed an opinion." MR. PORTER: Page and line, Counsel? 21 That's 11, Line 1. 22 MR. O'BRIEN: 23 BY MR. O'BRIEN: 24 Ο. Do you now recall that you --

Page 129 Yes, I do remember saying that; yes. 1 Α. Ο. And I asked you a question, "And this was 2 after the application was filed?" And your answer was, 3 "Yes." Do you remember that? 4 Α. Yes. 5 And are you saying that your recollection 6 Q. would be better today than it was back in September? 7 Α. Sir, I don't keep a record of people that 8 contact me or dates or what was said or who was -- I do 9 not keep a record of that. 10 Mr. Colwill, you knew that after the 11 Q. application was filed you weren't supposed to be talking 12 13 to people outside the record; right? 14 Α. Any time anybody would talk to me, I would state that I could not speak of it because I was on the 15 siting committee. 16 Ο. And you knew that that was true after the 17 application -- once the application had been filed? 18 19 Α. That's correct. 20 Q. So that's what you told Mr. Beardin on the 21 occasions that he contacted you after the application 22 was filed? 23 Α. Yes. 24 Did other people approach you after the Q.

Page 130 application was filed to express their opposition to the 1 landfill? 2 Α. All kinds of people. 3 Ο. Many people? 4 5 Α. Many people. Q. Were any of them members of the CCOC? 6 7 Α. Very possible. And approximately how many times did this 8 Ο. happen after the application was filed? 9 I wouldn't have a clue. Α. 10 Was it in the hundreds that people contacted? Q. 11 I wouldn't know. 12 Α. Could have been as many as 100 --13 Q. I do not keep a record, sir, of who contacted 14 Α. me, so I do not know. 15 But you know it was more than just few times, 16 Q. it was hundreds of people? 17 I will tell you this: I was campaigning for Α. 18 mayor at that time. I was ringing doorbells. People 19 would ask me how I stood on the landfill, and I told 20 them I could not comment because I was on the siting 21 committee. 22 Did they, nevertheless, go ahead and express Q. 23 their opinions to you? 24

Page 131 Α. Some of them did. 1 2 Ο. Did Mr. Beardin come to you during the hearing and offer you a copy of his Touched By An Angel 3 video? 4 5 Α. NO. Q. Had you ever heard of that before? 6 I haven't heard of it, no. I didn't know 7 Α. about it until you mentioned it today. 8 9 MR. O'BRIEN: That's all the questions I have. 10 HEARING OFFICER HALLORAN: Thank you, 11 Mr. O'Brien. Mr. Porter? 12 CROSS-EXAMINATION 13 BY MR. PORTER: 14 When you were campaigning for mayor, people 15 Q. would blurt out their opinion to you; is that correct? 16 17 Α. At times, yes. Did you tell those people you couldn't 18 Ο. discuss the landfill? 19 That's correct. 20 Α. You did not believe that those inevitable 21 0. statements by people while you were on the campaign 22 trail was evidence, did you? 23 MR. O'BRIEN: I would object to that 24

Page 132 question. Same reason I stated previously. 1 2 HEARING OFFICER HALLORAN: I'm sorry. Could you read the question back, Tracy? 3 (The record was read.) 4 5 HEARING OFFICER HALLORAN: Your objection? MR. O'BRIEN: My objection is that goes to 6 his mental process, what he considered evidence. I 7 8 don't think that he should be permitted to testify to that, but I made my record. 9 HEARING OFFICER HALLORAN: Mr. Porter? 10 MR. PORTER: It's the same argument we had 11 before, which I believe was overruled. It's not his 12 mental process. It's as to how he came to his decision, 13 and it's not deliberative process. It's rather what he 14 understood to be evidence at the hearing. 15 HEARING OFFICER HALLORAN: I'll allow him to 16 answer if he's able. Objection overruled. 17 Α. I did not allow that to influence my 18 decision. 19 MR. O'BRIEN: Object to his answer as 20 nonresponsive, ask that it be stricken. 21 HEARING OFFICER HALLORAN: Would you qualify? 22 MR. O'BRIEN: Well, he's now attempted to go 23 right to the heart of the issue and say it didn't 24

Page 133 influence him, and that clearly is inadmissible. It's a 1 subtle difference. I think it's somewhat subtle as to 2 3 whether he considered an ex parte communication evidence or not that perhaps implies that it didn't influence 4 him, but I think his answer is nonresponsive. 5 HEARING OFFICER HALLORAN: All right. The 6 answer is stricken. Mr. Porter, will you ask the 7 question again, please? 8 MR. PORTER: Right. So the record is clear, 9 I believe that the answer was appropriate and would ask 10 11 that it be allowed as an offer of proof. And then I will ask the question again if that's allowed. 12 13 HEARING OFFICER HALLORAN: Okay. The 14 objection is sustained. I'll allow it as an offer of 15 proof. Mr. Porter, proceed. BY MR. PORTER: 16 Did you believe that the statement -- strike 17 Q. 18 that. I am not asking you at the present time 19 whether or not the statements influenced you. 20 What I am asking you is if you thought those statements that were 21 made while you were on the campaign trail were evidence 22 23 to be considered at the hearing? 24 MR. O'BRIEN: Restate the same objection.

Page 134 HEARING OFFICER HALLORAN: Overruled. 1 THE WITNESS: Should I answer? 2 HEARING OFFICER HALLORAN: Yes, you may. 3 The answer was no. 4 Α. BY MR. PORTER: 5 6 Ο. Did you send to the City Clerk some form letters that were sent to you at your home? 7 Α. I believe I turned over the first one. After 8 9 that, they were repetitive, and I threw them away. 10 Ο. Now, when you were on the campaign trail and people would blurt out their opinion regarding whether 11 or not they wanted a landfill in Rochelle, were those 12 statements any different than what you heard during the 13 hearing? 14 MR. O'BRIEN: Objection, same reasons I 15 16 stated. HEARING OFFICER HALLORAN: Overruled. 17 You 18 may answer. Okay. You're talking about public 19 Α. statements, sir? 20 BY MR. PORTER: 21 Right. Well, strike that. Let me lay some 22 Q. foundation. Some public statements were made at the 23 39.2 hearing that was held here, correct? 24

Page 135 Α. 1 Yes. 2 Ο. And --Well, not here, the siting hearing up in --Α. 3 Ο. I'm sorry; you're right. The siting hearing 4 5 was at a hotel? Α. Yeah. 6 7 Ο. Were the statements that were made to you 8 while you were on the campaign trail by members of the public about their feelings regarding a landfill any 9 different than the public statements that you heard that 10 were admitted at the hearing? 11 They were in the same tone. 12 Α. MR. O'BRIEN: I do have a standing objection 13 if that's the question. 14 HEARING OFFICER HALLORAN: The record will so 15 note. 16 BY MR. PORTER: 17 At any time did you ever agree to vote 18 Q. against the landfill in exchange for endorsement by the 19 CCOC? 20 No, I did not. 21 Α. Was your decision grounded upon the Section 22 Ο. 39.2 criteria? 23 MR. O'BRIEN: Objection. 24

Page 136 HEARING OFFICER HALLORAN: Mr. Porter? I'm 1 sorry; let me hear your objection, Mr. O'Brien. 2 MR. O'BRIEN: That asks him what was the 3 basis for his opinion. 4 HEARING OFFICER HALLORAN: Mr. Porter? 5 MR. PORTER: Again it gets to whether or not 6 he considered evidence outside of the record. 7 HEARING OFFICER HALLORAN: I sustain the 8 objection. 9 MR. PORTER: And I'd, if I may, let him 10 11 answer as an offer of proof. HEARING OFFICER HALLORAN: The witness may 12 answer as an offer of proof. 13 Okay. Repeat the question for me, please. Α. 14 BY MR. PORTER: 15 Did you base your decision on anything 16 Q. outside of the record? 17 Α. No. 18 MR. PORTER: Nothing further. 19 HEARING OFFICER HALLORAN: That wasn't the 20 question before, but that's --21 MR. PORTER: I assumed that it would have the 22 same objection. Let me -- am I correct on that, 23 Mr. O'Brien? 24

Page 137 MR. O'BRIEN: Sure, I'd object to that, too. 1 MR. PORTER: Would the ruling have been the 2 3 same? HEARING OFFICER HALLORAN: The ruling would 4 have been the same. 5 6 MR. PORTER: So that was an offer of proof. HEARING OFFICER HALLORAN: Mr. O'Brien? 7 MR. O'BRIEN: I have no further questions. 8 HEARING OFFICER HALLORAN: Thank you. 9 You 10 may step down, sir. MR. O'BRIEN: I call Alan Hann. 11 HEARING OFFICER HALLORAN: Would you raise 12 13 your right hand, and the court reporter will swear you 14 in, please. 15 ALAN HANN, called as a witness herein, having been first duly 16 sworn, was examined and testified as follows: 17 DIRECT EXAMINATION 18 BY MR. O'BRIEN: 19 20 Sir, would you state your full name and spell Q. your last name for the record, please? 21 Alan Theodore Hann, last name H-a-n-n. Α. 22 And where do you live, sir? 23 Q. 1225 Crest Lane, Rochelle. 24 Α.

Page 138 And are you presently on the City Council? 1 Q. Α. No. 2 And when did you leave the City Council? Q. ٦ Α. May 1st of '03. 4 5 Q. And when were you first appointed or elected to the City Council? 6 May 1st of '96, I think, or '95. '95. 7 Α. 8 Q. And were you elected at that time to the office? 9 Α. Yes. 10 I'd like to show you what's been marked Q. 11 Petitioner's Exhibit 4 and ask you if these are letters 12 that you received from citizens before, during and after 13 the hearing? 14 HEARING OFFICER HALLORAN: Mr. O'Brien, I 15 16 think I already have this. MR. O'BRIEN: Do you have 4? 17 HEARING OFFICER HALLORAN: Yeah, it's been 18 sitting up here a while. 19 20 MR. O'BRIEN: Do you have 4? 21 MR. PORTER: I have a copy. Yes, these appear to be that. I don't 22 Α. recognize all of them because I didn't open all of them. 23 BY MR. O'BRIEN: 24

Page 139 In essence, there was a request to produce Ο. 1 any documents that you had received from citizens, and 2 you provided a stack of these letters to Mr. Porter? 3 That's correct. Α. 4 And you received these after the application Ο. 5 was filed and before the hearing, during the hearing and 6 after the hearing, is that correct, as indicated by 7 their postmarks? 8 Α. Correct. 9 And are you aware whether other City Council 10 Ο. members also received these letters? 11 No, I am not aware. 12 Α. You don't know one way or the other. And do 13 ο. you know what organization in town arranged for this 14 letter writing campaign that resulted in all these 15 letters coming to you? 16 Α. Yes. 17 And who was that? Q. 18 The CCOC. Α. 19 And how do you know that? 20 Q. A lot of the letters were just form letters Α. 21 and just with signatures. 22 And do you know these people to be members of 23 Q. the CCOC from your conversations with them? 24

Page 140 1 Α. No. 2 Ο. During the hearing, did -- you know who Frank Beardin is? 3 Α. Yes. 4 5 ο. President of the CCOC? Α. Yes. 6 7 Ο. During the hearing, did he come to you and 8 offer you a videotape of a television program called Touched By An Angel? 9 Yes, he did. 10 Α. When did he do that? Q. 11 12 Α. I don't recall the exact date, but I'm -- I think it was before the hearing. 13 Ο. Well, if I tell you that the hearing took 14 15 place on February 24th through 27th and that there was then a recess over the weekend of March 1st and 2nd and 16 then it resumed on the 3rd and concluded on the 4th of 17 March, does that refresh your recollection that he came 18 to you on a Sunday, March 2nd, and brought you the 19 videotape of the program that had aired the night 20 before? 21 It was on a Sunday that he came, but I don't 22 Α. remember the date. 23 24 Ο. Did he come to your house?

Page 141 1 Α. Yes. Was it during the day or at night? 2 Q. It was during the day. Α. 3 During the day. And did he come to your Q. 4 door, or did you meet him in the driveway? 5 6 Α. He came to the door. And what did he say to you? 7 ο. He said he had a tape he wanted me to see, Α. 8 and I said -- I told him no, I -- he told me it was the 9 10 Touched By An Angel program, and I told him I probably 11 already seen it. I have seen it because I watch the program, but I really hadn't seen it. 12 13 Ο. So did you take the videotape from him? 14 Α. No. 15 Q. Did he tell you anything about the program? 16 Α. No. Did he say whether it was relevant to the 17 Q. landfill hearings? 18 No, he didn't. 19 Α. 20 Did he say anything that led you to believe Q. that this had anything to do with the landfill hearings? 21 Well, he said it was interesting, that I'd be 22 Α. interested in it is all. 23 24 Did that lead you to believe that it had to Q.

Page 142 1 do something with the hearings that you were in the midst of? 2 Yeah, so I didn't accept it. 3 Α. Did he express any disappointment to you that 4 ο. you wouldn't take his video? 5 6 Α. No. 7 Ο. Did he say anything else to you? Α. No. 8 9 MR. O'BRIEN: That's all the questions I 10 have. 11 HEARING OFFICER HALLORAN: Thank you, Mr. O'Brien. Mr. Porter? 12 13 **CROSS-EXAMINATION** 14 BY MR. PORTER: The letters that were sent to you, they were 15 Ο. sent to you at your house, is that right? 16 Α. That's correct. 17 And you did not consider those letters to be 18 Q. evidence admitted at the hearing, did you? 19 MR. O'BRIEN: Objection, not restated, but 20 same objection that I've made. 21 HEARING OFFICER HALLORAN: You know, he may 22 answer if he's able. 23 No, I did not consider them. 24 Α.

Page 143 1 BY MR. PORTER: And you never watched the videotape? 2 Ο. Α. No. 3 As a matter of fact, you never even took the Q. 4 videotape? 5 Α. 6 NO. MR. PORTER: Nothing further. 7 HEARING OFFICER HALLORAN: Thank you. 8 MR. O'BRIEN: No further questions. 9 HEARING OFFICER HALLORAN: Sir, you may step 10 11 down. Thank you very much. MR. O'BRIEN: I'd like to offer 4 which are 12 the letters that he received from the citizens. 13 HEARING OFFICER HALLORAN: Mr. Porter? 14 MR. PORTER: No objection. 15 HEARING OFFICER HALLORAN: Thank you. 16 Petitioner's Exhibit No. 4 is admitted into evidence. 17 (Petitioner's Exhibit No. 4 was 18 admitted into evidence.) 19 HEARING OFFICER HALLORAN: Before you call 20 your next witness, Mr. O'Brien, I just want to take a 21 moment. Does any member of the public out there need to 22 come up and make their statement or comments now, or do 23 you want to wait a while? Raise your hand if you want 24

Page 144 to come up now. I see no hands, so we can proceed. 1 MR. O'BRIEN: I call -- oh, I'm not sure that 2 I did. Is Mr. Mueller here yet? I was not going to 3 call Mr. Beardin until Mr. Mueller got here. 4 Mr. Mueller represents the CCOC and said he wouldn't be 5 able to be here until about 1:00. I guess I would 6 call -- if I could have about a five-minute recess, I'd 7 call John Holmstrom as my next witness. 8 I wasn't 9 anticipating getting to him guite this guickly. HEARING OFFICER HALLORAN: Five minutes. Off 10 11 the record. 12 (A brief recess was taken.) 13 HEARING OFFICER HALLORAN: We are about ready. We are going to go back on the record now. 14 We 15 took a short, five-minute break. Mr. O'Brien? MR. O'BRIEN: Call Mr. John O'Brien as my 16 next witness. 17 18 HEARING OFFICER HALLORAN: Raise your right hand, and Tracy will swear you in, please. 19 20 JOHN O'BRIEN, called as a witness herein, having been first duly 21 sworn, was examined and testified as follows: 22 DIRECT EXAMINATION 23 BY MR. O'BRIEN: 24

Page 145 Sir, would you state your full name and spell Q. 1 your last name for the record? 2 John O'Brien, O'B-r-i-e-n, just like yours. Α. З Where do you live? ο. 4 10282 Kite Road, Rochelle, Illinois. Α. 5 After the application was filed in November 6 Q. and before the City Council rendered a decision on the 7 landfill siting application, did you express your 8 opinion to any City Council members on the proposed 9 landfill siting application outside the hearing? 10 11 Α. Outside the hearing, yes. To whom did you do that? 12 ο. I believe I expressed my opinion maybe to 13 Α. Mr. Colwill and Mr. Bubik. 14How about Mr. Hann? 15 Ο. It could very well have been, yes. 16 Α. Now, did you speak to any of these gentlemen 17 Ο. during the hearing itself? 18 Well, I may have. You know, if I would have 19 Α. known that we were going to have these kind of things, I 20 would have wrote all this down. 21 Just tell us your best recollection. Q. 22 My best recollection is I may have, yes. Α. 23 And so during -- while the hearing was in 24 Q.

Page 146 progress, you spoke to which of these City Council 1 members? 2 I believe Mr. Bubik. Α. З Where were you when you had that Q. 4 conversation? 5 Α. I believe it was on the phone. б On the phone. And did you call him, or did 7 Q. he call you? 8 I believe I may have called him. 9 Α. 10 Ο. And was this while the hearing was in 11 progress? Ά. I don't remember that. 12 And what was your purpose in calling him? 13 Q. 14 Α. Well, I wanted to express my views on the landfill decision that was going to be made. 15 And what were your views? 16 Q. My views were that the application was a poor Α. 17 application, and it shouldn't be passed. 18 And did you call Mr. Bubik and say that? 19 Ο. 20 Α. Yes. And tell me what the conversation was between 21 ο. you and Mr. Bubik. 22 It was -- it really wasn't much of a 23 Α. It was me just expressing my views to him 24 conversation.

Page 147 with the understanding that I knew he couldn't speak 1 because of the process. 2 And what else did you say to him? 3 ο. I said that if he were to vote for something Α. 4 like this, it's much like being ostracized or like 5 being -- without having friends because the community 6 was so against this. 7 8 Q. Anything else, Mr. O'Brien? I may have reflected that it's kind of like 9 Α. 10 being in the back of a church alone from the back pew. 11 Ο. You told him if he voted for this, in favor of this, he would be sitting alone in church? 12 Α. With that idea insomuch as because the 13 general public was so against this. 14 15 Q. Including you? 16 Α. I was against this particular application. And then did you have another conversation 17 Ο. with Mr. Bubik? 18 I don't know that I -- well, you have the 19 Α. 20 information right there. 21 Ο. You were present. I wasn't. So let's talk 22 about what you know. 23 I don't remember any other real specific Α. 24 conversation.

Page 148 MR. O'BRIEN: I'd like to -- by the way, I 1 have called this witness. I'd like to call this witness 2 on cross subject to impeachment. I consider him an 3 adverse witness who opposed the application and attempt 4 to cross-examine and impeach the witness. 5 HEARING OFFICER HALLORAN: Mr. Porter? 6 MR. PORTER: Well, I object. I haven't heard 7 anything the least bit adverse to Mr. O'Brien's 8 questions. 9 HEARING OFFICER HALLORAN: I agree. 10 Thanks for letting us know ahead of time. I think we'll wait 11 until it becomes necessary. 12 BY MR. O'BRIEN: 13 Okay. So that's Mr. Bubik. You think you 14 Ο. had one, maybe two conversations with him? 15 16 Α. Correct. Were both of these conversations after the 17 Q. 18 hearing had begun? I don't know that they were both after 19 Α. No. the hearing. I don't know exactly when they were. 20 Before the decision in any event? 21 Ο. 22 Α. Correct; yes. How about Mr. Hann? 23 ο. Mr. Hann, I may have made a mention to 24 Α.

Page 149 Mr. Hann also that I thought the application wasn't the 1 correct application. 2 Did you do that after the hearing had begun? 3 Q. Α. No. I think that was before the hearing. 4 How long before the hearing? 5 Ο. I don't recall. Α. 6 Certainly after the application was filed? 7 Ο. Α. Sure. 8 How about Mr. Colwill, you said you thought 9 Ο. you also made a comment like that to Mr. Colwill? 10 I made a comment to Mr. Colwill about it. 11 A. Again, there was no response; but I did make a comment 12 13 that I didn't think the application was a correct application. 14 Now, after the decision came down -- did 15 Q. other people do this with you? 16 17 Α. No. 18 Q. Were other people also leaning on these Council members to get them to vote against the 19 20 expansion? 21 MR. PORTER: Objection. HEARING OFFICER HALLORAN: Mr. O'Brien? 22 I'm just asking him. 23 MR. O'BRIEN: HEARING OFFICER HALLORAN: 24 Sustained.

Page 150 Α. I don't know that. 1 HEARING OFFICER HALLORAN: Go ahead. 2 BY MR. O'BRIEN: З I am asking him the question: Do you know if 4 Ο. other people also were contacting these alderman -- I 5 mean, City Council members --6 Α. I don't know specifically. 7 Q. Let me finish the question. Then wait for 8 the objection. 9 10 Α. Okay. Of your knowledge, were other people also 11 Ο. contacting these Council members after the hearing began 12 to convince them to vote against the application? 13 I suppose it's entirely possible. To my Α. 14 knowledge, I don't know specific individuals. 15 Did you ever tell anyone that you and others 16 Q. were leaning on the Council members after the hearing 17 began to vote against the application? 18 MR. PORTER: I'm going to object. That's 19 This is not a City Council completely irrelevant. 20 member. This is --21 THE WITNESS: A nobody. 22 MR. PORTER: I didn't say that. I'm sorry. 23 THE WITNESS: That's okay. 24

Page 151 1 MR. PORTER: This is a member of the public. And whether or not he told somebody else that others had 2 been contacting the City Council is completely 3 irrelevant to the issue. He just said that he didn't 4 have any knowledge of anybody else contacting them. 5 SO 6 what you're doing is you're impeaching on a collateral issue. 7 MR. O'BRIEN: No. If he has said that he and 8 others were leaning on the City Council members, which 9 he has said, I think that's relevant. 10 11 HEARING OFFICER HALLORAN: I think I will let 12 him answer if he is able. Objection overruled. Mr. O'Brien? 13 THE WITNESS: What do I do now? 14 HEARING OFFICER HALLORAN: Well, if 15 16 Mr. O'Brien remembers the question. If not, then I can have it read --17 18 Α. No, I remember the question. I guess what I'm trying to say it is common knowledge in the general 19 20 public that others had shared the same views I did, and I'm sure that others had talked to Council members. 21 BY MR. O'BRIEN: 22 23 Q. And so you remember speaking with John Holmstrom in June of 2003, right? 24

Page 152 1 Α. Sure; that's correct. And do you remember saying to him that when 2 Ο. it looked like things were not going the way you wanted 3 after the hearing started, that you and others started 4 to lean on the Council members and began meeting with 5 them? 6 I certainly can answer for myself, and others 7 Α. may have said they would or did. I don't know who did 8 or did what. I can't specifically say. I wasn't there. 9 So when you told Holmstrom that that had 10 Ο. happened, you were just surmising that this happened? 11 Α. Surmising, just a guesstimate. 12 MR. O'BRIEN: That's all the questions I 13 have. 14 HEARING OFFICER HALLORAN: Thank you, 15 Mr. O'Brien. Mr. Porter? 16 CROSS-EXAMINATION 17 BY MR. PORTER: 18 You have no specific knowledge of anybody 19 Ο. else contacting a City Council member after the 20 application was filed and before the decision, correct? 21 Not specifically. 22 Α. You have no personal knowledge of that, you 23 0. never witnessed it; correct? 24

Page 153 No; that's correct. Α. 1 Nobody ever told you they did that, correct? 2 Ο. Correct. 3 Α. Now, you telephoned Mr. Bubik. And isn't it 4 Ο. true that your actual purpose for telephoning Mr. Bubik 5 was to offer him a place to put up a sign while he was 6 running for re-election? 7 Α. That's correct. 8 And in the course of that -- well, strike 9 0. that. Let's lay some foundation. You own a business, 10 is that right? 11 That's correct. 12 Α. And what is that business? ο. 13 I own a little rental business. 14 Α. And it has a window where many candidates 15 Ο. posted their election posters, is that right? 16 17 Α. Over the years, many, many, sure. And which election are we talking about now; 18 Ο. this would have been 2003, is that correct? 19 20 Α. Yes; that's correct. And isn't it true that many City Council 21 Q. members posted their signs in your building during that 22 election? 23 That's correct. 24 Α.

Page 154 And you were calling Mr. Bubik to offer him Q. 1 the same service? 2 Α. That's correct. 3 Ο. And during that conversation, you informed 4 him your opinions regarding this landfill application; 5 right? 6 Α. That's correct. 7 Ο. And at no time did Mr. Bubik ever solicit 8 those opinions from you, correct? 9 Α. That is correct. 10 Q. At no time did he offer any opinions of his 11 own, correct? 12 13 Α. That is correct. 14 Q. At no time did he ever indicate to you that 15 he had his mind made up in any way, is that right? That is correct. 16 Α. 17 Q. As a matter of fact, he didn't respond at all 18 when you made that statement to him? That's correct. 19 Α. Now, you also made a statement about you 20 Q. could find yourself in the back of the church. 21 Were you 22 trying to threaten him? Not at all, just a phrase, try to make him 23 Α. 24 understand how people feel, how strong they feel.

Page 155 Were you trying to impress upon him that you 1 Q. understood he had a difficult decision to make? 2 Absolutely. 3 Α. And understood that if he had to find in Ο. 4 favor of the landfill, that might be an unpopular 5 decision; is that right? 6 It may be an unpopular decision, of course. 7 Α. But you weren't threatening to ostracize him 8 Ο. from his church, were you? 9 Not at all. 10 Α. Are you even a member of his church? 11 Ο. 12No, I am not. Α. 13 To your knowledge, did Mr. Bubik think you Q. were threatening him in any way? 14 MR. O'BRIEN: Objection. 15 HEARING OFFICER HALLORAN: 16 He can answer to his knowledge, his understanding, state of mind. 17 Go ahead, Mr. O'Brien. 18 I didn't feel as though he did. I hope not. 19 Α. BY MR. PORTER: 20 21 Did you attend some of the hearing? Ο. Yes, I did. 22 Α. 23 And the unsolicited comment that you made to Q. 24 Mr. Bubik and may have made to Mr. Hann, were they any

Page 156 different than what you heard at the hearings? 1 Not at all. 2 Α. MR. PORTER: Nothing further. 3 HEARING OFFICER HALLORAN: Thank you. 4 Mr. O'Brien? 5 MR. O'BRIEN: No other questions. 6 7 HEARING OFFICER HALLORAN: You may step down. THE WITNESS: May I make any statement or 8 9 not, sir? 10 HEARING OFFICER HALLORAN: Mr. O'Brien, do 11 you have any objection? MR. O'BRIEN: He can make public comment if 12 13 he wants to? THE WITNESS: May I? 14 HEARING OFFICER HALLORAN: Yes, you may. 15 MR. JOHN O'BRIEN: I want to just say for the 16 record --17 HEARING OFFICER HALLORAN: Excuse me. 18 Mr. O'Brien, whatever say, you are subject to cross 19 because you are already sworn in. So it would be public 20 statement as opposed to public comment. 21 MR. JOHN O'BRIEN: I can make a public 22 comment? 23 HEARING OFFICER HALLORAN: Go ahead, public 24

1 statement.

MR. JOHN O'BRIEN: I just wanted to say that 2 I think a lot of people felt as though this application 3 may not have been reasonable; but I really think that 4 for those of us like myself and many of the other people 5 that feel strongly against it, we feel as though we're б living in a free country with the ability for free 7 speech. And we wanted to talk to our elected officials, 8 and I think the process is very cumbersome. And I think 9 10 it's a difficult one in small communities such as ours 11 to ask the City Councilmen to sit in judgment and go through these processes that are extremely rigid. 12 Ι 13 just think it's a difficult thing, but I do appreciate the opportunity to make the statement. 14 15 HEARING OFFICER HALLORAN: THank you. Mr. O'Brien? 16 17 MR. O'BRIEN: No questions. HEARING OFFICER HALLORAN: Mr. Porter? 18 No questions. 19 MR. PORTER: HEARING OFFICER HALLORAN: You may step down. 20 21 MR. JOHN O'BRIEN: Thank you. I call John Holmstrom. MR. O'BRIEN: 22 HEARING OFFICER HALLORAN: Raise your right 23 hand, sir, and Tracy will swear you in. 24

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Page 158 1 JOHN HOLMSTROM, called as a witness herein, having been first duly 2 sworn, was examined and testified as follows: 3 DIRECT EXAMINATION 4 BY MR. O'BRIEN: 5 Q. Sir, would you state your full name and spell 6 your last name for the record? 7 Α. John Holmstrom, last name is 8 H-o-1-m-s-t-r-o-m. 9 Ο. And by whom are you employed and in what 10 11 capacity? 12 Α. I am general counsel with William Charles, 13 Limited. Is that one of the partners in this Rochelle 14 Ο. 15 Waste Disposal, LLC? A subsidiary of William Charles is one of the 16 Α. partners in Rochelle Waste Disposal, yes. 17 18 On the day that the Rochelle City Council Q. voted to reconsider their April 24th, 2003, decision, 19 that is on April 28th, on the day that they voted to 20 reconsider that decision, did you receive a phone call 21 from the City's attorney, Charles Helsten? 22 Yes, I did. 23 Α. 24 About what time? Q.

Page 159 About 3:00 o'clock in the afternoon. 1 Α. And would you relate the conversation that Ο. 2 you had with Helsten to the best of your recollection at 3 that time? 4 Mr. Helsten said that he planned to Α. Yes. 5 appear before the Rochelle City Council that evening, 6 that he intended to request the counsel to take some 7 action to incorporate the conditions which had been 8 recommended by the hearing officer and the staff into 9 their decision so that if the decision were reversed on 10 11 appeal, the conditions that had been recommended by the 12 staff would be incorporated in the reversal. 13 Ο. Did he say anything further about any of the findings specifically? 14 He said he was concerned about the finding 15 Α. with respect to Criteria 9, and that that was the reason 16 he was urging the -- intended to urge the Council to 17 take this action. 18 And did he tell you what would happen? 19 ο. He told me that nothing would happen that 20 Α. evening, that if anything it would be necessary to have 21 a special hearing on Wednesday. 22 That was on Monday? 23 Q. Yes. 24 Α.

	2 *
A. Yes.	24
that evening?" to which you responded "I don't recall"?	23
he did not know if the City Council would take action	22
asked you, "Isn't it true that Mr. Helsten told you that	21
Q. And at Page 16, Line 21, isn't it true that I	20
A. Yes.	19
on September 10 of 2003, right?	18
Q. And that deposition occurred a few months ago	17
A. Yes.	16
tell the truth and you did so; correct?	15
Q. And when I took your deposition, you swore to	14
A. Yes.	13
that right?	12
I have taken your deposition in this case, is	11
Q. Well, isn't it true strike that.	10
A. No.	9
action that evening?	
you that he did not know if the City Council would take	L L
Q. Isn't it true that Mr. Helsten actually told	σ
BY MR. PORTER:	 ري
CROSS-EXAMINATION	4
Mr. O'Brien. Mr. Porter?	ω
HEARING OFFICER HALLORAN: Thank you,	2
MR. O'BRIEN: That's all I have.	 µ
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Page 161 Ο. You understood that the City Council's 1 2 decision as to Criterion 9 and their consideration of 3 conditions was going to be a topic that evening, correct? 4 Α. Yes. 5 Q. 6 And you actually are an attorney, correct? Yes. 7 Α. You even hired Mr. O'Brien, correct? 8 Q. My company did, yes. 9 Α. 10 And you informed Mr. O'Brien that that was Q. going to be a topic that evening, right? 11 12 Α. Yes. 13 Q. And as a matter of fact, you didn't have any scheduling conflict that would have kept you from being 14 able to come that evening; correct? 15 That's correct. 16 Α. 17 As a matter of fact, a representative of the Ο. 18 applicant was present that evening, isn't that right? Α. I believe that that's correct. 19 20 Well, isn't it true that Mr. Tom Hilbert was Ο. there? 21 Yes, I believe he attended most every 22 Α. meeting. 23 24 Q. You knew that Mr. Helsten represented City

Page 162 Staff at the time that he telephoned you, is that 1 correct? 2 Α. Yes. 3 You at no time voiced any objection to 4 ο. Mr. Helsten about the meeting taking place concerning 5 6 Criterion 9 or the conditions, correct? That's correct. 7 Α. You never told him that you couldn't make it, Q. 8 right? 9 10 Α. No. And indeed you could have made it? 11 Q. That's correct. 12 Α. You are aware that public agenda had been 13 Q. published listing the consideration of Criterion 9 and 14 15 the conditions as a topic? This is not an objection. MR. O'BRIEN: Ι 16 didn't understand the question. Did you say he is now 17 aware or was he aware? 18 MR. PORTER: I believe it is you are aware. 19 MR. O'BRIEN: You are aware now? 20 MR. PORTER: I am only interested in what he 21 is aware of now. 22 23 Α. No. BY MR. PORTER: 24

Page 163 Ο. 1 You have no reason to believe that an agenda was not published that evening, do you? 2 3 Α. Correct. I have no reason to believe that. As a matter of fact, you even knew that there 4 Q. was going to be a City Council meeting that evening 5 6 before Mr. Helsten called you; isn't that right? I think yes. 7 Α. Now, you understood that what was going to be 8 Q. 9 taken up that evening was a reconsideration as to Criterion 9 which had been previously found not met by 10 11 the City Council; correct? 12 Α. I understood that that was what Mr. Helsten planned to tell the City Council. 13 14 Ο. You certainly don't have any objection to the City Council finding that your company met Criterion 9, 15 do you? 16 17 I would have had no objection. Α. 18 And so the only reason that you have even Q. 19 brought up the fact that that's been reconsidered is 20 because it removed a potential issue for appeal, is that right? 21 I think it indicates the overall manner in 22 Α. 23 which the Council's decision was made, and the fact that 24 it was overturned or reconsidered is a part of the

Page 164 packet. 1 So in hindsight, you would have preferred Ο. 2 that they not reconsider Criterion 9 because you didn't 3 feel there was any basis for their finding against 4 Criterion 9; right? 5 6 Α. As I sit here today, I suppose that's true. Now, isn't it true that your company was 7 Ο. perfectly able and willing to comply with the conditions 8 9 had there been approval with the conditions? 10 Α. Yes. 11 ο. So you would agree that there's certainly no prejudice to the City Council finding that at some point 12 the PCB or some other body were to reverse the decision 13 that those conditions be imposed; right? 14 15 Α. No, I don't agree with that statement. Well, the only prejudice is -- strike that. Q. 16 Tell me, what's the prejudice? 17 MR. O'BRIEN: Object. He is asking for legal 18 conclusions at this point. 19 20 MR. PORTER: He's a lawyer. HEARING OFFICER HALLORAN: Mr. Porter? 21 MR. PORTER: He is perfectly capable of 22 23 giving me his philosophy as to why he believes this is 24 prejudice. He is an attorney practicing in the

Page 165 1 industry. I can explain those matters in 2 MR. O'BRIEN: briefs, but this is the witness who is testifying to 3 facts. 4 HEARING OFFICER HALLORAN: I'll allow 5 Mr. Porter a little latitude. If you can answer, please 6 do so. 7 Repeat the question, please. 8 Α. BY MR. PORTER: 9 10 ο. What possible prejudice could there be to 11 your company when you were perfectly able and willing to comply with conditions? 12 If the decision were reversed on appeal 13 Α. without the conditions, we would not have been subject 14 15 to them; and that would have been to our advantage as compared with having the conditions made a part of our 16 17 siting approval. But at no time that evening did you come and 18 Q. voice any objection to the City Council; correct? 19 Α. There was no reason to. 20 Okay. As to Criterion 9, isn't it true that 21 Q. recharge areas were a topic of discussion at the Section 22 39.2 hearing? 23 24 Α. I'm sure they were.

Page 166 And you don't know whether or not the City Q. 1 Council simply confused the recharge areas that were 2 discussed at the hearing with a regulated recharge area 3 as referenced in Criterion 9; is that correct? 4 MR. O'BRIEN: Object, relevance, your Honor, 5 whether he knows about the hearing or doesn't know about 6 the hearing really isn't relevant. 7 HEARING OFFICER HALLORAN: Tracy, one more 8 9 time, read the question back. (The record was read.) 10 HEARING OFFICER HALLORAN: Again, I'll allow 11 Mr. Porter a little latitude if the witness can answer. 12 13 Α. I surely don't know. BY MR. PORTER: 14 Well, I need to backtrack a little bit 15 Q. regarding the conditions. Isn't it true that the 16 reconsideration by the City Council to impose those 17 conditions if their decision was reversed was in no way 18 prejudicial to your client? 19 MR. O'BRIEN: Objection. 20 MR. PORTER: What's the objection? 21 MR. O'BRIEN: Asking for legal conclusion. 22 HEARING OFFICER HALLORAN: I have given you a 23 lot of latitude, Mr. Porter. 24

Page 167 MR. PORTER: It's the last question on the 1 topic. 2 HEARING OFFICER HALLORAN: Okay. Objection 3 overruled. If the witness can answer, please do so. 4 Α. No, I don't agree with that. I think it 5 would be prejudicial in the sense that if the decision 6 7 were reversed on appeal without conditions, that result would have been to a minor degree more advantageous to 8 us than a decision which reversed on appeal and imposed 9 10 the conditions. BY MR. PORTER: 11 Okay. Isn't it true that at the deposition 12 Ο. on Pages 31 to 32 I asked you, "You earlier testified 13 that the applicant was able and prepared to meet the 14 conditions if they had been imposed. Therefore, the 15 reconsideration by the City Council to impose those 16 conditions if their decision was reversed was in no way 17 18 prejudicial to your client?" Mr. O'Brien objected as it called for a legal conclusion, and then you answered, 19 "In a practical sense, I think that is correct, that in 20 a practical sense it was not prejudicial." Did you give 21 22 that response when I asked you that question before? Α. Correct. 23 24 MR. PORTER: Nothing further.

Page 168 HEARING OFFICER HALLORAN: Mr. O'Brien, 1 redirect? 2 REDIRECT EXAMINATION 3 BY MR. O'BRIEN: 4 Did you do a memorandum of your conversation ο. 5 with Helsten immediately following the conversation? 6 Α. Yes, I did. 7 (Petitioner's Exhibit No. 22 8 was identified.) 9 BY MR. O'BRIEN: 10 This is Petitioner's Exhibit 22. Is that a 11 Ο. copy of that memorandum? 12 Α. 13 Yes. MR. O'BRIEN: I'd offer 22. It's not on our 14 exhibit list. 15 MR. PORTER: I am not as concerned about it 16 not being on the exhibit list as it being irrelevant. 17 It's a hearsay statement for present recollection 18 recorded. It in no way -- it would be different if I 19 had impeached him in some part of that statement, but I 20 did not; and I don't see what relevancy it has then. 21 It's hearsay. 22 HEARING OFFICER HALLORAN: Mr. O'Brien? 23 24 MR. O'BRIEN: He specifically references the

Page 169 fact that Helsten had told him that the Council could 1 not do anything that night, and it would have to come up 2 in a special meeting on Wednesday. That's the last 3 I think under the liberal rules of the PCB's statement. 4 evidence rules, it says if there's any question about 5 admissibility, this memorandum should come in. 6 HEARING OFFICER HALLORAN: Let me take look 7 at it. 8 It's the last paragraph. MR. O'BRIEN: Sure. 9 MR. PORTER: I have one parting comment. 10 HEARING OFFICER HALLORAN: Sure, Mr. Porter. 11 12 MR. PORTER: What he is doing is bolstering 13 testimony when I didn't impeach it, that's why it's 14 improper. He did, though, in a way; he 15 MR. O'BRIEN: impeached him with his deposition, attempted to. 16 MR. PORTER: Not on the issue that you're 17 offering the exhibit for. The issue you're offering the 18 exhibit for is what he purports to have told 19 Mr. Helsten, and I didn't impeach him on that. 20 MR. O'BRIEN: No; no. This is -- the 21 memorandum is not what Holmstrom told --22 MR. PORTER: I'm sorry. I misspoke, other 23 What Mr. Helsten told Mr. Holmstrom. 24 way around.

Page 170 HEARING OFFICER HALLORAN: You know, it is a 1 pretty close call, Mr. O'Brien, so I will accept 2 Petitioner's Exhibit No. 22 over Mr. Porter's objection. 3 (Petitioner's Exhibit No. 22 was 4 admitted into evidence.) 5 MR. PORTER: Mike, do you have another copy 6 of that? 7 MR. O'BRIEN: I do. 8 HEARING OFFICER HALLORAN: If not, 9 Mr. McKinney --10 MR. O'BRIEN: No, I've got it. 11 12 MR. PORTER: Thank you. 13 MR. O'BRIEN: That's all the questions I have. 14 15 HEARING OFFICER HALLORAN: Thank you, 16 Mr. O'Brien. Mr. Porter, any recross? MR. PORTER: No. 17 HEARING OFFICER HALLORAN: Thank you. 18 You may step down. 19 MR. O'BRIEN: Is Mr. Mueller here yet? 20 Is 21 he? We call Mr. Beardin. HEARING OFFICER HALLORAN: Raise your right 22 hand, and the court reporter will swear you in, please. 23 24 FRANK BEARDIN,

Page 171 called as a witness herein, having been first duly 1 sworn, was examined and testified as follows: 2 DIRECT EXAMINATION 3 BY MR. O'BRIEN: 4 Sir, would you state your full name and spell Ο. 5 6 your last name for the record? Α. Frank Lee Beardin, B-e-a-r-d-i-n. 7 And where do you live, sir? Q. 8 At Route 2, Rochelle, 18143 Highway 38 East. 9 Α. And are you president of the Concerned 10 Ο. 11 Citizens of Ogle County? Yes, sir. 12 Α. When were you elected to that position? 13 Q. I'm guessing around in the middle of 2000 14 Α. 15 approximately. Q. So for several years now you have been the 16 17 president of the CCOC? Year, year and a half. 18 Α. And did the CCOC become established primarily 19 Ο. as a group animated by the proposed landfill expansion 20 that we're talking about here today? 21 I would say that was what originally got it Α. 22 I was not at the original meetings, but I started. 23 would assume that was the original; but once again, I 24

Page 172 was not one of the originators. 1 And the CCOC participated as a party in the 2 Ο. hearing below, the siting hearing in front of the City 3 Council; is that correct? 4 Yes, sir. 5 Α. And you were represented by counsel, is that Q. 6 correct? 7 Α. Yes, sir. 8 Who was that? Ο. 9 Mr. George Mueller. 10 Α. Who is here with you today? 11 Q. Yes, sir. 12 Α. 13 And did you sit with -- did you personally as Q. president of CCOC sit with Mr. Mueller at the counsel 14 15 table during the siting hearings? At the second siting hearing, yes, not at the 16 Α. first. 17 The second siting hearing being the one that 18 Q. we're concerned about today that took place at the end 19 of February, beginning of March, 2003? 20 Yes, sir. 21 Α. Now, did you know that it was not appropriate 22 Ο. to have ex parte communications outside the hearing with 23 Council members about the landfill application once the 24

Page 173 application had been filed? 1 Mr. Helsten had mentioned some of the public 2 Α. might approach the people in church or something, asking 3 them questions; but they were not to communicate 4 anything with them. 5 And did you know that it was inappropriate to 6 ο. contact Council members yourself? 7 Α. Yes, sir. 8 You knew that was the rule, that you as the 9 Ο. president of the CCOC were not supposed to be contacting 10 11 Council members? Α. Well, I didn't realize that it was as 12 13 stringent as it is, as I'm finding out it is; but as most individuals -- most people, right, so as the 14 president of the CCOC I'm finding out more now than I 15 did then; but we were not to talk to them. It's more 16 stringent than we thought anticipated -- or I thought 17 18 anticipated. Well, you knew after the application was 19 ο. filed, did you not, that you were not supposed to be 20 contacting City Council members? 21 MR. PORTER: Objection, asked and answered a 22 couple times. 23 No, I haven't gotten quite that 24 MR. O'BRIEN:

Page 174 1 answer. HEARING OFFICER HALLORAN: I'll allow this 2 once, but I think it has been asked and answered, but 3 one more time. 4 BY MR. O'BRIEN: 5 Did you know that? 6 Q. Basically, yes, I knew that we were not to 7 Α. talk to them; but like I say, once again, we did not 8 9 know it was as stringent as it is. We're just a local community, and everybody knows everyone. 10 11 Q. And did you know that you weren't supposed to contact Ed Kissick, say, after the application was filed 12 13 up to six times? Did you know that? As I stated at the deposition earlier, I did 14 Α. 15 not remember contacting Mr. Kissick. But did you know --16 Ο. His memory may be better than mine, but I did 17 Α. 18 not remember contacting him. Whether you remember contacting him or not, 19 Q. did you know you weren't supposed to contact him after 20 21 the application was filed? MR. PORTER: Again, this is four times. 22 HEARING OFFICER HALLORAN: I have counted 23 24 close to five, Mr. O'Brien, so drop it and go on to

Page 175 1 another line of questioning. I believe he said --BY MR. O'BRIEN: 2 Now, Mr. Beardin, is it correct that you 3 ο. 4 wrote repeated letters to the editor expressing your opposition and the CCOC's opposition to the landfill 5 expansion application? 6 7 MR. PORTER: Objection, irrelevant. 8 HEARING OFFICER HALLORAN: Mr. O'Brien? MR. O'BRIEN: I think it's completely 9 relevant if he's taking a position. I mean it's the 10 point that I'm attempting to make with this video, your 11 12 Honor. 13 HEARING OFFICER HALLORAN: Objection 14 overruled. BY MR. O'BRIEN: 15 16 Ο. He is going to let me ask you again. Could I have the question one more time? 17 Α. 18 ο. Sure. I'm asking you simply at this point 19 you wrote repeated letters to the editor opposing the 20 landfill application, is that correct? 21 Yes, sir. The majority of the letters were Α. 22 wrote in response to letters and information supplied by 23 the Rochelle Waste Disposal. They made approximately 24 30; and every time they would have one, I tried to give

1 a response to it.

And one of the themes that you repeatedly hit 2 Ο. on is that Council should not sell out your children's 3 and grandchildren's environmental legacy for mere 4 dollars, mere money? Isn't that a theme that you 5 repeatedly hit on in your letters? 6 That could be one which is mostly --7 Α. Same objection. If necessary, MR. PORTER: 8 can I show an ongoing objection to the line of 9 questioning about what was in the editor's letters? 10 HEARING OFFICER HALLORAN: Yeah, it's an 11 12 ongoing objection; however, the objection is overruled, 13 but it is an ongoing objection. (Petitioner's Exhibit No. 9 14 was identified.) 15 16 BY MR. O'BRIEN: Show you Petitioner's Exhibit 9 and refer you 17 Q. to the highlighted paragraph. First of all, is that a 18 letter that you wrote to the editor of the Rochelle News 19 20 Leader? It has my signature on it, so it could very 21 Α. 22 well be. Do you remember writing the paragraph that 23 Ο. says, "If they realize these dump dollars really aren't 24

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Page 177 worth selling the city's future generations out and vote 1 no to the expansion, they lose the second \$200,000"? 2 Do you remember writing that? 3 I remember having that as a very strong Α. 4 opinion because it looked like in the agreement with the 5 City that if the City Council would vote yes, they would 6 be given another \$200,000. If they vote no, it 7 indicated that that \$200,000 would dry up and go away. 8 You wanted them to ignore the host fees and Ο. 9 not to pay attention to the money because it wasn't 10 about money, it was about the environment is what your 11 point was; is that right? 12 MR. PORTER: I object. The question is 13 You wanted who to do that? 14 vague. MR. O'BRIEN: You wanted the City Council to 15 ignore the host fees and to be concerned about the 16 17 environment. Again, I object. This isn't a 18 MR. PORTER: letter to the City Council. This is a letter to the 19 20 editor of the newspaper. I understand. I'm trying to MR. O'BRIEN: 21 develop the theme that he was developing through his 22 arguments to these Council members and through these 23 24 letters.

17 24 N 22  $\sim$ 19 1 8 8 16 ч 5 14 μω 12  $\frac{1}{1}$ 10 212 ω  $\circ$ 9 ω 2 σ ហ 4 ω  $\mathbf{N}$ دم 0 F 0 ΒY tha News know You **۲**-۱--D ហ worry legacy money; 0 H a think about ell r r R ່ທ O theme was MR. the the two, it may Хw was who Ø Ρ.  $\dot{o}$ Þ Ņ ₽. Leader what' that about money, they ő Lord b õ themes grandchildren but that proceed important main BRIEN: 1 their children Ŋ t Did Not anybody Ч н But The HEARING 30 should worry 0 R н their going ۲. you the ₿ 'n think that theme won't this you asking М not, majority necessarily. the City repeatedly point grandchildren on. else that you City OFFICER quote that' being say նսէ You out Council were would ч. Ф to ц. т 0 Ħ Ø the Council the and about ն ø for human you, was was the HALLORAN: hìt hitting different citizens Christian grandchildren; Bible н money, should made ω щ the something Mr. was on over nature. etters I 1 and μŗ environment พลธ no, mention Beardin, reading 0 Hi not and money. duty? Your question. Ч н invoke Rochelle that ы 11 н Worry that wrote, Everyone would wouldn't letters? allow maybe the right? പ. മ ы μ. the , T н and wouldn't about not that wasn' thought Rochelle т know н. 1 ы 10 name ц should didn't the Page 178 say that one the one đ

Page 179 MR. PORTER: I have to object. I think 1 that's completely inappropriate to be asking --2 HEARING OFFICER HALLORAN: Wait a minute, 3 Mr. O'Brien. Mr. Porter, can you finish that? 4 5 MR. PORTER: I think that's completely 6 inappropriate to be asking if someone is quoting the 7 Bible or quoting the Lord. I mean, it clearly gets to religious affiliation. I don't see how it's relevant at 8 all to this proceeding, just seems inappropriate. 9 HEARING OFFICER HALLORAN: 10 I usually let people a little latitude, but I think you're going 11 beyond the bounds. I think the letters pretty much 12 speak for themselves. 13 MR. O'BRIEN: 14 Okay. I will go on. (Petitioner's Exhibit No. 10 15 16 was identified.) 17 BY MR. O'BRIEN: I'll show you Exhibit 10. 18 Ο. It's another 19 letter to the editor that I believe you wrote right 20 before the decision on April 22nd, 2003. Is that a 21 letter that you did right to the newspaper? 22 MR. PORTER: Obviously, same objection. HEARING OFFICER HALLORAN: Objection 23 24 overruled.

Page 180 1 Α. I remember that statement, yes. BY MR. O'BRIEN: 2 The statements that are highlighted in the 3 Ο. 4 letter? The last one I was handed, I remember that Α. 5 statement; and it's -- we are entrusted with this earth 6 and to take care of it. Why go out and destroy? And 7 not saying that they would destroy it, but like I say 8 it's just food for thought. 9 (Petitioner's Exhibit No. 11 10 was identified.) 11 12 BY MR. O'BRIEN: I'm going to show you Exhibit 11. Is that Ο. 13 another letter that you wrote in the course of the --14 15 HEARING OFFICER HALLORAN: Same objection, Mr. Porter? 16 17 MR. PORTER: Same objection. There's no evidence this is an ex parte communication. It's 18 irrelevant. 19 HEARING OFFICER HALLORAN: I do find it 20 relevant to the extent it may assist the petitioner in 21 his fundamental fairness issue. That's why I am 22 23 accepting these exhibits. BY MR. O'BRIEN: 24

Page 181 Did you write that letter in April of 2000, Ο. 1 starting out, "For what monetary amount would you sell 2 your children's and grandchildren's health?" Did you 3 write that letter? 4 Once again, it has my name on it, so I very 5 Α. possibly did. It has some statements that I agree with 6 7 for thought, and once again who would sell their children and their future out. Family has some --8 9 family values have to weigh very strongly. (Petitioner's Exhibit No. 12 10 was identified.) 11 BY MR. O'BRIEN: 12 Exhibit 12 is another letter that you wrote 13 ο. in June of 2000? 14 MR. PORTER: Again so the record is clear, 15 this is a letter to the editor; and I still object. 16 It's not an ex parte communication. It's irrelevant. 17 HEARING OFFICER HALLORAN: Objection 18 overruled. 19 BY MR. O'BRIEN: 20 Did you write that letter that says, "Is it 21 0. really worth the chance of some short-term, quick money 22 23 to sacrifice the good water for a dump? You be the 24 judge. It's your family and grandkids"? Did you write

Page 182 that letter? 1 2 Once again, it has my name on it, and it has Α. 3 some of the opinions that I have. And once again it 4 went to the community -- to the newspaper. HEARING OFFICER HALLORAN: What's the date on 5 6 this, Mr. O'Brien? MR. O'BRIEN: That last one, Judge? 7 HEARING OFFICER HALLORAN: Yes. June of 8 2000? 9 10 MR. O'BRIEN: Yes. 11 HEARING OFFICER HALLORAN: These print once a 12 month? 13 MR. O'BRIEN: June of 2000, that's the only date on it. 14 15 BY MR. O'BRIEN: These are all documents, by the way, that you 16 Q. 17 produced in discovery, are they not, Mr. Beardin? You gave me all the letters that you had done over the 18 years? 19 That's what was asked for, and once again at 20 Α. the time I was strictly a member of the CCOC. 21 MR. O'BRIEN: Pardon me just a minute, 22 23 Mr. Hearing officer. 24 MR. PORTER: I also object because this is

Page 183 way before the application was even filed. 1 HEARING OFFICER HALLORAN: Well, we are on 2 the fundamental fairness issue, Mr. Porter, so 3 pre-filing contacts --4 MR. PORTER: But it's not a contact. 5 MR. O'BRIEN: You are aware that there was a 6 previous application, and we filed this application? Ι 7 don't know if you knew that or not. 8 HEARING OFFICER HALLORAN: Yes. 9 MR. PORTER: I just --10 HEARING OFFICER HALLORAN: Go ahead, 11 12 Mr. Porter. You can make a record. MR. PORTER: I just have absolutely no clue 13 what the relevancy is of any of this. I guess that's 14 why I just keep reiterating my objection. I apologize 15 for --16 MR. O'BRIEN: Smirking. 17 BY MR. O'BRIEN: 18 Now, Mr. Beardin even though you knew it was 19 ο. not appropriate to contact Council members after the 20 application was filed and particularly during the 21 hearing and while you were sitting at counsel table as a 22 representative of the party, isn't it true that you went 23 to Mr. Bubik's house to give him a videotape of a 24

Page 184 television program that you had seen during the hearing? 1 Yes, as Mr. Bubik stated, and as Mr. Bubik 2 Α. very correctly stated when I walked up, I says, as a 3 friend, this is something you might be interested in, 4 end of conversation. 5 What was your purpose in going to him with Q. 6 this videotape of this television program that you had 7 8 seen on Saturday night, March 1st, during the hearing? Basically the same as what I stated, Α. 9 whatever, at the last deposition. It was just to bring 10 the point that -- what some big business stated don't 11 always end up being the end results. 12 Were you doing that in order to influence 13 ο. Mr. Bubik's decision that he would be making with 14 respect to the landfill? 15 16 MR. PORTER: Objection, calls for conjecture. 17 Again, it's completely irrelevant to the line of questioning. There's no evidence that any City Council 18 19 member watched the videotape. 20 HEARING OFFICER HALLORAN: Tracy, could you 21 read the question back? (The record was read.) 22 MR. PORTER: And it was conjecture and 23 irrelevant because there is no evidence that anybody 24

1 watched it.

MR. O'BRIEN: I argue that this goes to the 2 gravity of the contact. It was done purposely and 3 intentionally to influence the vote, an ex parte 4 communication during the hearing. That evidence is 5 relevant and should be considered by the PCB. 6 HEARING OFFICER HALLORAN: I think, I am --7 to remain consistent, I think I am going to sustain 8 Mr. Porter's objection; and you can ask it as an offer 9 of proof, and he can answer. 10 BY MR. O'BRIEN: 11 12 ο. Okay. I will ask you this way as an offer of proof: Was it your purpose in offering him that video 13 14 to persuade him to vote against the landfill application? 15 16 Α. No, sir, it was not. As Mr. Roeglin 17 mentioned, everything was pretty well -- you know, it 18 was just information. Information about what? 19 Ο. Just a broad information. It was just 20 Α. nothing in particular. There was -- back up. No, at 21 22 the time. Did this television episode Touched By An 23 ο. Angel have to do with the environment? 24

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Page 186 1 MR. PORTER: Same objection, which is relevancy because there's no evidence it was ever 2 3 watched by the City Council member. 4 MR. O'BRIEN: Has to do with the gravity of the contact. 5 6 HEARING OFFICER HALLORAN: Same ruling, objection sustained. 7 8 MR. O'BRIEN: I can go ahead with an offer of proof? 9 10 HEARING OFFICER HALLORAN: Offer of proof, 11 Mr. O'Brien. 12 MR. O'BRIEN: I will do that. 13 Α. I'm sorry. One more time? 14 BY MR. O'BRIEN: 15 Did this have anything to do with the Q. landfill hearings? 16 17 Α. No, sir. 18 Had nothing to do? Q. 19 Α. Had nothing to do. 20 Well, let's see now. You watched this Q. program on Saturday night, March 1st, right, during the 21 hearing; right? And it's a religiously kind of oriented 22 program with angels coming down from heaven and 23 interacting with people, right? 24

Page 187 It was a very good program. Some people may 1 Α. not think so, but it was good program. It was at that 2 time. And one more time, I'm sorry, again on the 3 question. 4 And the thrust of it was that angels come Ο. 5 down, and they deal with an inventor who is about to 6 invent a machine that's going to make energy from water? 7 MR. PORTER: Can I show an ongoing objection 8 to any questions regarding the Touched By the Angel 9 episode? 10 11 MR. O'BRIEN: I'm assuming that this is all 12 an offer of proof. HEARING OFFICER HALLORAN: It's an offer of 13 14 proof. MR. O'BRIEN: I will do this all as an offer 15 16 of proof. HEARING OFFICER HALLORAN: Are we going to go 17 through the same thing we did in opening? I feel like 18 I've watched the episode twice now. What are we doing 19 now, Mr. O'Brien? 20 MR. O'BRIEN: I'm going to show the episode, 21 a little bit of the episode. 22 HEARING OFFICER HALLORAN: For the record, we 23 are showing a little bit of the touched by the video 24

Page 188 (sic) episode that was Petitioner's Exhibit 14. 1 MR. O'BRIEN: It's actually a DVD made from 2 that video, same thing. It's easier to pop in. 3 BY MR. O'BRIEN: 4 So what happens? Just explain to the hearing 5 Ο. officer what happens in this episode. 6 Basically what you had stated is fairly Α. 7 Someone had invented -- had an invention that 8 correct. was close to being complete, and it was turning a glass 9 of water into electricity. 10 And this inventor, Chester from Gun Smoke, 11 Q. he's very concerned about the environment and thinks a 12 lot more about the environment than he does about money; 13 14 right? 15 Α. That could be construed as the main thought 16 of the video or movie. And so the movie, it sort of starts out with 17 Q. 18 the angels, you know, talking about how wonderful the earth was before man came along and began to destroy it, 19 build, right? 20 Best I remember. 21 Α. HEARING OFFICER HALLORAN: Mr. O'Brien, why 22 are we watching this? 23 MR. O'BRIEN: I just want to take him through 24

Page 189 a few of the themes and see if they aren't precisely the 1 same themes that he struck in his letters to the editor, 2 and this indeed had everything to do with the hearings 3 that were ongoing. 4 HEARING OFFICER HALLORAN: You can't ask that 5 6 orally without the video? MR. O'BRIEN: I think a few of the statements 7 will be helpful. 8 HEARING OFFICER HALLORAN: I'll be the judge 9 of that, but let's proceed. 10 MR. PORTER: We're still under an offer of 11 proof? 12 13 HEARING OFFICER HALLORAN: Yes. MR. O'BRIEN: Yes, I understand this is an 14 offer of proof. 15 BY MR. O'BRIEN: 16 So the movie starts out with the angels 17 Ο. talking about the earth, right? You remember this part 18 of the video? 19 20 HEARING OFFICER HALLORAN: By the way, the court reporter is not taking down the script. 21 MR. O'BRIEN: The DVD will be of record. 22 BY MR. O'BRIEN: 23 So, Mr. Beardin, basically the energy company 24 0.

Page 190 would help the angels convince this Chester to buy the 1 device so they can supposedly finish it, complete it 2 because he's going to die; do you remember that? 3 Best I recollect, that's the drift of the Α. 4 program. 5 6 ο. So he gets visited by one of the angels here, right? 7 Yes, she is one of them. 8 Α. And she's driving an old clunker, and he 9 ο. says, well, let somebody else worry about the ozone 10 11 layer. He's very environmentally concerned, right? 12 Α. He appears to be, yes. 13 Q. He is really not concerned about money, right? 14 It don't indicate that, and he only has six 15 Α. months to live approximately. 16 HEARING OFFICER HALLORAN: We're talking 17 about Dennis Weaver? 18 THE WITNESS: Yes. 19 BY MR. O'BRIEN: 20 Do you remember that part? 21 ο. HEARING OFFICER HALLORAN: You're going to 22 23 have to turn it off while Mr. Beardin answers. BY MR. O'BRIEN: 24

Page 191 Do you remember that part of the movie? Q. 1 After revisiting it, yes, it seems familiar. Α. 2 And that guy who is telling the little kid 3 ο. money isn't everything, he is one of the angels sent 4 down from heaven? Do you remember that? 5 Α. Can I visit -- who was talking, was that not 6 Dennis Weaver? 7 Q. No, that was one of the angels. 8 Α. Oh, okay. 9 MR. PORTER: If it helps, I'll stipulate that 10 11 that's an angel. HEARING OFFICER HALLORAN: Mr. Porter 12 13 stipulates that it's an angel. 14 MR. O'BRIEN: I'll take that stipulation. BY MR. O'BRIEN: 15 Do you remember that? 16 Q. It's familiar, yes. 17 Α. HEARING OFFICER HALLORAN: Mr. O'Brien, I am 18 not sure what this is about. 19 MR. O'BRIEN: This is about --20 HEARING OFFICER HALLORAN: Turn it mute or 21 something. I can't talk and listen to angels and 22 Mr. Beardin as well as you. I am not sure -- I think 23 Mr. Beardin understands the point you're driving. I'm 24

Page 192 certainly understanding it. And I think it will be 1 reflected to the Board. As far as you showing bits and 2 pieces of the video, I'm not sure -- if you can clarify 3 4 again why you're doing that? MR. O'BRIEN: Your Honor, I am trying to 5 simply demonstrate, which I think is obvious, which is 6 he was attempting to give to a Council member a 7 8 dramatization of precisely the same arguments that he'd been making for several years in his letters to the 9 editor. And he was president of the CCOC. He was a 10 party to the proceedings. He knew he shouldn't be doing 11 that, and he clearly did it to influence the Council 12 members' decision. And he denies it, and I'm trying to 13 impeach him. 14 HEARING OFFICER HALLORAN: But -- but --15 MR. O'BRIEN: If it helps, is that not 16 I mean, is it not obvious that that was what obvious? 17 18 he was doing? HEARING OFFICER HALLORAN: I am not the 19 ultimate decision-maker. 20 I understand that. MR. O'BRIEN: 21 HEARING OFFICER HALLORAN: It's obvious that 22 I'm not sure why we need this and why we can't just do 23 an oral without injecting, you know, every two seconds a 24

17 19 18 24 ₽ ω 222 21  $\mathbf{N}$ 94 ч л 14 μ ω 12 11 10 0 Ø œ J σ ப 4 ŝ N 1 sai พลธ You and with оп p e с С people. i n something ЪЯ quell Ηħ under ive-К the MR Your something Q. Μr. you decide Н Ņ ò Þ Ρ. the r minute  $\dot{o}$ Your walked an 1 City O'BRIEN: who Bubik. argument decide video, Which offer like day you're Did That Yes н ເນ 0 MR. MR. HEARING HEARING he Council part You đn believe you s, ht You that μŢ denies people O'BRIEN: O'BRIEN: 0f same but н to him, н would ор 0 Hi did had court going proof, offe OFFICER OFFICER цŢ ø Saturday this next that' the а 8 mentioned did really thi the be н to н only this he but Ø Ø Н μ, Ι day said, interested You midst tape HALLORAN: the HALLORAN : Ħ television н had good night happy Т happy don't give đ one, to ı point ດ ເນ ct O already н. Т Sunday? of any program, Mr. ť and р ч Н during which 0 know that people 1n friend 0 not not to? program Okay. н r give Hann ι • seen seeing the hearing? н. t ы go the go Again, right? don' who thi who was -ىر video н. ст • đ Thanks further further hearing, dramatized ß ct ct were he W Ó might want ₹e ta Like some And ted Page 193 are not t 0 н

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Page 194 It was not maybe the same day. It may have 1 Α. been before or it may have been after. 2 You saw it on Saturday night? The program 3 Ο. aired on Saturday night, there's a stipulation to that 4 effect, on Saturday night, March 1st, at 7:00. How many 5 copies of this video did you make? 6 There may be six, I don't know, thereabouts; 7 Α. and I may have passed one of them around. 8 Who did you offer the video to, Hann, Bubik? 9 Ο. How about Kissick? 10 To the best of my knowledge, no. 11 Α. You said in your deposition you thought you 12 Ο. maybe gave it to Kissick, too? 13 I may have. I may have went to his house, 14 Α. but I don't think anybody was home; and I did not go 15 I may have. 16 back. MR. PORTER: I realize we are in an offer of 17 proof, but it seems like we're not getting the answer 18 out before the questions are coming. 19 MR. O'BRIEN: I will try to be better about 20 that. 21 BY MR. O'BRIEN: 22 Did you offer it to Colwill? 23 Ο. I don't remember honestly. I may have gone Α. 24

2 19 18 17 94 ч U 23 22 20 14 13 12 11 10 24 ဖ œ 7 თ s 4 ω Ν ч ВΥ Μr knew 100 р 0 Question, within В 0 Ħ 0ť in don' Åq Ļ Ċ ò eason you Q, н О Ηh MR. ered the him. r, favor like percent К ςt 0 his  $\dot{\mathcal{O}}$ õ ю. ≥ 0 ₽ i. t В 0 remember an Ϋ́, O'BRIEN: landfill? Ēη it Ηh ອກຈ ω stance 0f to He eг "Why offer didn't pag MR. MR. to Not "Did Did HEARING Didn' н Didn't may Mayor sure the ч т may him. Ø not? O'BRIEN: с<del>т</del> О You 100 PORTER:  $\mathcal{C}^{\dagger}$ not You and 0f on đ application 0 0ť not You 0 Gingrich You ΜĀ offer him proof OFFICER the offer percent offer have line s t d Why have уоц knowledge, say say landfill? ч. 1 stance He Again, did 0 0 been 18, ч. П remember і; Т in offered ų, HALLORAN: because 0 may it's expansion? 0 your You 0,1 your <u>ب</u> home, Gingrich we're Mayor not no, Gingrich? not Д deposition Didn't - قسوا saying deposition you have little £T. but н tt O i n offer Gingrich Page did ក ល knew him. an been Н you that? awkward; may not because No. and н. П impeachment his You say that home t 0 who Ξ not 0 н line, л Н ល wasn't that? didn' tance ወ You have the voted Page 195 Ŗ but ٠4 ы ĊT.  $\mathbf{c}^{\dagger}$ 

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Page 196 Gingrich?" Answer, "There was no reason. Just I didn't 1 go by his place. I didn't see any reason to offer it to 2 Mr. Gingrich." Question, "Was that because you thought 3 he had his mind made up about the landfill expansion?" 4 Answer, "I knew his stance on it. That was about it." 5 Do you remember that question and answer? 6 That I may have -- I probably said 7 Okay. Α. that I knew his stance on it, but that doesn't mean that 8 I knew his stance for or against the landfill. I just 9 thought I knew his stance on it. 10 11 Ο. Let me understand that one now. If you knew 12 his stance on it, how can you know his stance and not 13 know what his stance was? Well, that was the question you said, did I 14 Α. 15 know his stance on it. My guestion was: The reason you didn't give 16 Q. him the videotape is because you knew his stance on the 17 landfill? 18 19 Α. And my answer was? You said, "I knew his stance on it. That was 20 Q. about it." 21Oh, okay. That was about it. 22 Α. MR. PORTER: Again, I'm trying to shut up 23 because this is supposed to be an offer of proof, but 24

Page 197 that is not an impeaching statement. So it would be 1 improper impeachment if somehow my objection is 2 ultimately overruled by the PCB. 3 HEARING OFFICER HALLORAN: You know, I am a 4 little unclear where the offer of proof begins and ends 5 6 right now. MR. O'BRIEN: I'm assuming I am still in the 7 offer of proof. I'll concede that. 8 HEARING OFFICER HALLORAN: Right. And the 9 impeachment, if that's what it was, is weak at best. I 10 am not sure where you're going with that. But I would 11 direct Mr. Beardin to be a little more, I guess, clearer 12 on your answers, yes and no, if that's what it calls for 13 because I'm having a little trouble understanding what 14 you're saying. But in any event, we can proceed. 15 BY MR. O'BRIEN: 16 Who other than the City Council members did 17 Ο. you offer this video to on Sunday, the following day? 18 That I'm not sure who I offered it to. I say Α. 19 I had some others, and I did mention it to the people. 20 I don't know for sure at this time. 21 Okay. Did you contact Councilman Kissick up 22 Ο. to six times to express your views on the landfill 23 expansion, to express your opposition after the 24

Page 198 application was filed on November 22nd, 2002? 1 As I stated in the deposition, I did not 2 Α. remember Mr. Kissick. He may have a better memory than 3 I do, but I did not remember I believe was very close to 4 my statement. 5 Did you contact Councilman Colwill a couple Q. 6 of times after the application was filed to express your 7 opposition to the application? 8 HEARING OFFICER HALLORAN: As far as I'm 9 concerned, this is not in an offer of proof. 10 MR. O'BRIEN: I'm sorry. I should have said. 11 When I left the video, I stopped my offer of proof. 12 MR. PORTER: I apologize. Can I have that 13 one read back? I wasn't paying as close of attention as 14 I should have been. 15 HEARING OFFICER HALLORAN: Right. Tracy? 16 (The record was read.) 17 I believe I stated I'm not sure. I may have 18 Α. stated that I'm not sure, I don't remember; but if 19 Mr. Colwill says I did, his memory may be better than 20 But I do not remember I think was my answer at 21 mine. the time, was it not? 22 BY MR. O'BRIEN: 23 Did the CCOC organize a letter writing 24 Q.

Page 199 1 campaign so that letters would be sent to the councilmen 2 before, during and after the hearing to convince them to vote against the expansion? 3 Α. They had letters made up if someone -- if it 4 was a public -- the way the public felt, if that was 5 6 what the public wanted to say to the Council members, it 7 was offered to them for them to sign and to mail in. This exhibit has already been identified. 8 Q. Would you take a look through Petitioner's Exhibit 4? 9 It's a series of letters that Councilman Hann says he 10 received. 11 Α. Correct. 12 And you looked through that before 13 Q. 14 previously? Yes, sir. 15 Α. Are those the kinds of form letters that were 16 Ο. sent to Council members? 17 Once again, these were possibly typed up by a 18 Α. member of the CCOC and taken out and handed out if the 19 public -- if that was the public's opinion and they so 20 wished, they would sign one and take it and mail it in. 21 It was not forced upon anyone. It was just we asked --22 it was asked, you know, is this your opinion on the 23 landfill; if it is --24

Page 200 Q. Those letters were sent before, during and 1 after the hearing; is that correct? 2 3 Α. I'm not sure. If they're postmarked as such, that would be so. 4 5 Well, did the CCOC organize this letter Ο. 6 writing campaign? Well, we -- it looks like it's one that we 7 Α. had typed up. And if it was the opinion of the citizens 8 of the community, they would sign it. 9 10 ο. Did you supply them with envelopes addressed 11 to the Council members? 12 We may have supplied them. I'm not sure what Α. my statement was at the time. Do you have that? 13 14 Ο. I'm sorry. What? We may have supplied envelopes. 15 Α. I am not sure at the time. I don't remember what my statement 16 was on that at the time. 17 MR. O'BRIEN: That's all the questions I 18 have. 19 20 HEARING OFFICER HALLORAN: Thank you, Mr. O'Brien. Mr. Porter? 21 CROSS-EXAMINATION 22 BY MR. PORTER: 23 Q. Do you have a recollection of ever attempting 24

Page 201 to contact a City Council member after the application 1 was filed before the decision? 2 No, sir, I don't. If they stated I had 3 Α. called, I honestly do not remember if I did contact 4 them. I don't remember. 5 Do you ever remember a City Council member 6 Ο. just telling you I can't discuss it? 7 It sounds like the answer they gave. 8 Α. If I contacted them, that was the answers they gave to me. 9 That is how they were instructed. 10 But you simply don't have a recollection one 11 Ο. way or the other, is that right? 12 13 Α. No, sir, I do not. When you handed the tape to Mr. Bubik, he 14 Ο. didn't talk to you about the landfill, did he? 15 No, sir, he did not. Α. 16 At no time did Mr. Colwill or Mr. Kissick 17 Ο. ever indicate to you or anyone at the CCOC that they 18 would vote against the landfill in ex change for a CCOC 19 endorsement, did they? 20 No, sir. There was no indication of that, 21 Α. and I was not in charge of the CCOC at the time that 22 occurred. 23 24 Q. The videotape --

Page 202 MR. PORTER: Mr. Halloran, this is in way of 1 questions that I'm asking only in case somewhere along 2 the way the PCB overrules your sustaining of my 3 objection as to the videotape. I don't want this to be 4 construed as some waiver of that objection. I quess I 5 just wanted to make that record. 6 HEARING OFFICER HALLORAN: 7 Okay. MR. O'BRIEN: That's fair. 8 HEARING OFFICER HALLORAN: Proceed. 9 BY MR. PORTER: 10 The videotape doesn't even involve a 11 Ο. landfill, does it? 12 No, sir, it does not. 13 Α. You don't have any personal knowledge that 14 Ο. any City Council member ever watched the videotape, do 15 16 you? No, sir, I do not. 17 Α. To your knowledge, no City Council member 18 Ο. ever based -- strike that. 19 To your knowledge, no City Council member 20 21 based his decision on an episode of Touched By the 22 Angel? 23 No, sir, I don't believe they did. Α. 24 That concept is pretty silly, isn't it? Q.

Page 203 It's carrying a whole lot more weight than --1 Α. like I said, than it's authorized. It is very silly. 2 MR. PORTER: I have nothing further. 3 HEARING OFFICER HALLORAN: Thank you. 4 Mr. O'Brien? 5 MR. O'BRIEN: No further questions. 6 HEARING OFFICER HALLORAN: Thank you. You 7 may step down. Does anybody need a quick break, or do 8 we have one more witness from you, Mr. O'Brien? 9 MR. O'BRIEN: I don't think so. 10 THE COURT REPORTER: I would. 11 HEARING OFFICER HALLORAN: If the court 12 reporter wants a break, she gets a break. 13 (A brief recess was taken.) 14 HEARING OFFICER HALLORAN: I think we are 15 going to go back on the record. At this point, Mr. 16 O'Brien, the petitioner has rested? 17 MR. O'BRIEN: Just like to offer some 18 exhibits is all. 19 Right. HEARING OFFICER HALLORAN: We got 20 some housekeeping matters to do. Thank you, 21 Mr. O'Brien. What exhibits are you going to offer? Ι 22 don't have 21. Is that --23 MR. O'BRIEN: No. You won't have 21. Ι 24

Page 204 didn't use it. I will give you that which is an 1 updated, and there's a 22 which is Holmstrom's memo. 2 That's just an updated list, and I've taken out the ones 3 I didn't use. I will go through the exhibits one by one 4 and just make sure I've offered them all. 5 HEARING OFFICER HALLORAN: As far as 6 housekeeping matters, Petitioner's Exhibit No. 1, 7 Petitioner's Exhibit No. 6 and Petitioner's Exhibit 8 No. 5 for starters, I have them up here; but as far as I 9 know they have not been offered. 10 MR. O'BRIEN: You're right. Let's see, 11 No. 5, what was the other you mentioned, 6? 12 HEARING OFFICER HALLORAN: 6, 5. 13 MR. O'BRIEN: 6 is the one that was difficult 14 to read, and I won't offer 6. 15 16 HEARING OFFICER HALLORAN: You are going 17 to --18 MR. O'BRIEN: Get a better copy. It's the one that basically Kissick says something to the effect 19 that the CCOC endorsement helped him, so I'm offering 20 that. I did not offer it previously. 21 HEARING OFFICER HALLORAN: And 5 you offered. 22 MR. O'BRIEN: I had it identified, and I'm 23 not using it. It was a flier. And 7 I'm not using. 24

Page 205 MR. PORTER: Did we address 1? 1 HEARING OFFICER HALLORAN: If you hold on, 2 Mr. Porter, I'm trying to go as fast as I can here. 3 No. 7? 4 MR. O'BRIEN: Not used. 5 HEARING OFFICER HALLORAN: You are offering 6 No. 6 and No. 1. 7 MR. O'BRIEN: Actually 6 has already been 8 admitted, and I am offering No. 1; and that has not yet 9 10 been admitted. That's the interrogatory answers. 11 HEARING OFFICER HALLORAN: No. 6, Mr. Porter, 12 I think you had an objection. MR. PORTER: No. 6, I do believe I did 13 I need -- can I take a look at it? This is not 14 object. dated, and there's a couple or several Rochelle 15 articles; so if I could just take a look at what 6 is. 16 17 If it is what I'm thinking, it is already admitted. 18 HEARING OFFICER HALLORAN: I'm thinking the transcript will reflect the date; but, you know, I don't 19 20 see it on here. MR. O'BRIEN: It's only datable by the 21 events. It recites the election. 22 MR. PORTER: 6 is the one that's difficult to 23 24 read.

Page 206 You can MR. O'BRIEN: You have a copy of it. 1 have that one, too, if you want it. 2 MR. PORTER: And the date is sometime in 3 2001? 4 MR. O'BRIEN: Probably right after the 5 election in April. 6 MR. PORTER: Objection, irrelevant. 7 HEARING OFFICER HALLORAN: Okay. I'm going 8 to admit it over objection. 9 (Petitioner's Exhibit No. 6 is 10 11 admitted into evidence.) HEARING OFFICER HALLORAN: And No. 1, Answers 12 13 to Petitioner's First Set of Interrogatories. MR. PORTER: I would object. It's a hearsay 14 document, and I don't believe the foundation was laid as 15 to whether or not all of the answers that are obtained 16 therein were indeed the individual's answers. 17 MR. O'BRIEN: I think it's relevant to 18 Kissick's impeachment. 19 HEARING OFFICER HALLORAN: I'm sorry, Mr. 20 O'Brien? 21 MR. O'BRIEN: I think it's relevant to 22 Councilman Kissick's impeachment. He said he was 23 contacted by Beardin six times after the application was 24

Page 207 filed. It was a sworn interrogatory answer. I think it 1 should come into the record now. 2 HEARING OFFICER HALLORAN: I am going to 3 admit it over objection. 4 (Petitioner's Exhibit No. 1 was 5 admitted into evidence.) 6 HEARING OFFICER HALLORAN: We have 7 Petitioner's Exhibit No. 9. 8 MR. O'BRIEN: I would offer the Beardin 9 letters which are 9, 10, 11, 12, and I did not use 13. 10 HEARING OFFICER HALLORAN: Mr. Porter, I 11 think you have stated your objection; correct? 12 MR. PORTER: Correct, irrelevant, 13 inadmissible, does not indicate any ex parte 14 communication. These are just letters to the editor. 15 HEARING OFFICER HALLORAN: Okay, and I think 16 I made my ruling. I am going to admit it. It may be 17 relevant, as I stated before, to address any of his 18 fundamental fairness issues. So Petitioner's Exhibit 19 Nos. 9, 10, 11, 12 are admitted over objection. 20 (Petitioner's Exhibits Nos. 9 21 through 12 were admitted into 22 evidence.) 23 MR. O'BRIEN: 13 wasn't used. You have 24

Page 208 already admitted 14, the videotape. I think Rick and I 1 have a stipulation that 15 is simply a DVD copy of the 2 same videotape. 3 MR. PORTER: My recollection is those were 4 admitted as an offer of proof only. 14 -- no; no, I 5 stand corrected. That was -- I think it was admitted. 6 HEARING OFFICER HALLORAN: Admitted over 7 objection. 8 MR. O'BRIEN: Right. DVD is simply a copy. 9 HEARING OFFICER HALLORAN: Again, I made the 10 ruling that it may be helpful to corroborate or 11 12 illustrate what the witness was testifying to. With 13 that said, I think we can -- I think before the City proceeds with its case in chief, any members of the 14 public here wish to make public comment or statement at 15 this time? Yes, ma'am. 16 MR. O'BRIEN: Mr. Halloran, one other exhibit 17 was 4. 4 was the Hann letters, and I offer that. Those 18 are the letters -- copies of the letters that Councilman 19 Hann received. 20 MR. PORTER: No objection. 21 HEARING OFFICER HALLORAN: Yeah, that was 22 admitted. 23 MR. O'BRIEN: 24 Okay.

Page 209 1 HEARING OFFICER HALLORAN: I'm sorry. Step up, please. And here's what happens. You can take the 2 If you just want to give public comment and state seat. 3 your peace, so be it. If you want to give public 4 statement, that means you will be sworn in and subject 5 to cross-examination. And with that said if you're 6 sworn in, the Board will most probably give it more 7 weight than if you're not. What would your druthers be? 8 MS. LINDSEY STOUFFER: I would say I don't 9 mind being sworn in. 10 HEARING OFFICER HALLORAN: Great. You can 11 step up here and raise your right hand, and Tracy will 12 13 swear you in. 14 LINDSEY STOUFFER, having been firstly duly sworn, gave a public statement 15 16 as follows: Okay. I would just like to start by saying that I don't see how the Council's decisions could have 17 18 been biased because in today's society we are run by 19 greed and also by the power to be liked by other people. 20 And I think for the decision to be biased, the entire council would have to have the same mindset; and I can 21 22 tell by with the differences in these gentlemen that there was no difference -- or there was difference in 23 their minds at the time that they made the decision. 24

Page 210 1 I don't know what their mindset was at the time, but I can honestly say that I don't believe that 2 3 their decision was biased. I can also say that I am hurt to be at this hearing today because I was here with 4 a few of my partners in school, and we heard both sides 5 of the argument. We heard the CCOC's argument, and we 6 7 spoke in one of their hearings that they had at the VFW; 8 and we also visited the landfill to hear Mr. Hilbert and Mr. Gelderloos's stories. And we asked them few 9 questions while we were there. 10

And we asked Mr. Hilbert and Mr. Gelderloos 11 12 whether or not if the siting hearing did not go as they had hoped, which was in their favor, would they pursue 13 anything further? We were told by both of them no, they 14 15 would not pursue anything further if the siting hearing 16 did not go as they had intended. And we also asked if the landfill expansion did not go through, would they 17 18 exhume site one, they said no.

And I believe that it would be irresponsible on our part to allow them to have the expansion at this time. I believe that they are unready for the expansion at this time.

23 HEARING OFFICER HALLORAN: Thank you.24 Mr. O'Brien?

Page 211 MR. O'BRIEN: Just didn't get a name is all. 1 HEARING OFFICER HALLORAN: I'm sorry. Your 2 name and spell it? 3 MS. STOUFFER: Lindsey Stouffer. My last 4 name is S-t-o-u-f-f-e-r. 5 MR. O'BRIEN: You were here before? 6 MS. STOUFFER: Yes. 7 HEARING OFFICER HALLORAN: 8 Thank you. MR. PORTER: No questions. 9 HEARING OFFICER HALLORAN: Thank you. You 10 may step down. 11 HEARING OFFICER HALLORAN: Any other 12 comments, statements at this time? Seeing no hands --13 yes, ma'am. You can come up, please. 14 HEARING OFFICER HALLORAN: Again, would you 15 like to make comment or statement? Would you like to be 16 sworn in and subject to cross? 17 18 MS. SHIRLEY KERSTEN: I will be sworn in. 19 SHIRLEY KERSTEN, 20 having been first duly sworn, gave a public statement as 21 follows: My name is Shirley Kersten. I live on a farm 22 about six miles southeast of here, just northwest of the Village of Steward downstream from the landfill. My 23 24 husband and I farmed in Reynolds Township in Lee County

Page 212 1 for 47 years. My husband is now deceased, but I am now 2 still actively engaged in farming and have been managing 3 my own land, some of which is very near Rochelle as well 4 as my family's farm which is near Steward.

I have taught quite a few years in the public schools of Illinois, including six years as a special reading teacher at Central School here in Rochelle and two years teaching fourth grade in Steward Elementary School. At present I am a volunteer mentor in third and fourth grades at Steward School. I also work part time for the Wal-Mart Pharmacy delivering medicine.

I would like to get away from my script just 12 a little bit here to say that I have not been coerced 13 14 into coming up here to speak. We farmers are pretty 15 busy, and we don't always hear what's going on with 16 Rochelle and yet it concerns us much. And sometimes 17 we're just glad to have people let us know, such as the 18 CCOC what is going on; and that way we're a pretty 19 independent bunch. We decide what we think is right, 20 and we go ahead with that.

I have given you all these facts of my background because I have been told by a person involved in Rochelle city planning that we farmers really have no business meddling in the government affairs of Rochelle.

1.

Page 213 1 I have not only taught school and worked in Rochelle, I 2 also pay a large amount of real estate taxes on land to 3 the schools in Rochelle and help support the Ogle/Lee 4 Fire District.

As you might guess having been a teacher, I am all for the schools and voted for both the new school in Steward and the new high school in Rochelle, even though my vote placed a disproportionate land tax on two of my siblings who live outside the school district and cannot vote. So I think farmers do have a reason to be interested in what happens in Rochelle.

I think the City Council in their vote against expansion of the landfill made a very wise, well-thought-out, intelligent, sensible, and courageous decision.

I would like to give you some more reasons 16 why we as farmers are so concerned. First of all, 17 couldn't the removal of prime class one soils around 18 Rochelle for a landfill be considered pollution? 19 Soil 20 that can no longer be used to produce food and fiber, the best soil in the world which has provided the 21 greatest quantity, the highest quality of food at the 22 lowest price in the world in proportion to incomes. 23 Second, we farmers have been very 24

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Page 214 1 conscientious about applying herbicides and insecticides to the soil. At one time the EPA was very concerned 2 about Atrazine herbicide which we applied to our corn 3 fields. They said we should not use Atrazine anymore. 4 This was bad news to the farmers because Atrazine did 5 such a good, economical job of controlling weeds. 6 7 Chemical companies had to come up with other new, safe 8 chemicals to take the place of Atrazine.

9 This is a very lengthy, costly process for 10 the chemical companies; and they passed this extra cost 11 down to the farmers. Which means that the farmers' cost 12 of growing corn is growing much higher.

Ironically I have just read recently of more 13 14 exact studies on the use of Atrazine which proves that Atrazine wasn't harmful in the first place. We farmers 15 16 have worked especially hard over the past 20 years to 17 keep our soil in our fields so that soil runoff will not 18 pollute ditches, creeks, and streams. We build grass 19 waterways, filter strips along creeks and streams; we 20 have many other methods of controlling runoff.

We are particularly careful not to Contaminate the ground water which is our source of drinking water. Shouldn't the city of Rochelle and the Illinois Pollution Board be as concerned?

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Page 215 Now, I know that it has been said many times by the promoters of expanding the landfill that there will be no hazardous materials deposited in the landfill and that the landfill will not leak and contaminate the ground water. History has proved otherwise. At some point in time the landfill will leak.

Third, if Rochelle is going to grow in leaps 7 and bounds as the city planners tell us, will we not 8 have enough of a problem taking care of the waste of 9 Rochelle and the community without taking garbage from 10 other cities? No one can really convince me that the 11 big city planners and garbage haulers coming out from 12 the suburbs are not going to dump as much hazard 13 material as they can get by with. 14

When big cities, and I'm not talking about Rochelle; but when big cities and city politics, power, greed and money of these big cities get involved with our garbage business, anything is liable to happen.

Lastly, there are other ways of disposing waste material rather than burying it in landfills. Couldn't the City of Rochelle research ways of converting waste into power and other useful materials as many other cities do and thus do away with the odor, the runoff, the huge amount of traffic with its

Page 216 problems, and all the possibilities of sicknesses that 1 could be caused by ground water pollution? 2 These new methods will not bring in all the ٦ fees that cities and towns and counties now receive, but 4 they surely would do away with the pollution. We have 5 6 enough pollution in Rochelle without taking in more from cities all over northern Illinois. 7 In summary, let me mention two points of 8 utmost importance that I think are true. One, since the 9 10 City of Rochelle is growing so rapidly, it seems to me 11 that the duty of the city should be to take care of the garbage of only Rochelle and surrounding communities. 12 Why should the city have to worry about the garbage of 13 far-off cities? 14 That leads me to the second point. It is 15 possible to take care of garbage without covering super-16 prime farmland for eternity. I am firmly convinced that 17 the City Council, which made such a wise decision in 18 voting down the landfill, has the intelligence, the 19 common sense, the talent, the moral courage and the 20 dedication to the well-being of this community to tackle 21 just such a challenge in order to dispose of garbage 22 without all the pollution of an expansion of the 23 landfill. And perhaps the garbage disposal company 24

Page 217 might take this modern technology into mind and go about 1 2 making their money that way. Perhaps the Illinois Pollution Control Board could give them some help on 3 that subject. Those are my thoughts, and I thank you 4 for letting me speak before your Board. 5 HEARING OFFICER HALLORAN: Thank you, ma'am. 6 7 Any questions, Mr. O'Brien? MR. O'BRIEN: No. R HEARING OFFICER HALLORAN: Mr. Porter? 9 10 MR. PORTER: No. 11 HEARING OFFICER HALLORAN: Thank you, ma'am. 12 If we could refrain from clapping, this is kind of like a court of law. Anybody else want to come up? Okay. 13 Public comment or statement? You want to get 14 Yes, sir. 15 sworn in? 16 HEARING OFFICER HALLORAN: Okay. Just state 17 your name and spell it for the record. 18 MR. BILL HAYES: I am Bill Hayes, with two l's, B-i-l-l H-a-y-e-s. 19 20 HEARING OFFICER HALLORAN: Thank you. 21 MR. BILL HAYES: Is that all you need? 22 HEARING OFFICER HALLORAN: Sure. 23 BILL HAYES, having been first duly sworn, gave a public statement as 24

Page 218 follows: I just have -- one of the things I have been 1 looking at for a long time, I was on the county board 2 when we had the same kind of problem with the BFI at the 3 time of the Onyx expansion up on 251. I have studied a 4 lot of these problems. One of the things that I 5 don't -- nobody can give me an answer. And what happens 6 7 if this doesn't go through for the people -- if it doesn't pass? Is there anybody responsible for putting 8 in the layer of the presently operated -- new layer of 9 the presently operated landfill, and what's that going 10 to cost and who pays it? Is the city responsible, 11 client responsible? Who is responsible for this 12 magnanimous, probably millions -- more than a million 13 dollars clean-up? And I think that should -and 14 here's another thing. People should -- I have asked 15 many people, and I haven't gotten any answer. Anybody 16 here can answer that? 17 HEARING OFFICER HALLORAN: I think that's 18 You can proceed and I guess find your more rhetorical. 19 This is just a forum to make public answers elsewhere. 20 comment or statement. 21 MR. BILL HAYES: That's all. I haven't been 22

23 able to find that out.

24

HEARING OFFICER HALLORAN: Any questions,

Page 219 1 Mr. O'Brien? 2 MR. O'BRIEN: No. HEARING OFFICER HALLORAN; Mr. Porter? 3 MR. PORTER: No. 4 HEARING OFFICER HALLORAN: Thank you, sir. 5 Ι hope you find the answer to your question. 6 7 MR. BILL HAYES: Okay. HEARING OFFICER HALLORAN: Anyone else at 8 this time? Yes, ma'am. 9 10 MRS. ELLEN HILL: Comment. 11 HEARING OFFICER HALLORAN: Comment. Okay. 12 Thank you, ma'am. 13 MRS. ELLEN HILL: My name is Ellen Hill, and I live near Creston, although my mail comes Route 2, 14 Woodlawn Road, Rochelle. There is some Rochelle 15 residents who do not know where Rochelle's landfill is 16 17 located. It is located on the very west edge of the village of Creston. Creston's water tower is nearby. 18 Creston's grade school is about half to three-quarters 19 mile away, and Creston's wells are less than a mile 20 away. It has been proven that there is an aquifer under 21 the current landfill. We are told in the mid '90s that 22 the landfill was leaking. 23 24 I have lived in Creston area for more than 50

Page 220 1 years. And in that time I can name almost 50 people of 2 my friends who have either died of cancer or are cancer 3 survivors. Within the last two years, we have had two 4 Creston people in there early 50s, born and raised in 5 Creston, who have had kidney cancer. It is my 6 understanding that this is a rather rare type of cancer. 7 This scares me.

Is it fair that Rochelle dumps on another 8 town and may be contaminating their water? Rochelle's 9 wells are on the same aquifer as Creston but farther 10 away from the landfill than Creston wells are. 11 Do you think this is worth a gamble? I don't, and I sincerely 12 thank the Council for their decision against the 13 landfill expansion. Thank you. 14

HEARING OFFICER HALLORAN: Thank you, ma'am.Anyone else at this time? Yes, please step up.

17 MS. JANET STALHEBER: Just comment.

18 HEARING OFFICER HALLORAN: Okay.

MS. JANET STALHEBER: My name is Janet Stalheber. I live within the city of Rochelle and vote within the city of Rochelle. My question is, why are we here? I sat through all of the hearings whenever it was, February, March, back. I was here when the City Council voted against expanding the landfill. And, you

18 Ч б ր Մ μ 12 24 23 222 21 20 19 17 14 4 Ц 10 φ œ 7 υ A, ω ч Ν going case, quest: devi for going people people money people questions members. people 0 Hi speech future voted Creston, there times know, which Rochelle F ions are t 0 was why ጂ ወ and ő voted for generations decided wanted. letters wanted. ő get get just can н paid about it; send, this we are b And And, That am not Н ы О non-binding going sell and for for was and Rochelle; ¥е н for that against t 0 morning 0 M an H And seems don't ŀ. Ħı μ. Π interested doing environs ìt; യ our the our can't may expansion they ct O н т course, the member this and very clear dearly lnos know editor, have children н very well 0 <del>Г</del> thi the City and referendum wished, don't imagine was Мe this other ίΩ. ₽. ₩ formulating Faust ст О ť landfill don't 75 цŢ again? ever 0 H not Council and d d the know anyone and hearing percent afternoon why the to than that рау plos it? worth afterwards know what the devil what grandchildren in Rochelle, the ¥e landfill And expansion has for money. voted that's ccoc his whatever О Њ City some letters have are how and н. т mentioned, concerning soul the organization what 0 Ħi get the more many -بر Council what when (T people ť the for Π ы С lots ¥e not benefits the more and our the the the ¥e were Page but free О Њ who are 221

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Page 222 The technology supposedly is going to solve 1 all of our problems, just like the last landfill liner 2 technology which is now leaking is going to solve all of 3 The only thing that's going to solve our our problems. 4 problems, friends, is integrity and responsibility. 5 We can take the responsibility for our own waste and other 6 7 people, other cities can take the responsibility for their waste and deal with it effectively. 8

9 Did you know that a large percentage of the 10 trash that we generate that's the recycled stuff is 11 being bought by China? And they're using it very 12 effectively to make all kinds of neat stuff because we 13 don't have the will to do it ourselves.

I asked about the benefits for Rochelle. 14 If the landfill expansion were to go through, what will we 15 16 get from it? And what kind of guarantees are going to 17 be put up that, one, it will never, ever leak, never, 18 under any circumstances, and that no one will ever get sick or die or that the land and the water will never, 19 20 ever be polluted? Is somebody willing to put up enough money in an escrow account to take care of any of these 21 problems should they arise? I sincerely doubt it. 22

Again, it's all about integrity andresponsibility. That's what is going to solve our

Page 223 problems and a little forward thinking, not relying on 1 2 technology and not looking at the all mighty dollar. 3 Thank you. Thank you, ma'am. 4 HEARING OFFICER HALLORAN: 5 Anyone else at this time, comment, statement? And I will -- yes, sir. 6 7 MR. ROGER BEARDIN: Good afternoon. HEARING OFFICER HALLORAN: Would you like to 8 be sworn in or give public comment? 9 MR. ROGER BEARDIN: Public comment. 10 HEARING OFFICER HALLORAN: Okay. Thank you. 11 MR. ROGER BEARDIN: My name is Roger Beardin. 12 13 I live on 18725 Illinois East Route 38. Our property 14 backs up to the landfill. The only thing that separates us from the landfill is the railroad track. We have 15 quite a few concerns against the landfill going in, one 16 17 of them first being traffic. 18 The traffic going to be coming in as the semis coming down 38 are going to be turning right next 19 to my mother's property where my brother and my mother 20 They have widened supposedly this turning 21 live at. section, which is fine. They have put in a turning lane 22 to turn onto Mulford Road; but for the traffic coming 23 off of Mulford Road back onto 38, there's no accel lane 24

Page 224 1 or any place for these people to accel to when they pull 2 back on the highway headed back for Rochelle. You're 3 going to have a slow truck with traffic coming over the 4 hill with no place to go. So there's a very large 5 concern of traffic coming down through there.

6 They're wanting to open the landfill at 4:00 7 o'clock in the morning. All these truck drivers get paid by the load. So if that landfill is going to open 8 9 at 4:00 o'clock in the morning, we're going to be 10 sitting there at 3:00 o'clock in the morning waiting to 11 get in this landfill. So we're going to be having 12 traffic coming in front of our houses down through 13 there. The house is very close to the road now since they've widened it. It's close to Mulford Road. 14

15 If it does go through, they're going to want 16 to take Mulford Road and widen Mulford. Our land is for 17 farmland. It's not for a road. We don't feel that we 18 want to sell land. At that time it'll have to be 19 approached.

20 One of our other concerns is water. We have 21 two houses on this farmland. We're within a half mile 22 of the landfill. The landfill says we will give you 23 well protection. Okay. If you have got well 24 protection, it's fine. If it does contaminate the Page 225 1 water, what are they going to do for us? You're not 2 going to drill a new well if the water down there is 3 contaminated unless you want to drill down into farther 4 contamination, the same way with Creston and everybody 5 else.

If it contaminates the water, it's all done. 6 They're not going to go fix it. They're not going to go 7 clean it. It's our source of water. 30 years ago, did 8 you buy bottled water? No. We didn't have any worry 9 about water. Now you buy water. You've got water in 10 11 your house because you don't know what you're drinking. You go buy water and keep it in there because we don't 12 13 know.

14 So if you come and ruin my well, where am I 15 going to get water at? Where is my brother and his 16 family going to get water at? Where is Creston going to 17 get their water from? You're not going to truck it in. 18 You're not going to keep purifying it. So we have got a 19 concern about that.

Also the landfill used to have a -- has a drainage ditch running through the middle of the property. People say they're going to take and change -- take the drainage ditch out, put a water retention pond in to catch the drainage, water coming

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Page 227 Like they say, how many times do we have to 1 keep telling people that we don't want it? If it has to 2 go down state, I'm sure everybody that has sat in here 3 and talked, they're willing to go down state and say the 4 Pay our money to go down there. We're 5 same thing. fighting -- we're arguing with a big identity. They 6 have got lots of moneys. All their hearings, they pay 7 the people to come up here and talk big bucks. The last 8 hearing they asked one of the ladies, and she told how 9 much she was paid to be a professional witness. Okay. 10 11 Everybody that's talking in here, they're not professional witnesses. They're the people that live in 12 13 Rochelle. They're the people that live in Creston. We keep telling everybody, we don't want it. They voted 14 in -- the people of Rochelle voted in their City 15 Council, and the City Council listened to what they 16 said; but here we are again saying we don't want the 17 18 expansion.

19 There's so many concerns here that it just 20 boggles your mind. You know, you could go on and on and 21 on; but, you know, you just don't know where to stop. 22 That's my feelings on it, and I appreciate you taking 23 the time to let me come up and talk and express my 24 opinions, saying anything. If there's any questions?

Page 228 HEARING OFFICER HALLORAN: Thank you, 1 The Board appreciates your time. Mr. Beardin. 2 MR. ROGER BEARDIN: Thank you. 3 HEARING OFFICER HALLORAN: Anyone else at 4 this point in time? I see no hands. I spoke to soon. 5 6 Sir? HEARING OFFICER HALLORAN: You want to give 7 comment, sir, or statement? 8 Comment, sir. 9 MR. THOMAS VILLA: 10 HEARING OFFICER HALLORAN: Just state your 11 name and spell it for the record. MR. THOMAS VILLA: If I don't speak up, I'm 12 13 going to say to myself tomorrow, tonight, why didn't I open up? Why didn't I say something? I thank you for 14 the opportunity. My name is Tom Villa, spelled like 15 villa. I live at 1261 Tilton Park Drive. I have been a 16 resident of Rochelle for about 30, 35 years, close to 17 18 it. I was appointed to the landfill committee, 19 and I am no expert, not in the least. I knew nothing 20 about landfills; but here I am, I was appointed to the 21 landfill committee. And I was to sit there and make 22 some kind of decision and judgment about what the city 23 was going to do. So with the help of the computer, with 24

Page 229 1 the help of friends, I was able to solicit some material from the EPA, a lot of watch groups on the computer; and 2 it gave me some sleepless nights. 3 We are in a situation in this town like other 4 towns that are on record of having their water 5 We have Cell One that I don't know how 6 contaminated. 7 long it's been in operation or been there. I know that I have been here 30 years, and 30 years ago we were 8 remodeling a house on Lincoln Highway; and I was using 9 my father-in-law's station wagon to get rid of some 10 11 lumber and drywall. And so I pulled into the landfill. They told 12 me where to go. And as I'm throwing the stuff out of 13 the back of my van, station wagon, up pulls this 14 humongous, humongous truck next to me, and out started 15 oozing I don't know how many tons of hog heads and hide 16 and blood and crap and slime. It got on my father-in-17 law's truck. We couldn't get the smell off the tires 18 and off the truck, off my shoes, out of my nostrils for 19 a long time, long time. 20 And I thought -- at the time I didn't know. 21 It was just like one of those deals where you're not an 22 expert. You don't know what's going on. That's one of 23 the things they dump into a landfill. Fine. 24

Page 230 Well, later I find out that the EPA put out 1 2 some regulations, and a lot of that stuff that was being 3 dumped into that landfill can't be dumped there anymore. 4 So years and years of this crap that was legally put in 5 at the time is in the ground. And after all the 6 research that I did, as I said, I had some sleepless 7 nights because I realized that every time it rains, 8 every time it snows, that seepage gets into that cover; 9 and it sinks a little more, penetrates a little more, 10 and gets into that crap and just starts that oozing 11 again. 12 It's on record. It's on record that there were a lot of violations out there where the leche was 13 14 flowing. That thing is full. And I want to tell you 15 folks, we're going to pay some day for that No. 1 Cell. The other thing that I want to say that --16 the comment that I really want to make at this point as 17 I'm leaving you, it seems disgraceful that a council who 18 listens to the people is being penalized and being 19 20 scrutinized for their decisions. It's disgraceful. 21 Thank you. HEARING OFFICER HALLORAN: 22 Thank you, 23 Mr. Villa. Anyone else at this point in time. Okay. 24 Mr. Porter?

Page 231 MR. PORTER: I have one witness. First of 1 all, did Counsel rest? 2 HEARING OFFICER HALLORAN: Counsel did rest. 3 MR. PORTER: I have one witness. It's 4 Mr. Helsten. I call Charles Helsten to the stand. 5 HEARING OFFICER HALLORAN: Mr. Helsten? 6 7 THE WITNESS: Good afternoon, Hearing Officer. 8 HEARING OFFICER HALLORAN: Raise your right 9 10 hand, and the court reporter will swear you in. CHARLES HELSTEN, 11 12 called as a witness herein, having been first duly sworn, was examined and testified as follows: 13 14 DIRECT EXAMINATION BY MR. PORTER: 15 Good afternoon. 16 Ο. Good afternoon. 17 Α. 18 Ο. So, Mr. Helsten, where do you work? 19 Α. Hinshaw & Culbertson. I am a partner, residence in the Rockford office. 20 21 I hear you have some of the finest help Ø. available. Who did you represent at the time that the 22 City of Rochelle 39.2 hearings were commencing? 23 24 I represented City Staff. Α.

1 Q. At some point on April 28th, 2003, did you 2 telephone Mr. Holmstrom?

Page 232

3 A. Yes.

4 Q. Why?

We should back up for me to explain to give 5 Α. you full explanation as to why I contacted Mr. Holmstrom 6 on April 28. On Friday, I believe it was April 25th, 7 the morning after the vote, I contacted City Staff and 8 said I would like to approach the City Council in a 9 public meeting so we did not have any ex parte problems 10 11 and point out to them that there is only one regulated recharge zone in the state of Illinois as a matter of 12 13 law. That's located in Tazewell County outside east And as such their determination that -- this 14 Peoria. was on Criterion 9 that, in essence, this was within a 15 regulated recharge zone was against the manifest weight 16 of the evidence. 17

I said, while I'm there because I like to be a cautious practitioner, I would also like to ask the Council to consider adopting the conditions in the event there was ever a reversal. It wouldn't constitute conditional siting. As I said, that Monday night, April 28th, I said it's not considered conditional siting.

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Page 233 I just would like you to consider that. 1 I asked City Staff to both put it on the 2 agenda because we were coming down to the end of the 3 time period that this City Council, the one that 4 considered the application, would be holding office. I 5 also said we need to send notice out in the siting 6 proceeding as well to the parties, to the participants 7 because although we are taking it up as part of the City 8 Council meeting which we can, it's really a part of the 9 It's really a part of the siting process. 10 process. On Monday, early afternoon, I was in the 11 I called Mr. Saletros (phonetic) again to Chicago area. 12 see if it was on the agenda and if notice had gone out 13 to the participants. I learned at that time that it was 14 on the agenda, but that notice had not gone out under 15 the siting caption, under the caption of the siting 16 matter to the participants such as the applicant 17

18 Rochelle Waste Disposal, LLC, and to the Concerned19 Citizens of Ogle County.

At that point in time, here was my thought process. I want to make sure that the applicant and the objectors have actual notice of the fact that I am going to appear on Monday night and present these issues to them. So I better get on the phone. My first call Page 234 1 would have been to Mr. O'Brien had I remembered his 2 phone number. I could not remember Mr. O'Brien's phone 3 number other than the 639 prefix.

However, since Mr. Holmstrom, as he said, is 4 also counsel for the applicant, I have his number 5 memorized because I have dealt with Mr. Holmstrom for 6 7 years, both in Rochelle where we had permitting issues where I represented the City and he represented the 8 landfill on the host agreement where he was -- when we 9 10 negotiated that when he was on one side and I was on 11 another side. There's another site where he represents 12 the operator Freeport, and I represent the city. 13 So I knew his number by heart.

I was on the road in the West Chicago area, DuPage County area. So I dialed him up. What I told Mr. Holmstrom is I had intended that you get both separate notice that it would be on the agenda and that it would be put on the agenda. I just called City Staff, and I understand that it is simply on the agenda; thereby, I am giving you notice.

21 Mr. Holmstrom and I then had a conversation 22 which is roughly consistent with the memo that was 23 introduced other than the last paragraph of that where 24 we talked about certain things. I said I'm not sure

Page 235 that the City Council will even entertain it tonight. 1 They may entertain it. They may not. Or because you 2 didn't get notice as part of the siting proceeding, they 3 may kick it over to Wednesday night; but I emphasized to 4 Mr. Holmstrom, Wednesday night is the last night that 5 they could act. 6 Why was that? 7 ο. Because the City Council -- the new City 8 Α. 9 Council I believe was empaneled on May 1st, 2003. That was my recollection. 10 11 Q. Okay. So we're clear, at any time did you tell Mr. Holmstrom that no action would be taken on 12 13 April 28th, 2003? I told him specifically I was going down 14 Α. No. there to put the matter before the council. Whether 15 they considered it or not was another matter is what I 16 17 told him. And you relied on Mr. Holmstrom then to 18 Q. contact his counsel, Mr. O'Brien? 19 I asked him to contact Mr. O'Brien if he 20 Ά. 21 would. And --22 Q. After that I called Mr. Mueller who 23 Α. represented the Concerned Citizens, got his voice mail, 24

Page 236 left him a voice mail message consistent with or 1 substantially similar to the conversation I had with 2 Mr. Holmstrom. 3 And did you attend the City Council meeting ο. 4 on April 28th, 2003? 5 Α. Yes. 6 And did anybody on behalf of the applicant 7 Ο. attend? 8 Yes, I remember Mr. Hilbert being there. Α. 9 Mr. Gelderloos may have been there, too; but I remember 10 11 Mr. Hilbert being there and speaking. MR. PORTER: Nothing further. 12 13 HEARING OFFICER HALLORAN: Thank you. Before you proceed, Mr. O'Brien, I want to make the record 14 15 clear, the document Mr. Helsten was referring to I believe is Petitioner's Exhibit No. 22. Thank you, Mr. 16 17 O'Brien. (Petitioner's Exhibit No. 23 18 was identified.) 19 CROSS-EXAMINATION 20 BY MR. O'BRIEN: 21 Mr. Helsten, I want to show Petitioner's 22 Ο. Exhibit 23 which is Respondent's Request to Admit to 23 Petitioner and ask you to take a look at that document. 24

Page 237 MR. O'BRIEN: Do you have it? 1 MR. PORTER: I don't have it with me. 2 I only have one copy. MR. O'BRIEN: 3 I'll look over his shoulder real MR. PORTER: 4 quick. 5 Α. Yes. 6 BY MR. O'BRIEN: 7 Did you draft that request to admit? 8 Ο. I can't remember if I drafted it or if 9 Δ. Mr. Porter since he was doing some of the discovery work 10 drafted it and provided it to me for my review. 11 Did you sign it? 12 Ο. Yes. 13 Α. And basically the request to admit was you 14 Q. were asking us to admit what had happened in the phone 15 exchange between you and Holmstrom, is that right? 16 I think so. 17 Α. And you characterized that in Paragraph 3. 18 Q. Would you read Paragraph 3 into the record as to how you 19 characterized what occurred? 20 It says, "Mr. Helsten left a phone message 21 Α. informing Mr. Holmstrom that the City Council of 22 Rochelle, Illinois, may reconsider its vote on several 23 issues pertaining to the siting proceedings had in this 24

Page 238 1 matter at its regularly scheduled meeting of Monday 2 evening, April 28, 2003."

Q. So you were asking us to admit that all you4 had done was leave a phone message for Mr. Holmstrom?

A. That's what it appears now, but I can tell you my best recollection is -- and I don't know if this is a disconnect between Mr. Porter and I, and I signed this without looking at it carefully, which I have been accused of doing because I'm on the run a lot; and that's my sin to which I will readily confess, but I -my best recollection is I talked to Mr. Holmstrom.

12 Q. But you said in the request to admit, which13 was prepared on August 8th?

14 A. Yes.

Q.

Q. Which was much closer to the incident, that
all you did was leave a phone message for Holmstrom?
A. That's what the request to admit says, but as
I stated I might not have looked at it closely.

19 Q. Well, let me just understand, Mr. Helsten, 20 are you uncertain as to whether you actually talked to 21 Holmstrom?

A. No. I believe I did talk to him on thephone.

24

So the request to admit, regardless of who

Page 239 drafted it, you or Porter, is inaccurate to the extent 1 that it says you merely left a phone message? 2 3 I believe so, yes. Α. MR. O'BRIEN: No further questions. 4 HEARING OFFICER HALLORAN: Thank you. 5 Mr. Porter? 6 7 MR. PORTER: Nothing further. HEARING OFFICER HALLORAN: You may step down, 8 Thank you very much. 9 Mr. Helsten. 10 MR. O'BRIEN: I'll have to make a copy of 11 this to put it in the record. 12 HEARING OFFICER HALLORAN: At break. 13 MR. O'BRIEN: I would offer that document. HEARING OFFICER HALLORAN: While we are still 14 15 on the record, Petitioner's Exhibit No. 15 16 MR. O'BRIEN: That's the DVD. HEARING OFFICER HALLORAN: Yeah. 17 I don't 18 remember you offering this. MR. O'BRIEN: I said that we had agreed that 19 20 it's -- by stipulation, it's simply a copy of the video. HEARING OFFICER HALLORAN: Oh, okay. 21 22 MR. O'BRIEN: Right? MR. PORTER: I have never seen the DVD. 23 Ιf indeed it is just a copy of the video, I believe that 24

Page 240 the hearing officer has already allowed it over my 1 objection. 2 3 HEARING OFFICER HALLORAN: Indeed, if it is a copy, subject to Mr. Porter's comments, I will admit it 4 into --5 MR. O'BRIEN: It's a bookmark copy, in other 6 words, you can switch ahead to the particular shots that 7 I wanted to get to; but it has the whole video on it. 8 HEARING OFFICER HALLORAN: 9 Petitioner's 10 Exhibit No. 15 is admitted. 11 (Petitioner's Exhibit No. 15 is admitted into evidence.) 12 13 MR. O'BRIEN: And 23, the Request to Admit 14 drafted by Hinshaw. MR. PORTER: I would object to the relevancy. 15 It was our request to them to which I believe they 16 17 denied. 18 MR. O'BRIEN: But it characterizes Mr. Helsten's version of the initial exchange between he 19 and Mr. Holmstrom. I think it's relevant. 20 21 HEARING OFFICER HALLORAN: Mr. Porter? 22 MR. PORTER: If I can respond to that. Mr. Holmstrom admitted that he spoke to Mr. Helsten, and 23 Mr. Helsten said he admitted that he spoke to Mr. 24

Page 241 Holmstrom. So I just don't see how that's relevant. 1 HEARING OFFICER HALLORAN: I think it's 2 relevant. It may be overkill, but I think I will admit 3 it over Mr. Porter's objection, Petitioner's Exhibit 23; 4 5 and you'll give me a copy of that. 6 (Petitioner's Exhibit No. 23 was admitted into evidence.) 7 I will. Would it be MR. O'BRIEN: 8 satisfactory to put that in the mail to you tomorrow? 9 10 HEARING OFFICER HALLORAN: I think you can 11 copy it now. Mr. McKinney has been very, very good at 12 that. I may have to do this again; but before I forget, 13 I'm supposed to make a credibility determination. 14 MR. PORTER: Mr. Hearing Officer, we haven't rested yet. I just have some exhibits, as well. 15 HEARING OFFICER HALLORAN: I just wanted to 16 put it on record before I forget. Mr. Porter, before 17 you forget, you can --18 19 MR. PORTER: I'm sorry to interrupt. HEARING OFFICER HALLORAN: That's okay 20 because I have tendency to forget. 21 MR. PORTER: You normally do that at the 22 end of the hearing. I have just four exhibits that 23 24 Mr. O'Brien has agreed to stipulate to. It's

Page 242 Respondent's Exhibit 3 which is a certified copy of 1 the agenda for the April 28th meeting, as well as 2 Respondent's Exhibit No. 4 which is a certified copy of 3 the general published schedule of City Council meetings 4 which references that a meeting would indeed occur. 5 HEARING OFFICER HALLORAN: I'm sorry. 6 Respondent's Exhibit No. 3 is a certified copy of the 7 April 28th meeting? 8 MR. PORTER: Agenda of the April 28th 9 meeting. 10 11 HEARING OFFICER HALLORAN: Okay. I'm sorry. MR. PORTER: And Respondent's 4 is a copy of 12 the schedule of regular meetings of the Rochelle City 13 Council, which references that a meeting would take 14 place on that date. Respondent's Exhibit 5 is a copy of 15 the minutes to the April 24th, 2003, City Council 16 meeting; and Respondent's Exhibit 6 is a copy of the 17 April 28th, 2003, minutes to the City Council meeting. 18 And I believe Mr. O'Brien has stipulated to all of 19 those. 20 So stipulated. MR. O'BRIEN: 21 Terrific. They HEARING OFFICER HALLORAN: 22 are admitted. 23 (Respondent's Exhibits Nos. 3 24

Page 243 through 6 were admitted into 1 evidence.) 2 MR. HELSTEN: May I speak with Mr. Porter for 3 a second? 4 HEARING OFFICER HALLORAN: Sure. We can go 5 off the record for a few minutes. 6 (A brief recess was taken.) 7 HEARING OFFICER HALLORAN: Back on the 8 record. 9 MR. PORTER: First, I would offer all of 10 those, and were they admitted? 11 12 MR. O'BRIEN: No objection. HEARING OFFICER HALLORAN: They were 13 admitted. 14 MR. PORTER: Second, I do have one additional 15 witness. He was on Mr. O'Brien's witness list which 16 would be Mr. Hilbert. 17 HEARING OFFICER HALLORAN: All right. 18 Please, raise your right hand, Mr. Hilbert, and Tracy 19 will swear you in. 20 THOMAS A. HILBERT, 21 called as a witness herein, having been first duly 22 sworn, was examined and testified as follows: 23 DIRECT EXAMINATION 24

Page 244 BY MR. PORTER: 1 Good afternoon. State your name for the Ο. 2 record? 3 My name is Thomas Adams Hilbert, spelled Α. 4 H-i-l-b-e-r-t. 5 And how are you employed? 6 Q. I am employed by Winnebago Reclamation 7 Α. Service. 8 Which was -- were you employed by the Ο. 9 applicant at issue in this case? 10 Α. Yes. 11 And you are still employed by the applicant 12 Q. at issue in this case, correct? 13 Yes. 14 Α. Isn't it true that you were e-mailed all City 15 Q. of Rochelle agendas when they came out? 16 I do now receive the Rochelle City agendas by 17 Α. 18 e-mail. Did you receive them as of April 24th of 19 Ο. 2003? 20 No, I did not. 21 Α. Did you attend the April 28th, 2003, meeting? 22 Q. Yes, I did. 23 Α. MR. PORTER: Nothing further. 24

Page 245 1 HEARING OFFICER HALLORAN: Thank you. Mr. O'Brien? 2 MR. O'BRIEN: No questions. 3 HEARING OFFICER HALLORAN: You may step down. 4 Geez, I almost forgot again. Here we go. I'm supposed 5 to make a credibility determination of the witnesses 6 that testified here today; and based on my legal 7 experience and judgment, I find that there are no issues 8 of credibility with any of the witnesses that have 9 testified. With that said, I think we are going to -- I 10 11 want to take a 30-minute break for a number of reasons. We've got some housekeeping matters regarding 12 13 post-hearing briefing schedule. I want to give an opportunity for any members that may want to speak or 14 15 make a comment to come here. My knee-jerk reaction at this point is this has ended a little sooner than I 16 17 anticipated, and I think -- and I'm a little leery about letting us all go at 4:00 o'clock. So I am going to 18 have to beg your indulgence, and I think I'm going to 19 20 leave the hearing open until 6:00 o'clock to see if any members of the public are still out there coming in 21 after work to make a comment. I want everybody to have 22 an opportunity to speak if they so choose. With that 23 said, I think we're going to take a 35-minute break. 24

Page 246 We'll be back here at 4:00 o'clock, and we will talk 1 2 then. Thank you. (A recess was taken from 3 3:20 p.m. to 4:05 p.m.) 4 HEARING OFFICER HALLORAN: We are back on the 5 6 record. It's approximately 4:10. Off the record the parties discussed a briefing schedule; and based on my 7 calculations, the transcript will be ready and hopefully 8 on our website on December 22nd. With that said, public 9 comment is due to be filed January 5th. The Petitioner's 10 11 opening brief is due to be filed January 16th, 2004. The City's response, the Respondent's response is due 12 February 6th, 2004. Petitioner's reply, if any, is due 13 February 13th, 2004. And the Petitioner has stated that 14 he is going to waive the statutory decision deadline to 15 and including April 29th, 2004; and he will send in a 16 written waiver of that sort. 17 With that said, I would welcome I guess at 18 this time any further public comment, public statement. 19 And what I plan to do is after the public statement, 20 public comment, is take a break for a little while. And 21 if nobody comes in, you know, prior to 6:00, I'll 22 probably close the hearing then. And I will not be back 23 The notice says December 10th and 11th it 24 tomorrow.

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Page 247 will continue as necessary. If we wrap it up today, we 1 2 wrap it up today. But I should digress, Mr. O'Brien, would you like to give a closing? 3 MR. O'BRIEN: Mr. Porter and I have agreed to 4 waive closing and do it in our written briefs. 5 HEARING OFFICER HALLORAN: Thank you very 6 7 Okay. Any further public comments, statements? much. Yes, sir. Would you like to be give public statement or 8 Would you like to be sworn in then? 9 comment. 10 MR. CLIFF SIMONSON: Yes. 11 CLIFF SIMONSON, having been first duly sworn, gave a public statement as 12 13 follows: My name is Cliff Simonson, S-i-m-o-n-s-o-n, 14 154 Park Avenue, DeKalb. I am also on the DeKalb County Board and on the planning committee; but my testimony 15 tonight is as individual testimony. I am not 16 17 representing the board. 18 I'll give some of my background in brief to 19 shed more light on my testimony. I got my Ph.D. in soil 20 and plant science, but I had over 80 hours of course hours in chemistry and over 40 hours in biological 21 sciences. And my career has a lot of it gone into those 22 two areas. It's basically split into soils, terrain and 23 24 plant use, one kind or another, or into areas of

1 chemistry.

Detailed soil surveys I began in Illinois, 2 spent two years on the Illinois State Soil Survey, One 3 of the years in Iroquois County where I mapped soils. 4 About half of the soils in DeKalb County and in eastern 5 6 Ogle County are soils that I mapped in Iroquois County back in 1940. Then I mapped also detailed surveys in 7 the state of Maryland and in British Ganna in South 8 I carried out the world's only soil survey by 9 America. 10 helicopter, a Bell G 47 with pontoons on it, about 5,000 11 square miles of fresh water marshes and swamps in That would be about seven times the area 12 British Ganna. of DeKalb County, maybe six times the area of Ogle 13 County. 14

I spent six years in strategic military intelligence doing soils, terrain and the movement of all kinds of vehicles and troops over about 7 million square miles in Europe and Asia, 13 countries. That would be about two-and-a-third times the size of the United States in that period of time.

21 Most of the information was in foreign 22 languages which Americans don't generally bother to 23 read; but if you read foreign language from other 24 countries, you get guite a different picture of that

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Page 249 1 country than you do reading what the Americans say about 2 foreign countries.

I will start with the -- we're in a global 3 economy whether we like it or not. And in that economy 4 with the world as a whole, we're adding about 380,000 5 people born per day, a growing population and a 6 7 shrinking availability of soils. The first global survey of farmland in the United States was done about 8 four, five years ago. And they have concluded that half 9 of the agricultural land in the world is sick; that due 10 11 to salinity and erosion and other problems, that only 12 about half of the current land is in decent shape. And 13 it's shrinking.

In the United States we started out with about 600 million acres of suitable farmland. We're losing approximately one-and-one-half million acres a year, mostly to urban sprawl. And we think we've got unlimited amounts of land, but we're importing more and more products. We're exporting less and less products.

The last figures I saw made by the Illinois and State Farm Bureau had from 1992 to 1997. In 1992 our surplus of exports over imports of agricultural products was 26 billion dollars. Five years later it was down to 12 billion dollars. There will come a time

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Page 250 1 not too far down the road when our farmland is not going 2 to supply all of the agricultural products that we need, 3 and we will have to be importing.

And when that time comes, I predict that from 4 having traveled in foreign countries and seeing what 5 prices are there and the subsidies that are given to the 6 farmers there to produce those goods, that our prices 7 for agricultural products is going to somewhere between 8 double and triple when we reach that stage. Right now 9 we are importing more than 40 percent of all the fruits 10 that we consume in the United States. 11

12 Going on down then to the other half where 13 most of my life has been spent, chemistry, I spent the 14 four war years in 1942 to '45 in chemical warfare 15 research. And there were 60 of us at Northwestern 16 University working in pairs or trios over a variety of 17 approaches to dealing with poison gases and other 18 problems in chemical warfare.

And I was fortunate to be working in an area where I came up with the answer, developed a catalyst that neutralized the poison gas the Germans were ready to use in World War II. They had tens of thousands of gallons of it up behind the front lines ready to go. They never turned it loose because they never had

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1 protection against it; we did.

2 I made the first batch August 17th, 1942, and continued with that. After we wrapped up our projects 3 4 at Northwestern, I was transferred to the University of Illinois where, working with a nuclear physicist, we 5 6 developed the spray to knock out the Anopheles mosquitoes and control malaria out in the Pacific 7 8 theater because we were losing more casualties to 9 malaria than we were Japanese gunfire. 10 Once we developed that solution, the 11 engineers took over and made a new exhaust manifold to put on fighter planes that were used to go in and lay 12 13 down the sprays before any Americans went ashore. 14 After the war, then I taught analytical 15 chemistry for three semesters at the University of Illinois, Champaign-Urbana; and my students broke every 16 17 record in the book for laboratory grades. My entire 18 class had an A average in their laboratory experiments. 19 I was able to pass on my expertise in the laboratory to my students. Much of the rest of the time 20 21 I was with the -- before I came to Maryland -- Illinois, I was with the U.S. Department of Agriculture at 22 Beltsville, Maryland, and doing research in soil, plant, 23 24 animal relationships.

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Page 252 In 1968 I came to Northern Illinois 1 University to teach earth science in which I taught six 2 3 different courses in soils, world-soil geography, 4 conservation of natural resources. Then to -- going off on to the hearing examiner's area, I took in the first 5 6 EPA state of the art conference in Philadelphia in 1980. And then they moved them to Cincinnati where I attended 7 five or six of those conferences in the '80s and '90s. 8 And they dealt with one area of toxic chemicals. 9 The 10 other one was dealing with landfills.

11 And the one thing that showed up there, they 12 gave the success in experiments -- successes and 13 failures of the different experiments they were running, 14 and the liners were showing up with one failure after 15 another, no matter -- and this was state of the art 16 where they were reporting the newest research from 17 government, from universities, from other organizations.

I just want to close with a few comments about the general characteristics of chemical compounds, organic and inorganic. I have worked with hundreds of them including a whole lot of toxic ones, but a number of them that aren't so toxic, as well. Inorganic metals and elements are practically all susceptible to reactions with other chemicals in their environment.

Page 253 The only ones that practically are not 1 affected by their environment are the noble metals 2 especially platinum and iridium. And I had the pleasure 3 of when I worked at Beltsville for a few years of 4 working with practically all the platinum-ware and 5 6 iridium-ware that the U.S. Department of Agriculture We could run it 168 hours a week for a while; and 7 had. then because somebody stole some of it downtown, then we 8 had to put it in a safe every night, which cut you back 9 from using the stuff 168 hours a week to 40 hours or 10 11 more a week. Going to organic chemicals, all organic 12 chemicals react with some things in their environment. 13 There's no such thing as a durable organic compound. 14 And that includes your liners because they undergo 15 changes due to the environment they're in. They will 16 They will have other problems 17 dry up. They will crack. It's impossible to make anything out of 18 in there. organic material that has the kind of sustainability 19 20 that, by the way, farmland has. I have walked on soils in China that have 21 been farmed for more than 4,000 years. I have walked on 22 soils in northern Europe and Scandinavia that have been 23

24 farmed for over 2,000 years. Actually farmland, farming

17 19 10 10 εц 24 23 22 24 20 18 ч Л 14 4 12 11 L 4 0 9 œ -1 σ σ 4 ι, J N ب ر United ٢Ť μ. ເປັ ເປັ And Then thing beings every destroying block farmland have you've urban н Р moving down coming material μ. р е ۲ħ 'n rst andpoint, 1 († his ц, trucks he we the sprawl, that other place from got States ц ц along very Some have addition onl goes get 0 sprawl, piled on high ĸ our that Route tt O the Now, lasts And There put developed and 0 Hì the ever sustainable through, has and haul gear natural when the come ð problem here, Π'Π garbage situation destroys they 3 8 ր-Ծ discovered they Åq well top у. tt destroying Greek ip seeing urban no other national ц. t through also out 0ť country н DeKalb produce resources ц. Ц will in. destroys economic the them. coliseums, like and the sprawl wind this นธе DeKalb. be water dump action the ìn because United all here ď'n from s 0 looking Farming which, the the use comes farmland destroying more this ч. С н under Buildings where ч ъ made Ø farmland will world States, Ο But ы on Πh personal along, feet а ст Уq live പ്പ. ഗ land garbage; more that they preservation  $\mathbf{P}$ be except the Ηħ ք where the 0 Hi ଏ ଜ less go that bunch looking still in the which farmland farmland. way, only have soil continue 'nb' and they than the human 0 Ħ Page 254 it's the đ ear ф

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Page 255 1 of farmland the highest and best use, using the real 2 estate terminology. The Netherlands did it in 1933. 3 Great Britain did it in 1947.

And actually what the British did, it even 4 went up on the totem pole above the right of eminent 5 Eminent domain still remains in the English domain. 6 law; but if you use it, you cannot convert agricultural 7 8 land into any other use. You have to leave it, and that's every other developed country in the world. 9 Either we're a lot smarter than the rest of the 10 countries are, or we're are a lot dumber. I will let 11 other people decide. 12

But that is -- those are facts and figures 13 that bear down on this case like they bear down on any 14 other case where we're considering destroying the best 15 farmland in the world. By the way, from all I've seen, 16 Drummer silty clay loam is still the best soil in the 17 world when it's properly tile drained. And in DeKalb 18 County, 98 percent of our soils -- and in the eastern 19 part Ogle County you have got similar soils; 98 percent 20 21 in DeKalb County is made up of the best soils, topography and climate in the world. And it's being 22 23 destroyed at a pitiful rate. So that is my testimony. 24 If there are any questions, I will be happy to answer.

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Page 256 1 HEARING OFFICER HALLORAN: Thank you, sir. Mr. O'Brien? 2 MR. O'BRIEN: I have no questions. 3 HEARING OFFICER HALLORAN: Mr. Porter? 4 MR. PORTER: No questions. 5 6 HEARING OFFICER HALLORAN: Thank you. You 7 may step down. Anybody else? I know there was a 8 sign-up list back there, and it looked like, I don't 9 know, at quick glance maybe 45 people signed up; and I 10 think there's probably been 16 or 17 speakers so far. 11 That's just as an aside. I guess speak now or forever 12 hold your peace. I will come back and open up the record again depending on when we leave here right now. 13 Anybody else at this time? 14 HEARING OFFICER HALLORAN: Were you up here 15 16 before? 17 MS. JANET STALHEBER: Yes, I was. May I 18 speak again? HEARING OFFICER HALLORAN: 19 Sure. As a 20 comment or a statement? MS. STALHEBER: I will make a statement this 21 time since we're talking about some facts here. 22 JANET STALHEBER, 23 24 having been first duly sworn, gave a public statement as

Page 257 During the break, I ran home and got my notes 1 follows: from the City Council meeting where they voted on the 2 acceptance or rejection of the landfill. 3 As I was sitting in the audience listening to the guestions, it 4 5 seemed that there was some indication that, perhaps, Mr. 6 Beardin was attempting to influence City Council 7 members. And the only consistency in the voting on the proposal on all nine criteria was Mayor Gingrich who 8 9 voted ves on all criteria. Everyone else had mixed 10 votes. And looking at them, how many yes votes, there were a total of 45 votes, 5 Council members and 9 11 12 criteria they voted on for a total of 45 votes.

And there were 27 yes's and 18 no's, giving us a 60 percent, that's with Mayor Gingrich's votes. If we discount his total yes vote, we have 18 yes, and 18 no out of a total of 36; which is 50 percent yes and 50 percent no.

18 So whatever you're trying -- if you're trying 19 to influence them, Mr. Beardin, I am afraid it probably 20 didn't work; and I can assume that they voted on the 21 basis of what they learned at the hearings.

22 Oh, and just one other little thing. I grew 23 up on a farm near Madison, Wisconsin. And after I was 24 married, we lived here in Ogle County out in the country

Page 258 1 near a number of farms. And I have never ever seen a farmer, I have never even known of a farmer who would 2 3 build his manure pile next to his well. HEARING OFFICER HALLORAN: 4 Please try to refrain from clapping. This is a hearing. Anybody 5 else? Yes, ma'am. 6 I would just like to 7 MS. WOLANDA THUESTAD: 8 give a comment. HEARING OFFICER HALLORAN: 9 Okav. 10 MS. WOLANDO THUESTAD: I am Wolanda Thuestad, And I live at 7756 South Locust Road. 11 T-h-u-e-s-t-a-d. That's about three-quarters of a mile south of the 12 landfill. And I have taken vacation days from my work 13 14 to be here during these proceedings, and I took vacation days in the spring to be at the siting hearing. I could 15 16 have gone almost anywhere on my vacation days, but I 17 chose to be in Rochelle, sitting in on some important 18 and interesting hearings about my future. 19 Yes, I think this landfill expansion will 20 affect my future. It's going to affect all of us in 21 negative ways if it gets approved. Most of us here in 22 this room listen to testimony from experts, both pro and We have all learned a great deal. I certainly 23 con. would have learned nothing if I had gone fishing on my 24

1 vacation days.

I also feel the Rochelle City Council members 2 learned a great deal regarding a landfill, its 3 construction, its composition, the daily activities, and 4 the closer procedures. I feel the Council members 5 6 listened to the testimony and voted for what was in the best interest of the community they served. 7 There was a community referendum, and again 8 9 that's just Rochelle people, no other communities could 10 vote, just Rochelle; and they had a 74 percent vote no. 11 That's 74 percent. That's a very loud voice on any issue, a very loud message. And it's also a very clear 12 13 message. The Rochelle City Council members didn't take 14 a vacation from their responsibilities, and I want to 15 thank the Council members for listening to all of the 16 evidence and voting on the facts. 17 Thank you. HEARING OFFICER HALLORAN: 18 Thank you, ma'am. Next? Yes, sir. 19 I will just give comment. 20 MR. THUESTAD: HEARING OFFICER HALLORAN: Okay. 21 Terrific. MR. THUESTAD: Like I said, my glasses broke, 22 23 but I will try. 24 HEARING OFFICER HALLORAN: I got a cheap pair

1 of Wallgreen's 1. 25.

My name is That's all right. MR. THUESTAD: 2 Roger Thuestad, that's T-h-e-u-s-t-a-d. I also live at 3 7756 Locust Road, Rochelle, Illinois. And it's located 4 three-quarters of a mile south of the existing landfill 5 in question. I would like to thank the Rochelle City 6 7 Council for not only hearing the applicant's material requesting the expansion of the present landfill from 80 8 acres to 320 acres once, but a second time. 9 You listened to many expert witnesses 10 11 provided by the applicant. You listened to public 12 comment from many concerned citizens, and you read 13 letters from residents filed with the City Clerk. You had a lot of information from which you could base your 14 decision. I believe your decision was not biased in any 15 way, nor do I think that you had your mind made up 16 before hearing all of the evidence. 17 As a concerned citizen, none of us had any 18 idea which way the vote would go; but I believe the 19 evidence spoke for itself, and you made the correct 20 decision based on the nine criterion. After the first 21

22 hearing, the applicant Rochelle Waste Disposal withdrew 23 its application. One would assume for a lack of being 24 able to prove their case.

The hearing officer, Christine Zeman, on this 1 first application finished her report. She felt that 2 the applicant did not meet the criteria with this 3 application. After hearing the evidence for the second 4 application, the Rochelle City Council voted the 5 6 landfill expansion down. When in session, the hearing officer for the second hearing felt the applicant met 7 the criteria; but he went on to add 50 specific special 8 conditions. This hardly seems as though it was an 9 10 outright endorsement of the facts.

11 Water protection was a big issue in this This application is located over the application. 12 aquifer that provides the people of Rochelle, Creston 13 and rural residences with their water supply. 14 Some of these rural, private wells are shallow, about 150 to 160 15 feet deep. These wells could become contaminated quite 16 easily -- these wells could become contaminated quite 17 easily during contamination of the shallow aquifer, and 18 Rochelle Waste Disposal in their application only wanted 19 to provide protection for people's water and real estate 20 value for a distance of 1,000 feet around the perimeter 21 of the landfill. This included about three residents. 22 That's an awful amount of risk for so little protection. 23 This landfill expansion application was 24

Page 262 proposing to increase its daily tonnage per day from 250 1 tons to 2,500 tons with 2,000 tons per day coming from 2 3 transfer stations. This would increase truck traffic from 6 trucks per hour to 22 trucks per hour. This led 4 to concerns over traffic safety especially for our 5 6 children. Some ride the bus to the Creston Grade School. Some ride the bus to the Rochelle High School, 7 while some may drive to either Kishwaukee Community 8 College or Northern Illinois University. There could be 9 10 as many as 200 semis a day traveling in and out of this 11 landfill. I am proud of this Council for looking past 12 13 the dangling bait of shear tipping fees and considering 14 the long-term effects of the health, welfare and safety 15 of this community. Thank you. HEARING OFFICER HALLORAN: Thank you, sir. 16 Yes, sir. 17 MR. EKBERG: I'd like to make a statement 18 19 okay. 20 HEARING OFFICER HALLORAN: Raise your right 21 hand, and Tracy will swear you in. 22 DEAN EKBERG, 23 having been first duly sworn, gave a public statement as 24 follows: My name is Dean Ekberg, E-k-b-e-r-g. I am a

Page 263 resident of Rockford, Illinois, 4332 O'Connell Street in 1 Rockford. I am also a doctoral student at NIU in 2 hydrogeology. I got my Bachelor's Degree in geology 3 from Wheaton College. I got my Master in Science Degree 4 from University of Missouri at Rolla, Rolla, Missouri, 5 6 in geological engineering. And I am currently a year 7 into my doctoral studies in hydrogeology at NIU. So I drive by -- drive down 38 -- come down 8 9 39 and drive in 38 into school pretty much every day. 10 Because of the commute, I am considering moving to 11 Creston. One of my concerns is about this landfill 12 that's been talked about or extension that's been talked 13 about. As a hydro -- also I have worked in Africa as a hydrogeologist developing water resources, water supply 14 in Zimbabwe, Liberia, Sierra Leone and Ganna. 15 So I have worked a lot with water supply, and 16 my current doctoral research is in ground water in 17 northern Illinois, particularly in the fractured 18 limestone. 19 20 I have got a lot of concerns about this particular site. As a hydrogeologist, there is several 21 factors that concern me about this extension of the land 22 for the Rochelle landfill. Probably the biggest problem 23 that I have with this siting is the proximity of the 24

1 Creston municipal water supply wells to the east side of 2 the Rochelle landfill. The distance, which is about a 3 half a mile, 2,500 feet, whatever, from the landfill to 4 the water wells is a serious concern.

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The second major thing is that the landfill 5 by the tracks there, the railroad tracks, is underlane 6 by a sand-and-gravel aquifer. It's a tributary to the 7 Rock bedrock valley. The tributary valley runs east/ 8 west. The flow is east toward the Creston water well. 9 The Creston water well is actually right in the Rock 10 bedrock valley. It's a north/south valley about 250 11 feet deep. And that is underlane by the Saint Peter 12 sandstone which is where the Creston wells get their 13 14 water.

So aside from the "liner," quote, unquote, 15 that's underneath the landfill -- the current landfill 16 or any future liners that would be under extensions of 17 the landfill, once those are compromised -- and the 18 other gentleman testified as far as the durability of 19 organic compounds in liners. Once that liner is 20 compromised, you are in direct communication with the 21 sand and gravel in the tributary aquifer which is in 22 communication -- and the flow is toward the Creston 23 wells which are in the main rock valley; and then that 24

Page 265 1 is in communication with the Saint Peter sandstone. So 2 you have got a direct conduit once the liner is 3 compromised with the municipal water supply.

So those factors tied together raise grave 4 concerns as far as the safety of the people of Creston 5 6 and rural -- the people on private wells surrounding the Just running some guick numbers on just 7 landfill site. regular Darcy flow, you can come up -- depending on the 8 gradient that you're talking about, how far down the 9 10 Creston well draws the water level when they switch on 11 their pumping, anywhere from 2 to 10 years. Once the liner is compromised, you have got about 2 to 10 years 12 before the water reaches the water well. 13

And that to me -- that's assuming 30 percent porosity, assuming .005 -- either .0005 -- .05 or .001 on the gradient; and that's a serious concern when you are siting something. You have got to look at how safe is Creston with their water. As a hydrogeologist, I would say it's not a very good gamble. Once a community losses their water supply, it's not good.

I also have been observing the landfill operation that William Charles has up in the south of Rockford called Pagel Pit as another example of how well they do with landfills; and that's currently a super

Page 266 So I quess they're not doing too good of a job; 1 fund. but there's been a lot of pollution that's spread out 2 from Pagel Pit, and it's concerned a lot of the 3 residents around Pagel Pit. 4 But the fact that this one is also leaking in 5 6 the proximity to everybody's water supply, as a 7 hydrogeologist I have got a lot of concerns. And it concerns me because I'd like to move to Creston, and it 8 raises a lot of red flags with me. 9 I appreciate the City Council that turned 10 11 this down this spring and two years ago, and I'd just like to express my appreciation for that. Thank you. 12 HEARING OFFICER HALLORAN: Thank you. 13 Mr. O'Brien? 14 MR. O'BRIEN: No questions. 15 HEARING OFFICER HALLORAN: Mr. Porter? 16 17 MR. PORTER: No questions. HEARING OFFICER HALLORAN: Anyone else? 18 Would you like to make public comment or be Yes, sir. 19 sworn in? 20 MR. GEORGE BALSTER: 21 Sworn in. HEARING OFFICER HALLORAN: 22 Tracy. GEORGE BALSTER, 23 having been first duly sworn, gave public statement as 24

Page 267 1 follows: Thanks for hanging around here. I actually 2 was planning on doing this tomorrow, so I'm glad I got a 3 call and was able to do this today. My name is George 4 Balster, spelled B-a-l-s-t-e-r. I live at 401 West 5 North Street in Creston, Illinois.

6 I would say that -- of course, we said no to this landfill expansion once, and then we said no twice; 7 8 and I am here to say no again. I applaud the Rochelle City Council's decision as in the past. Putting a mega 9 10 dump literally on the top of a city and village is a bad 11 idea. And I think the previous person talked about 12 proximity. I think that's my biggest problem with this 13 whole thing.

14 And I am just going -- I don't think anything 15 has changed on this whole deal. I have given basically the same talk every time I have come here. And so I am 16 17 just going to reiterate my concerns for this issue -- on 18 this issue. And I understand there's only so much that you can say about this topic, and I'm sure that 19 20 everybody that's heard this hashed over and over have 21 heard the same points maybe over and over again; but I think it's important that this occur because the scope 22 23 of this decision -- because of the scope of the decision 24 that's being made.

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Page 268 1 This decision will be one that will affect 2 two communities, not just one, and future generations. 3 So it darn well better be the right decision. I did 4 bring one exhibit with me today. This is the third trip 5 for the pickle jar full of garbage.

I think when we talk about this issue and we 6 7 talk about a landfill or a sanitary landfill or a dump, 8 but it's still garbage. And it's basically a smelly and toxic combination of everything that's leftover from 9 society. My question has always been in the past, and 10 it's still a question that I have is what good is there 11 in this garbage? Why would Rochelle actually invite a 12 company to dump thousands of tons of this garbage on our 13 back door? And the other thing is, also, has anything 14 really changed since the last landfill application? 15 Т 16 would say definitely not.

17 I think the first point is that there really 18 was no need two or three years ago for this expansion as 19 far as our local needs, and there's no need now. We 20 have ample capacity for our future needs, and we do not 21 need to be the dumping grounds for all 20 counties of 22 northern Illinois.

No. 2, we would be putting a huge mega dump,
as I mentioned before, between the city and the village;

Page 269 and especially as far as Creston is concerned, I'm 1 concerned that with the prevailing winds, basically we 2 are going to have the stench of garbage in Creston as a 3 And as a bi-product of that, I know common occurrence. 4 when the first application was made, they were trying to 5 make a point that our property values were going to go 6 up because of this. 7

8 I will just tell you that I have lived in 9 Creston since 1996; and if this proposal had been on the 10 table then or there had been a dump there, there's no 11 way that I would have moved to Creston. So -- and if it 12 comes, I'm actually going to leave. So I just don't 13 see, you know -- I see the only way for this to go as 14 far as property values is down.

Geology of this area has stayed the same. 15 If 16 we put this in there, basically we're putting in a mile long, man-made bathtub; and it's not as tight as this 17 18 pickle jar, for sure, with a heavy potential for leaking 19 into our water resources. The liner that we are 20 supposed to rely on for this proposed dump has only been 21 in existence for a few years, not generations.

22 So the bottom line is let's not be naive 23 enough to think that we can fix the soil and water after 24 it's been polluted. I just don't think it's possible.

Page 270 Another point is that the local traffic on 1 Highway 38 is still the same or worse. In traveling 2 from Creston to the Nelson Road west of DeKalb, which I 3 do every day, I have counted as many as 85 cars in those 4 Huge trucks, not pickup trucks will be 10 miles. 5 hauling in 2,500 tons or more of garbage instead of the 6 current 300 tons a day. I just can't imagine mixing 200 7 semi trucks or whatever the number is going to be a day, 8 mix that with bad weather and college and high school 9 students that are in a hurry, I think you're -- on 10 Highway 38, and I think you're asking for a lot of 11 trouble. 12

13 There have been some improvements on Highway 14 38 on the Ogle County side. There has been a turning 15 lane put in at Mulford Road, but I think this is merely 16 going to speed up the traffic. I don't think -- it's 17 still a two-lane road, and there's not enough room for 18 semis and cars on the same road.

19 The cost of road repairs is high, and I 20 just -- one of my concerns is who is going to pay for 21 this. These trucks are not going to use the interstate 22 I don't believe because of the tolls.

The other point is this is a limitedliability company. If this dump has problems and leaks

Page 271 1 after the dump is full and the company is gone, who is 2 going to pay for this even if it's correctable? That's 3 a basic question.

In closing, if we really care about our 4 future generations in this community, just ask this 5 6 basic question again. Why would we even consider having tons and tons of this smelly and toxic material dumped 7 next to our city and village? The potential is very 8 high for polluted air, water and soil. I know that 9 there is a potential for millions of dollars of profit 10 11 for the landfill companies, whoever they are going to be at the time as the years go by and if this goes through. 12 But my play on this is I think what we have here as a 13 community as far as our air and our water and the soil 14 is priceless, and it shouldn't be for sale. We do not 15 want the title of the biggest dump county in Illinois. 16

And I know there's been -- I know the first 17 time or the second time I came to the hearings, I came 18 in the morning; and I saw these people bringing in 19 literally armfuls of boxes and binders full of technical 20 If the health, safety and welfare of the material. 21 public of these communities is taken into account, the 22 answer to this problem lies in the realm of common sense 23 and not in a mountain of binders filled with arguable 24

Page 272 facts. I think that's important. So I just -- it's 1 just a bad idea to put a dump right on top of two 2 cities. 3 I have served on numerous boards when I lived 4 in DeKalb County including the Board of Health. I have 5 6 never had to make a decision concerning the dump; but in this case, I would strongly urge that you uphold 7 previous verdicts on this issue for the reasons 8 presented. I applaud the Rochelle City Council's 9 10 previous decisions. Thank you very much. 11 HEARING OFFICER HALLORAN: Thank you. Mr. O'Brien? 12 MR. O'BRIEN: No questions. 13 14 MR. PORTER: No questions. HEARING OFFICER HALLORAN: Thank you. You 15 may step down. Anyone else? Yes, sir. 16 17 MR. THOMAS VILLA: Can I speak from here? HEARING OFFICER HALLORAN: Did you speak 18 already, sir? 19 20 MR. THOMAS VILLA: Yes. HEARING OFFICER HALLORAN: We are normally 21 limited to one time. I know I let the lady do it. Ιf 22 you could stand up here maybe. You want to make a 23 comment or a statement? 24

Page 273 1 MR. THOMAS VILLA: Comment. Thomas Villa. HEARING OFFICER HALLORAN: V-i-l-l-a? 2 3 MR. THOMAS VILLA: V-i-l-l-a. Two days ago, 4 three days ago I'm driving to DeKalb; and for whatever 5 reason I go on the Creston Road. And I see where 6 they're putting down a huge liner. My question is: Is that part of the land that they have control of, or are 7 8 they just making this expansion without the authority? Go look and see for yourselves. It's a huge liner. 9 10 Okay. Thank you. HEARING OFFICER HALLORAN: Thank you, sir. 11 I 12 had another hand back there I think. Yes, sir. MR. JOSEPH WIEGAND: I'd like to make a 13 statement, sir. 14 HEARING OFFICER HALLORAN: Okay. 15 Thank you. Raise your right hand, and the court reporter will swear 16 17 you in. JOSEPH WIEGAND, 18 having been first duly sworn, gave a public statement as 19 follows: Good evening, sir, my name is Joseph M. 20 Wiegand, spelled W-i-e-g-a-n-d. I live at 32486 White 21 Street, Fairdale, Kirkland, 60146. And I thank you for 22 23 the opportunity to address the hearing officer this 24 evening.

Page 274 In the last month, I have had the opportunity 1 to review the transcripts of the first and second 2 hearings, the minutes of the siting -- the City Council 3 siting meeting, the Rochelle City Council minutes and 4 the filings with regards to this appeal both by the 5 petitioner and by respondents; and in my analysis, the 6 7 issue on appeal is that -- by the petitioner is a claim that their application was not given fair consideration 8 and that the decision ignored the facts, that it was 9 contrary to the evidence presented at the hearing and 10 11 data contained in the application. 12 I wanted to just back up for a moment.

13 Like Mr. Simonson, I'm a member of the DeKalb County Board and in that capacity have sat and reviewed public 14 15 hearings and participated in public hearings in that I have also done so here in Ogle County working 16 venue. with the citizens of Monroe Township. I also have an 17 extensive background in political science especially the 18 processes of American government and public policy with 19 a Bachelor's Degree in political science from the 20 University of the South in Sewanee, Tennessee, two years 21 plus of graduate work at Northern Illinois University in 22 those two fields and a graduate assistantship at the 23 Center for Governmental Studies. 24

Page 275 1 My work has been awarded the Thomas Watson 2 Fellowship and the Harry S. Truman Scholarship. I have also studied public policy on the ground in Costa Rica, 3 South Africa, Italy, the Philippines and South Korea; 4 5 but my passion is about American government. And I was 6 alarmed today to hear in oral arguments an extension of arguments petitioner made in their filing for appeal. 7 8 And that is to call into question the actions of citizens in the public square when an issue of 9 importance is being considered by the decision-makers in 10 their city or in any other governmental entity. 11

To hear this evening, this afternoon, to see 12 evidence put into the record when that evidence is a set 13 of letters to the editor to the local paper, which for 14 some folks in our community is the way that they get the 15 truth delivered to their doorstep. They might not be 16 able to get out and attend a public hearing. They might 17 not get out and attend a local government body, but they 18 read their local paper. 19

20 And the letters to the editor balance and 21 augment the coverage that a newspaper writer, a staff 22 writer might write in a story on a particular item. 23 That phone calls to siting officials, that is, the 24 sitting members of the City Council were made or that Page 276 1 personal visits were made, I think the record has shown 2 throughout that City Council members were extremely 3 diligent and disciplined in their refusal to discuss the 4 items of a pending or ongoing or concluded public 5 hearing with any of those folks who called them on the 6 phone or visited them at the door.

A word of praise is to be spoken for the city fathers and mothers of Rochelle for their discipline in conducting their affairs. But when you read the record of the hearing, what is evident from the many days of testimony that were given is that petitioner in no way proved conclusively that they met the nine criteria for the expansion to be granted.

The evidence that was presented by objectors, 14 learned and scholarly evidence, folks who have a 15 thorough and expert understanding of issues related to 16 hydrology and water contamination, it is -- I believe 17 any rational judge, any rational hearing officer, any 18 rational member of the Illinois Pollution Control Board 19 will be able to agree that petitioner failed to 20 demonstrate that they met a need for the expansion; that 21 petitioner failed to meet standards to protect the 22 public health, safety and welfare; that petitioner 23 failed to prove that they would not negatively affect 24

Page 277 1 the surrounding properties; and that petitioner failed 2 to prove that the increased traffic for the proposed 3 expansion would not be detrimental to the traffic 4 patterns of the immediate area.

But again I just want to reiterate the 5 scariest thing through this whole process, scarier than 6 the fact that folks down state might reverse and 7 overthrow a well-reasoned decision of local decision-8 makers is that through this process citizens might 9 actually be coerced or intimidated from occupying the 10 11 rightful place in the public square in writing or on the 12 telephone or in conversations with one another or in 13 conversations with decision-makers who statutorily cannot respond to what they hear. 14

It would be a chilling and icy effect on a 15 public that in many ways is on life support in any case 16 with regards to its ability and its willingness and its 17 belief that participating in the system will actually 18 bring about good outcomes. I would hope that the 19 Illinois Pollution Control Board will not only sustain 20 the well-reasoned and based-on-fact decision of the City 21 Council, but that as they do so they will be careful 22 about the right of the citizens of the State of Illinois 23 24 to have their say on matters of public policy. I

Page 278 appreciate the time of the hearing officer. 1 HEARING OFFICER HALLORAN: Thank you, sir. 2 Mr. O'Brien? З 4 MR. O'BRIEN: No questions. 5 MR. PORTER: No questions. HEARING OFFICER HALLORAN: Thank you, sir. 6 It's now a little after five. Anybody else? Yes, 7 Would you like to be sworn in or just a comment? 8 ma'am. MS. JANICE CICH: I'll be sworn in. 9 HEARING OFFICER HALLORAN: You'd like to be 10 sworn in. 11 JANICE CICH. 12 having been first duly sworn, gave a public statement as 13 follows: My name is Janice Cich, C-i-c-h. I reside at 14 304 East Cederholm in Creston. After sitting through 15 the first part of this afternoon's session and listening 16 to all of the questioning, it appears that the 17 fundamental fairness of the decision made by the 18 Rochelle City Council as siting authority is being 19 questioned; and that fact which I didn't realize before 20 today changed a little bit what I had intended to say in 21 my public comment. 22 During the course of all the landfill 23 hearings, I have written many letters to the editor; and 24

Page 279 most of my letters were in response to information in 1 the newspaper provided by Rochelle Waste Disposal. As I 2 recall, before and during the hearings, RWD had a weekly 3 column "Get The Facts." And the only way for ordinary 4 citizens to express their opinion and to present an 5 6 opposing view to those facts was through letters to the editor and letters to the Council members. It was 7 always my understanding that members of the community 8 were allowed to give our opinion to the Council members. 9 I was here in this chamber on the night of --10 11 the night that the city attorney gave charge to the Council members for the first siting hearing back in --12 I guess it was 2000. And at that time he told them that 13 they could not discuss it with anybody after the 14 application was granted, but they could listen to what 15 people wanted to tell them. They just couldn't discuss 16 it, that they were prohibited. 17 So I was always under the understanding that 18 they could listen and that there was a difference 19

20 between listening and actually discussing. I believe 21 the siting authority was impartial and didn't prejudge 22 the application. And it appears to me that they weighed 23 the long-term potential risk to the community. Those 24 risks were all discussed thoroughly during the course of 1 the hearings with a lot of conflicting information 2 submitted.

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Shouldn't the views of the public be a З consideration when weighing those risks? Because the 4 5 siting authority is asking the public to live with the consequences. In my opinion, a few of the important 6 issues that the siting authority considered were on 7 8 Criterion 1, the need. The application proposed 2,000 tons per day to come from transfer stations outside of 9 Ogle County, in counties that prohibited additional 10 landfills being built in their jurisdictions. 11

Now, to preserve the life of the existing
Iandfill by continuing to only accept Ogle County area
and Region 1 waste would ensure many years of site life.

And Criterion 2, the health, safety and welfare, area residents are extremely concerned about maintaining the quality of water in our wells. Conflicting testimony was presented as to the risk to the aquifer. Is any risk worth taking a chance? Because we have been told that once the aquifer becomes contaminated, the water can never, ever again be used.

And as I recall at one point during the hearings, it was pointed out that there was missing data from the operating information that was turned over to Page 281 1 the CCOC technical experts. The applicant was allowed 2 to submit that missing data a few days later during the 3 hearings. However, the hearing officer then denied a 4 request for additional time to study this information. 5 Where was the fundamental fairness in that?

In Criterion 6, the large trucks, they don't 6 stop quickly or they don't accelerate quickly. The Gap 7 studies don't allow for the drivers who are impatient 8 and tired of waiting for a break in traffic before 9 pulling out to Mulford Road onto Route 38. More than 10 once I have had to slam on my brakes to avoid hitting a 11 truck that pulled out in front of me. And increasing 12 truck traffic by over 250 percent will only make the 13 14 problem worse.

Now, it seems to me the obligation of the 15 siting authority to consider everything submitted in the 16 application and during the hearings, as well as the 17 public comment given at the hearings and submitted in 18 writing was met. The fundamental fairness issue could 19 be invoked if they didn't take into consideration all of 20 I believe they I believe they did their job. 21 that. listened, studied and voted on the merits of all the 22 information submitted. And I sincerely hope that the 23 Pollution Control Board will uphold their decision to 24

Page 282 deny the expansion. And I thank you. 1 HEARING OFFICER HALLORAN: 2 Thank you. Mr. O'Brien? 3 MR. O'BRIEN: No questions. 4 5 MR. PORTER: No questions. 6 HEARING OFFICER HALLORAN: Thank you. You may step down. We're on a roll. Anybody next? 7 Yes. ma'am. 8 MS. PATRICIA SANDERSON: Thank you very much. 9 10 HEARING OFFICER HALLORAN: Raise your right 11 hand, and Tracy will swear you in. 12 PATRICIA SANDERSON, having been first duly sworn, gave public statement as 13 14 follows: Like some of the others who have spoken, I came here in one capacity and find myself quite taken 15 aback by what's apparently gone on here today. My name 16 is Patricia Sanderson. I live at 2329 13th Avenue in 17 Rockford, Illinois. I am a Rochelle native. I was born 18 here and graduated from Rochelle Township High School. 19 20 I am here first of all today representing my children, Grant and Loren Sanderson, who are trustees 21 for their grandmother, 88-year-old Frances Sanderson, 22 for whose benefit the land immediately east of the 23 current and proposed landfill is held. The land has 24

Page 283 been in the family for approximately 50 years. 1 After what I've heard from the testimony 2 since I arrived, I also want to speak as a professional 3 journalist. I have a Bachelor of Arts degree in 4 journalism from Drake University. I also have a 5 6 Bachelor of Arts degree in organization management from Concordia University in River Forest. I am a former 7 employee of the United States House of Representatives, 8 and I want to speak in that capacity, too. 9 10 The write of free speech in the United States 11 of America is the most fundamental right of our democracy. The City Council of Rochelle and the 12 citizens of Rochelle and Creston have spoken loud and 13 There should be no expansion of the landfill in 14 clear. Common sense and science have converged to 15 question. confirm the denial of the application is absolutely the 16 right decision to protect the quality of life in these 17 communities, the value of local property, and the health 18 of the citizens even those not yet born, and the general 19 safety of the community. 20 Importing garbage is a bad idea, one 21 wastebasket full or 2,000 tons a day. Heavy truck 22 traffic, air pollution, water pollution, and wasted 23

24 agricultural land do not enhance the quality of life or

1 public health.

2	I sat through most of the hearings that came
3	to the that brought the City Council to the decision
4	to deny this application, and I strongly and firmly
5	believe that they were eminently fair. For anyone to
6	suggest that local citizens should not have the right to
7	express their opinions and concerns about a matter of
8	such incredible importance to their community through
9	letters to the editor in their newspapers, through radio
10	programs which I participated in along with Frank
11	Beardin and others, and should be silenced, is just
12	beyond my comprehension.
13	And I'm sure that you can hear in my voice
14	how passionately I feel about this. I cannot believe
15	that I'm sitting here in my own hometown hearing people
16	say that fellow citizens should be denied the right to
17	speak out. I sat in Congressman Anderson's office years
18	ago day after day with people bringing forth to me and
19	then onto the congressman their concerns about what was
20	happening locally. This is where democracy hits the
21	road folks, right here. And the City Council has

22 spoken.

23 Local communities should and, in fact, they24 must have the right to determine their own destinies.

Page 285 This is America. We live in the world's model 1 democracy. The democratic process has spoken, and the 2 democratic process has worked. 3 Yesterday democracy lost one of its very best 4 friends in Senator Paul Simon, whom I had the privilege 5 of knowing and working with. He was a champion for 6 matters just like this and believed in the absolute 7 essence of the fundamental democracy that's been at work 8 right here. q Not coincidentally, Senator Simon also owned 10 13 small-town newspapers; and he believed they were the 11 essence of what makes America great and makes it 12 possible for us to communicate with each other and that 13 they have an extraordinary responsibility to produce all 14 sides of all issues so that people can make up their own 15 16 minds. Finally I want to remind you, and I don't 17 18 need to in this town, that's for sure, Teek Cortz 19 (phonetic) was a friend of mine when I was child. We 20 have got young people dying as we sit here right now to 21 protect democracy. They're dying in Iraq to try to give 22 people there what we have here. Stop and think about The democratic process has worked. 23 that. The 24 overwhelming preponderance of evidence is that this

Page 286 would be a horrible plight on this community; and it 1 must not be allowed. 2 I implore you as the hearing officer, I 3 implore the Pollution Control Board to simply reaffirm 4 what these communities have said and leave their destiny 5 to the people in their own hands. Thank you for hearing 6 7 me. HEARING OFFICER HALLORAN: Thank you, ma'am. 8 Mr. O'Brien? 9 MR. O'BRIEN: No questions. 10 MR. PORTER: No questions. 11 HEARING OFFICER HALLORAN: Anybody else? I 12 have asked you before, and I appreciate it if you 13 refrain from clapping. Thank you very much. Anybody 14 else wish to give comments, statement? 15 MR. BEARDIN: Can I give a closing one after 16 17 everybody else? 18 HEARING OFFICER HALLORAN: Let's go now. Mr. Beardin, statement or public comment? 19 MR. BEARDIN: Statement, under oath. 20 FRANK BEARDIN, 21 having been first duly sworn, gave a public statement as 22 follows: Once again, Frank Beardin, B-e-a-r-d-i-n, same 23 address as before. All the people that have been here 24

Page 287 1 today have been -- they live here. This is their home 2 community. Whether what they did or we did or I did was 3 right or wrong, we were out to protect what we have. We 4 love this community. We look out for our neighbors. 5 And we are very protective of what we have. There was 6 no one here today that spoke up for the dump.

7 We are not paid to be up here speaking. 8 We're just common, ordinary citizens who look out for 9 each other and what we have once again. We have not and 10 will not put a price on our children's heads. We look 11 out for our future generations because if we don't 12 lookout for our own, it's very obvious that others will 13 not.

And one last line out of Red Skeleton's 14 breakdown on what The Pledge Of Allegiance stands for, 15 which I'm sure everyone has heard, the portion "And to 16 The republic is the state in which the Republic: 17 sovereign power is invested in representatives chosen by 18 the people to govern. And government is the people. 19 And it's from the people to the leaders, not from the 20 leaders to the people." 21

22 Mr. Halloran, I thank you for your time, and 23 everyone concerned.

24

HEARING OFFICER HALLORAN: Thank you,

Page 288 Mr. Beardin. Mr. O'Brien, any questions? 1 MR. O'BRIEN: No. 2 HEARING OFFICER HALLORAN: Mr. Porter? 3 MR. PORTER: No questions. 4 HEARING OFFICER HALLORAN: You may step down. 5 Anybody else? If there's nobody else right now, I plan 6 7 to --8 MR. CLIFF SIMONSON: I was going to turn in three exhibits. 9 HEARING OFFICER HALLORAN: Well, I can take 10 them as -- I quess it's already written -- did you read 11 that into the record? Is that what you read up here? 12 13 MR. CLIFF SIMONSON: You want me to take an oath again to put them in the record? 14 HEARING OFFICER HALLORAN: Did you --15 16 MR. CLIFF SIMONSON: These are three --HEARING OFFICER HALLORAN: Did you read this 17 into the record before when you were up here? 18 MR. CLIFF SIMONSON: Do you want me to read 19 20 the whole thing? HEARING OFFICER HALLORAN: You can either --21 there's a lot in here. You can submit it as public 22 comment. 23 24 MR. CLIFF SIMONSON: I don't want to take up

1 any more of your time.

HEARING OFFICER HALLORAN: That's not the 2 There are quite a number of pages here. You can 3 issue. submit it as public comment. You can send it into the 4 5 Board as public comment. That will be no problem. MR. CLIFF SIMONSON: Will it go in with your 6 records here or not? 7 HEARING OFFICER HALLORAN: Or I can take it 8 as public comment right now. 9 MR. CLIFF SIMONSON: That's probably the most 10 expedient way. 11 HEARING OFFICER HALLORAN: And I don't know 12 what public comment we're in. As of yesterday there was 13 only three public comments filed at the Board. So I'm 14 going to hold off right now labeling this, but it will 15 be a public comment; and I will bring it with the record 16 and the transcript to the Board. Is that satisfactory? 17 MR. CLIFF SIMONSON: That's fine. Thank you. 18 HEARING OFFICER HALLORAN: Your name again 19 please? 20 MR. CLIFF SIMONSON: Cliff Simonson. It's on 21 each document. 22 HEARING OFFICER HALLORAN: There's three 23 documents, and two of the documents there's 24

Page 290 approximately five or six pages on here. 1 MR. CLIFF SIMONSON: That deals with the 2 farmland situation, which is a very important national 3 and local issue. 4 HEARING OFFICER HALLORAN: Thank you. I'11 5 take it as public comment back to the Board. Thank you, 6 sir. 7 Any further comments or statements now or --8 we're going to take a 15-minute break, and I'll come 9 10 back and see if anybody else wants to do it. But I 11 appreciate not waiting until the very last person because we got to get moving. So if you have to speak, 12 13 we can speak now. Okay. If not, I guess there will be some newcomers coming in the room in maybe 15, 20 14 15 minutes. But I plan to if in nobody else comes in by 6:00 close the record and close the hearing. Thank you. 16 We are off the record. 17 (A brief recess was taken.) 18 HEARING OFFICER HALLORAN: I think we are 19 going to go back on the record. It's approximately, I 20 don't know, two minutes to 6:00. We waited around. Ιt 21 doesn't look like anybody else wants to give public 22 comment and statements. I see no hands. I want to 23 reiterate that public comment is due on January 5th. 24

Page 291 What I mean by that, you can slip it in the 1 mailbox on January 5th, and the Board will get it that 2 3 way. I do want to give our address. I think the media has it, but it's the Illinois Pollution Control Board, 4 100 West Randolph Street, James R. Thompson Center, 5 Suite 11-500, Chicago, Illinois 60601. And you just 6 address it to the clerk of the Board, and she will get 7 it. 8

9 I also want to give you our website, and you 10 can get on there and punch in the case number; and it 11 will give you any kind of updates or recent statuses, 12 recent filings that have been had in this matter or any 13 other matter that for reason. The website is 14 www.ipcb.state.il.us, again www.ipcb.state.il.us.

15 I also have another public comment, a person came up and gave it to me. So I will take that with my 16 other stuff, and I will give it to the clerk; and she 17 will file it as public comment. It's a public comment 18 19 from Lyle Heden. I also want to note for the record 20 that I am taking the sign-up list, and it looks like --I don't know what I counted -- maybe 24 people gave 21 comment, actually probably 26, but two of them did it 22 twice. In any event, I will bring this back; and it 23 will be taken with the case, the sign-up sheet. I think 24

Page 292 I will mark it Hearing Officer Exhibit 4. 1 (Hearing Office Exhibit No. 4 2 was identified.) ٦ HEARING OFFICER HALLORAN: I don't know if 4 the mike is getting tired, but I do want to thank both 5 parties for their presentation today. I want to thank 6 the public. As I said earlier, the Board encourages 7 statements, comments of any kind. I also want to 8 especially thank Mr. McKinney and the City of Rochelle 9 10 for their hospitality and excellent accommodations. 11 If there's no further questions? Yes, ma'am. 12 MS. SANDERSON: There were a couple of us 13 here who did not sign in. Does that matter? HEARING OFFICER HALLORAN: No, it does not 14 15 matter. You were on record, and we have got it 16 transcribed. MS. SANDERSON: The other question I have for 17 you, sir, is: Will the members of the Pollution Control 18 19 Board have access to the actual vote of the City Council on each of the nine points? 20 HEARING OFFICER HALLORAN: Whatever is in the 21 record, they have. I don't have it in front of me. 22 MR. PORTER: They have that. That's in the 23 record as well as the minutes of the vote. 24

1	Page 293 MS. SANDERSON: So they will have the actual
2	vote.
3	MR. PORTER: They have got it all?
4	MS. SANDERSON: Good, because I was afraid
5	that some of the testimony might have been a little
6	misleading today; but if they have that, that will clear
7	it up.
8	HEARING OFFICER HALLORAN: I see nothing
9	else. Thanks again and have a safe drive home. It's a
10	little icky out there. Thanks. Bye-bye.
11	(Whereupon, the preceding hearing
12	concluded at 6:00 p.m.)
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STATE OF ILLINOIS ) 1 ) SS. COUNTY OF WINNEBAGO 2 ) 3 I, TRACY L. ABBOTT, CSR, a Notary Public 4 within and for the County of Winnebago, State of 5 Illinois, do hereby certify that I am a court reporter 6 7 doing business in the State of Illinois, that I reported in shorthand the proceedings given at the Illinois 8 Pollution Control Board Hearing on December 10, 2003, at 9 10 the Rochelle City Hall Council Chambers, 420 North Sixth Street, Rochelle, Illinois, and that the foregoing is a 11 true and correct transcript of my shorthand notes so 12 13 taken as aforesaid. 14 15 16 Jracy L. Abbott, CSR 17 License Number 084-003182 18 Notary Public, Winnebago County, 19 Illinois 20 21

23 24

22